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Editorial

In this issue we would like to draw your attention to the following.

Family Reunification

Three interesting judgments have been published on family reunification. The Danish family reunification rules were subject to a judgment by the ECtHR and to one from the CJEU.

In the case Biao of 24 May 2016, the Grand Chamber of the ECtHR reviewed the decision of the Second section of the Court of 25 March 2014, which had found that the distinction between Danish citizens who have the Danish nationality for at least 28 years and other Danish citizens did not amount to a violation of Article 8 nor Article 14 ECHR. The Grand Chamber however has now decided that such a distinction is unjustified and constitutes indirect discrimination and therefore a violation of Art. 8 and 14 ECHR. Subject of the judgments are the requirement of both spouses having stronger ties with Denmark than to any other country (the so-called attachment requirement). See further § 1.3.4.

In Genc (Caner) of 12 April 2016, the case concerned the Danish rule that an integration requirement is imposed on a child who wants to be reunited with his parent in Denmark (if the other parent lives somewhere else) when more than two years pass from the moment this parent becomes eligible to apply for family reunification to when the application is submitted. The Court of Justice of the European Union decided on 12 April 2016 that applying this requirement to employed Turkish parents constitutes a new restriction as meant in Article 13 Decision 1/80, and does not pass the proportionality test. See § 4.1.

One week after Genc (Caner), the Court of Justice of the European Union stated in Khachab that the possibility of the requirement of stable and regular sufficient resources, as laid down in Article 7(1) of the Family Reunification Directive, allows for the national rule that the sustainability of the sufficient resources is prospectively assessed on the basis of the income the sponsor had during the six months preceding the date of submission of the application. The principle of proportionality still requires that the competent national authorities, while assessing the application for family reunification, make a balanced and reasonable assessment of all the interests in play. See § 1.3.1

EU-Turkey Statement

The EU-Turkey Statement of 18 March 2016 has been challenged by three migrants residing in Greece (two Pakistanis at Lesbos and one Afghan in Athens); they have lodged an annulment procedure on the basis of Article 263 TFEU. The migrants claim that the statement has legally binding effects which violate their fundamental rights and interests. They claim that a return to Turkey would lead to refoulement as well as indirect refoulement, as Turkey would return them to their countries of origin. See § 4.4.3.

On 20 April, the Parliamentary Assembly of the Council of Europe adopted a resolution on the EU-Turkey Statement. In the resolution on the situation of refugees in Greece, adopted on 21 June, the Assembly urged the EU Member States to reconsider the EU-Turkey Statement. This resolution can be found on <assembly.coe.int> under number 2109; the report has number 14028.

Legislation

The new directive on Researchers and Students (2016/801) has been accepted. This directive replaces the separate directive on researchers (2005/71) and the one on students (2014/114).

Political agreement has been reached between the European Parliament, Council and Commission on the creation of a new Borders and Coast Guard Agency.

Nijmegen June 2016, Carolus Grütters & Tineke Strik
Website http://cmr.jur.ru.nl/nemis
Subscribe email to c.grutters@jur.ru.nl
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About

NEMIS is a newsletter designed for judges who need to keep up to date with EU developments in migration and borders law. This newsletter contains all European legislation and jurisprudence on access and residence rights of third country nationals. NEMIS does not include jurisprudence on free movement or asylum. We would like to refer to a separate Newsletter on that issue, the Newsletter on European Asylum Issues (NEAIS).

This Newsletter is part of the CMR Jean Monnet Centre of Excellence Work Program 2015-2018.
1 Regular Migration

1.1 Regular Migration: Adopted Measures

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<td>* OJ 2014 L 157/1</td>
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1.1: Regular Migration: Adopted Measures

* extending Dir. 2003/109 on LTR

**Council Decision 2006/688**  
On the establishment of a mutual information mechanism in the areas of asylum and immigration  
* OJ 2006 L 283/40  
**Mutual Information**  
UK, IRL opt in

**Directive 2005/71**  
On a specific procedure for admitting TCNs for the purposes of scientific research  
* OJ 2005 L 289/15  
* Directive is replaced by Dir. 2016/801  
**CJEU judgments**  
* CJEU C-523/08 Comm. v. Spain 11 Feb. 2010  
See further: § 1.3

**Recommendation 762/2005**  
To facilitate the admission of TCNs to carry out scientific research  
* OJ 2005 L 289/26  
**New**

**Directive 2016/801**  
On the conditions of entry and residence of Third-Country Nationals for the purposes of research, studies, training, voluntary service, pupil exchange schemes, educational projects and au pairing.  
* OJ 2016 L 132/21 (11-05-2016)  
* This directive replaces both Dir 2005/71 on Researchers and Dir 2004/114 on Students

**Regulation 1030/2002**  
Laying down a uniform format for residence permits for TCNs  
* OJ 2002 L 157/1  
* and by Reg. 330/2008 (OJ 2008 L 115/1)  
**Residence Permit Format**  
UK opt in

**Directive 2014/36**  
On the conditions of entry and residence of TCNs for the purposes of seasonal employment  
* OJ 2014 L 94/375  
**Seasonal Workers**  
impl. date 30-09-2016

**Directive 2011/98**  
Single Application Procedure: for a single permit for TCNs to reside and work in the territory of a MS and on a common set of rights for third-country workers legally residing in a MS  
* OJ 2011 L 343/1 (Dec. 2011)  
**Single Permit**  
impl. date 25-12-2013

**Regulation 859/2003**  
Third-Country Nationals’ Social Security extending Reg. 1408/71 and Reg. 574/72  
* OJ 2003 L 124/1  
* Replaced by Reg 1231/2010: Social Security TCN II  
**Social Security TCN**  
UK, IRL opt in

**CJEU judgments**  
* CJEU C-247/09 Xhymshiti 18 Nov. 2010  
* CJEU pending cases  
* CJEU C-465/14 Wieland & Rothwangl pending Art. 1  
See further: § 1.3

**Regulation 1231/2010**  
Social Security for EU Citizens and TCNs who move within the EU  
* OJ 2010 L 344/1  
**Social Security TCN II**  
impl. date 1-01-2011 IRL opt in

**Directive 2004/114**  
Admission of Third-Country Nationals for the purposes of studies, pupil exchange, unremunerated training or voluntary service  
* OJ 2004 L 375/12  
* Directive is replaced by Dir. 2016/801  
**Students**  
impl. date 12-01-2007

**CJEU judgments**  
* CJEU C-491/13 Ben Alaya 10 Sep. 2014 Art. 6 + 7  
* CJEU C-15/11 Sommer 21 June 2012 Art. 17(3)  
* CJEU C-568/10 Comm. v. Austria 22 Nov. 2011 Art. 17(1) - deleted  
* CJEU C-294/06 Payir 24 Nov. 2008  
**CJEU pending cases**  
* CJEU C-544/15 Fahimian pending Art. 6(1)(d)  
See further: § 1.3
1.1: Regular Migration: Adopted Measures

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New

- ECtHR Ap.no. 38590/10 *Biao* 24 May 2016 Art. 8 + 14
- ECtHR Ap.no. 38030/12 *Khan* 14 Sep. 2015 Art. 8
- ECtHR Ap.no. 12738/10 *Jeunesse* 3 Oct. 2014 Art. 8
- ECtHR Ap.no. 32504/11 *Kaplan a.o.* 24 July 2014 Art. 8
- ECtHR Ap.no. 52701/09 *Mugeni* 10 July 2014 Art. 8
- ECtHR Ap.no. 52166/09 *Hasanbasic* 11 June 2013 Art. 8
- ECtHR Ap.no. 12020/09 *Udeh* 16 Apr. 2013 Art. 8
- ECtHR Ap.no. 22689/07 *De Souza Ribeiro* 13 Dec. 2012 Art. 8 + 13
- ECtHR Ap.no. 47017/09 *Butt* 4 Dec. 2012 Art. 8
- ECtHR Ap.no. 22341/09 *Hode and Abdi* 6 Nov. 2012 Art. 8 + 14
- ECtHR Ap.no. 26940/10 *Antwe* 14 Feb. 2012 Art. 8
- ECtHR Ap.no. 22251/07 *G.R.* 10 Jan. 2012 Art. 8 + 13
- ECtHR Ap.no. 8000/08 *A.A.* 20 Sep. 2011 Art. 8
- ECtHR Ap.no. 55597/09 *Nunez* 28 June 2011 Art. 8
- ECtHR Ap.no. 38058/09 *Osman* 14 June 2011 Art. 8
- ECtHR Ap.no. 34848/07 *O'Donoghue* 14 Dec. 2010 Art. 12 + 14
- ECtHR Ap.no. 41615/07 *Neulinger* 6 July 2010 Art. 8
- ECtHR Ap.no. 1638/03 *Maslov* 22 Mar. 2007 Art. 8
- ECtHR Ap.no. 46410/99 *Üner* 18 Oct. 2006 Art. 8
- ECtHR Ap.no. 54273/00 *Boulif* 2 Aug. 2001 Art. 8

See further: § 1.3

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1.2: Regular Migration: Proposed Measures

New

- Directive
- **Blue Card II**

*On the conditions of entry and residence of third-country nationals for the purposes of highly skilled employment.*

- *COM (2016) 378*

1.3: Regular Migration: Jurisprudence

1.3.1 CJEU Judgments on Regular Migration

- **CJEU C-491/13** *Ben Alaya* 10 Sep. 2014
  * interpr. of Dir. 2004/114 Students Art. 6 + 7
  * The MS concerned is obliged to admit to its territory a third-country national who wishes to stay for more than three months in that territory for study purposes, where that national meets the conditions for admission exhaustively listed in Art. 6 and 7 and provided that that MS does not invoke against that person one of the grounds expressly listed by the directive as justification for refusing a residence permit.

- **CJEU C-399/14** *CGIL* 2 Sep. 2015
  * interpr. of Dir. 2003/109 Long-Term Resident
  * Italian national legislation has set a minimum fee for a residence permit, which is around eight times the charge for the issue of a national identity card. Such a fee is disproportionate in the light of the objective pursued by the directive and is liable to create an obstacle to the exercise of the
1.3: Regular Migration: Jurisprudence: CJEU Judgments

rights conferred by the directive.

**CJEU C-578/08**  
Chakroun  
4 Mar. 2010

* interpr. of Dir. 2003/86  
Family Reunification  
Art. 7(1)(c) + 2(d)

* The concept of family reunification allows no distinction based on the time of marriage. Furthermore, Member States may not require an income as a condition for family reunification, which is higher than the national minimum wage level. Admission conditions allowed by the directive, serve as indicators, but should not be applied rigidly, i.e. all individual circumstances should be taken into account.

**CJEU C-568/10**  
Comm. v. Austria  
22 Nov. 2011

* incor. appl. of Dir. 2004/114  
Students  
Art. 17(1) - deleted

* Austrian law systematically denies TCN students access to the labour market. They are issued a work permit for a vacant position only if a check has been previously carried out as to whether the position cannot be filled by a person registered as unemployed.

**CJEU C-508/10**  
Comm. v. Netherlands  
26 Apr. 2012

* incor. appl. of Dir. 2003/109  
Long-Term Resident

* The Court rules that the Netherlands has failed to fulfil its obligations by applying excessive and disproportionate administrative fees which are liable to create an obstacle to the exercise of the rights conferred by the Long-Term Residents Directive: (1) to TCNs seeking long-term resident status in the Netherlands, (2) to those who, having acquired that status in a MS other than the Kingdom of the Netherlands, are seeking to exercise the right to reside in that MS, and (3) to members of their families seeking authorisation to accompany or join them.

**CJEU C-523/08**  
Comm. v. Spain  
11 Feb. 2010

* non-transp. of Dir. 2005/71

**CJEU C-138/13**  
Dogan (Naima)  
10 July 2014

* interpr. of Dir. 2003/86  
Family Reunification  
Art. 7(2)

* The language requirement abroad is not in compliance with the standstill clauses of the Association Agreement. Although the question was also raised whether this requirement is in compliance with the Family Reunification Directive, the Court did not answer that question. However, paragraph 38 of the judgment could also have implications for its forthcoming answer on the compatibility of the language test with the Family Reunification: “on the assumption that the grounds set out by the German Government, namely the prevention of forced marriages and the promotion of integration, can constitute overriding reasons in the public interest, it remains the case that a national provision such as that at issue in the main proceedings goes beyond what is necessary in order to attain the objective pursued, in so far as the absence of evidence of sufficient linguistic knowledge automatically leads to the dismissal of the application for family reunification, without account being taken of the specific circumstances of each case”.

In this context it is relevant that the European Commission has stressed in its Communication on guidance for the application of Dir 2003/86, “that the objective of such measures is to facilitate the integration of family members. Their admissibility depends on whether they serve this purpose and whether they respect the principle of proportionality” (COM (2014)210, § 4.5).

**CJEU C-540/03**  
EP v. Council  
27 June 2006

* interpr. of Dir. 2003/86  
Family Reunification  
Art. 8

* The derogation clauses (3 years waiting period and the age-limits for children) are not annulled, as they do not constitute a violation of article 8 ECHR. However, while applying these clauses and the directive as a whole, Member States are bound by the fundamental rights (including the rights of the child), the purpose of the directive and obligation to take all individual interests into account.

**CJEU C-40/11**  
Iida  
8 Nov. 2012

* interpr. of Dir. 2003/109  
Long-Term Resident  
Art. 7(1)

* In order to acquire long-term resident status, the third-country national concerned must lodge an application with the competent authorities of the Member State in which he resides. If this application is voluntarily withdrawn, a residence permit can not be granted.

**CJEU C-155/11**  
Imran  
10 June 2011

* interpr. of Dir. 2003/86  
Family Reunification  
Art. 7(2) - no adj.

* The Commission took the position that Art. 7(2) does not allow MSs to deny a family member as meant in Art. 4(1)(a) of a lawfully residing TCN entry and admission on the sole ground of not having passed a civic integration examination abroad. However, as a residence permit was granted just before the hearing would take place, the Court decided it was not necessary to give a ruling.

**CJEU C-153/14**  
K. & A.  
9 July 2015

* interpr. of Dir. 2003/86  
Family Reunification  
Art. 7(2)
* Member States may require TCNs to pass a civic integration examination, which consists in an assessment of basic knowledge both of the language of the Member State concerned and of its society and which entails the payment of various costs, before authorising that national’s entry into and residence in the territory of the Member State for the purposes of family reunification, provided that the conditions of application of such a requirement do not make it impossible or excessively difficult to exercise the right to family reunification.

In circumstances such as those of the cases in the main proceedings, in so far as they do not allow regard to be had to special circumstances objectively forming an obstacle to the applicants passing the examination and in so far as they set the fees relating to such an examination at too high a level, those conditions make the exercise of the right to family reunification impossible or excessively difficult.

**New**

CJEU C-558/14 Kachab
* interpr. of Dir. 2003/86 Family Reunification Art. 7(1)(c)
* AG: 23 dec. 2015

CJEU C-294/06 Payir
* interpr. of Dir. 2004/114 Students
* On a working Turkish student.

CJEU C-571/10 Servet Kamberaj
* interpr. of Dir. 2003/109 Long-Term Resident Art. 11(1)(d)
* EU Law precludes a distinction on the basis of ethnicity or linguistic groups in order to be eligible for housing benefit.

CJEU C-502/10 Singh
* interpr. of Dir. 2003/109 Long-Term Resident Art. 3(2)(e)
* The concept of ‘residence permit which has been formally limited’ as referred to in Art. 3(2)(e), does not include a fixed-period residence permit, granted to a specific group of persons, if the validity of their permit can be extended indefinitely without offering the prospect of permanent...
1.3.2 CJEU pending cases on Regular Migration

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<td>Students</td>
<td>21 June 2012</td>
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<td>* interpr. of Dir. 2004/114</td>
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<td>* The conditions of access to the labour market by Bulgarian students, may not be more restrictive than those set out in the Directive</td>
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<td>CJEU C-469/13 Tahir</td>
<td>Long-Term Resident</td>
<td>17 July 2014</td>
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<td>* interpr. of Dir. 2003/109</td>
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<tr>
<td>* Family members of a person who has already acquired LTR status may not be exempted from the condition laid down in Article 4(1), under which, in order to obtain that status, a TCN must have resided legally and continuously in the MS concerned for five years immediately prior to the submission of the relevant application. Art. 13 of the LTR Directive does not allow a MS to issue family members, as defined in Article 2(e) of that directive, with LTR’ EU residence permits on terms more favourable than those laid down by that directive.</td>
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<td>* While the LTR provided for equal treatment of long-term resident TCNs, this ‘in no way precludes other EU acts, such as’ the insolvent employers Directive, “from conferring, subject to different conditions, rights on TCNs with a view to achieving individual objectives of those acts”.</td>
<td></td>
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<tr>
<td>CJEU C-176/14 Van Hauthem</td>
<td>Long-Term Resident</td>
<td>16 Mar. 2015</td>
</tr>
<tr>
<td>* interpr. of Dir. 2003/109</td>
<td>Art. 14 - deleted</td>
<td></td>
</tr>
<tr>
<td>* Case was withdrawn by the Belgian court.</td>
<td></td>
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<tr>
<td>CJEU C-247/09 Xhymshiti</td>
<td>Social Security TCN</td>
<td>18 Nov. 2010</td>
</tr>
<tr>
<td>* interpr. of Reg. 859/2003</td>
<td></td>
<td></td>
</tr>
<tr>
<td>* In the case in which a national of a non-member country is lawfully resident in a MS of the EU and works in Switzerland, Reg. 859/2003 does not apply to that person in his MS of residence, in so far as that regulation is not among the Community acts mentioned in section A of Annex II to the EU-Switzerland Agreement which the parties to that agreement undertake to apply.</td>
<td></td>
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</tr>
<tr>
<td>CJEU C-87/12 Ymeraga</td>
<td>Family Reunification</td>
<td>8 May 2013</td>
</tr>
<tr>
<td>* interpr. of Dir. 2003/86</td>
<td>Art. 3(3)</td>
<td></td>
</tr>
<tr>
<td>* Directives 2003/86 and 2004/38 are not applicable to third-country nationals who apply for the right of residence in order to join a family member who is a Union citizen and has never exercised his right of freedom of movement as a Union citizen, always having resided as such in the Member State of which he holds the nationality (see, also, C-256/11 Dereci a.o., par. 58).</td>
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</tbody>
</table>

1.3.2 CJEU pending cases on Regular Migration

<table>
<thead>
<tr>
<th>Case</th>
<th>Decision</th>
<th>Date</th>
</tr>
</thead>
<tbody>
<tr>
<td>CJEU C-544/15 Fahimian</td>
<td>Students</td>
<td></td>
</tr>
<tr>
<td>* interpr. of Dir. 2004/114</td>
<td>Art. 6(1)(d)</td>
<td></td>
</tr>
<tr>
<td>* Is Art. 6(1)(d) to be interpreted as meaning that the Member States are thereby empowered, in a case such as the present, in which a TCN from Iran, who obtained her university degree from the Sharif University of Technology (Tehran) in Iran, which specialises in technology, engineering and physics, seeks entry for the purpose of taking up doctoral studies in the area of IT-security research within the framework of the ‘Trusted Embedded and Mobile Systems’ project, in particular the development of effective security mechanisms for smartphones, to deny entry to their territory, stating as grounds for this refusal that it could not be ruled out that the skills acquired in connection with the research project might be misused in Iran, for instance for the acquisition of sensitive information in Western countries, for the purpose of internal repression or more generally in connection with human rights violations?</td>
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<tr>
<td>CJEU C-465/14 Wieland &amp; Rothwangl</td>
<td>Social Security TCN</td>
<td></td>
</tr>
<tr>
<td>* interpr. of Reg. 859/2003</td>
<td>Art. 1</td>
<td></td>
</tr>
<tr>
<td>* ref. from 'Centrale Raad van Beroep' (Netherlands)</td>
<td></td>
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<tr>
<td>* On the entitlement of a former seaman to a pension.</td>
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</tbody>
</table>
1.3.4 ECtHR Judgments on Regular Migration

<table>
<thead>
<tr>
<th>Case</th>
<th>Decision</th>
<th>Date</th>
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<tbody>
<tr>
<td>ECtHR Ap.no. 38590/10</td>
<td>Biao v. DK</td>
<td>24 May 2016</td>
</tr>
<tr>
<td>ECtHR Ap.no. 54273/00</td>
<td>Boultif v. CH</td>
<td>2 Aug. 2001</td>
</tr>
<tr>
<td>ECtHR Ap.no. 8000/08</td>
<td>A.A. v. UK</td>
<td>20 Sep. 2011</td>
</tr>
<tr>
<td>EFTA E-4/11</td>
<td>Clauder</td>
<td>26 July 2011</td>
</tr>
</tbody>
</table>

New

**ECtHR Ap.no. 38590/10**  
* Biao v. DK  
* Boultif v. CH  
* Butt v. NO  
* Antwi v.  

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**1.3.4 ECHR Judgments on Regular Migration**

- The applicant alleged, in particular, that his deportation to Nigeria would violate his right to respect for his family and private life and would deprive him of the right to education by terminating his university studies in the United Kingdom.

- A case similar to Nunez (ECtHR 28 June 2011) except that the judgment is not unanimous (2 dissenting opinions). Mr Antwi from Ghana migrates in 1988 to Germany on a false Portuguese passport. In Germany he meets his future wife (also from Ghana) who lives in Norway and is naturalised to Norwegian nationality. Mr Antwi moves to Norway to live with her and their first child is born in 2001 in Norway. In 2005 the parents marry in Ghana and subsequently it is discovered that Mr Antwi travels on a false passport. In Norway Mr Antwi goes to trial and is expelled to Ghana with a five year re-entry ban. The Court does not find that the Norwegian authorities acted arbitrarily or otherwise transgressed the margin of appreciation which should be accorded to it in this area when seeking to strike a fair balance between its public interest in ensuring effective immigration control, on the one hand, and the applicants’ need that the first applicant be able to remain in Norway, on the other hand.

- Initially, the Second Section of the Court decided on 25 March 2014 that there was no violation of Art. 8 in the Danish case where the Danish statutory amendment requires that the spouses’ aggregate ties with Denmark has to be stronger than the spouses’ aggregate ties with another country. However, after referral, the Grand Chamber reviewed that decision and decided otherwise. The Court ruled that the the so-called attachment requirement (the requirement of both spouses having stronger ties with Denmark than to any other country) is unjustified and constitutes indirect discrimination and therefore a violation of Art 8 and 14 ECHR.

- Expulsion of one of the spouses is a serious obstacle to family life for the remaining spouse and children in the context of article 8. In this case the ECHR establishes guiding principles in order to examine whether such a measure is necessary in a democratic society. Relevant criteria are:
  - the nature and seriousness of the offence committed by the applicant;
  - the length of the applicant’s stay in the country from which he is going to be expelled;
  - the time elapsed since the offence was committed as well as the applicant’s conduct in that period;
  - the nationalities of the various persons concerned;
  - the applicant’s family situation, such as the length of the marriage;
  - and other factors expressing the effectiveness of a couple’s family life;
  - whether the spouse knew about the offence at the time when he or she entered into a family relationship;
  - and whether there are children in the marriage, and if so, their age. Not least, the Court will also consider the seriousness of the difficulties which the spouse is likely to encounter in the country of origin, though the mere fact that a person might face certain difficulties in accompanying her or his spouse cannot in itself exclude an expulsion.

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**1.3.3 EFTA judgments on Regular Migration**

- An EEA national with a right of permanent residence, who is a pensioner and in receipt of social welfare benefits in the host EEA State, may claim the right to family reunification even if the family member will also be claiming social welfare benefits.

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<table>
<thead>
<tr>
<th>Case</th>
<th>Decision</th>
<th>Date</th>
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<tr>
<td>EFTA E-4/11</td>
<td>Clauder</td>
<td>26 July 2011</td>
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<tr>
<td>ECHR</td>
<td>Family Reunification</td>
<td>Art. 7(1)</td>
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<td>ref. from 'Verwaltungsgerichtshof' (Liechtenstein)</td>
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<tr>
<td>ECtHR Ap.no. 38590/10</td>
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<td>Art. 8</td>
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<tr>
<td>ECtHR Ap.no. 26940/10</td>
<td>no violation of ECHR</td>
<td>Art. 8</td>
</tr>
<tr>
<td>ECtHR Ap.no. 8000/08</td>
<td>violation of ECHR</td>
<td>Art. 8</td>
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</tbody>
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**N E M I S**

Newsletter on European Migration Issues – for Judges
with the children to Pakistan without knowledge of the Norwegian authorities. After a couple years
the mother travels - again - back to Norway to continue living there. The children are 10 and 11
years old. When the father of the children wants to live also in Norway, a new investigation shows
that the family has lived both in Norway and in Pakistan and their residence permit is withdrawn.
However, the expulsion of the children is not carried out. Years later, their deportation is discussed
again. The mother has already died and the adult children still do not have any contact with their
father in Pakistan. Their ties with Pakistan are so weak and reversely with Norway so strong that
their expulsion would entail a violation of art. 8.

ECTHR Ap.no. 22689/07
* violation of
ECTHR
* A Brazilian in French Guiana was removed to Brazil within 50 minutes after an appeal had been
lodged against his removal order. In this case the Court considers that the haste with which the
removal order was executed had the effect of rendering the available remedies ineffective in
practice and therefore inaccessible. The brevity of that time lapse excludes any possibility that the
court seriously examined the circumstances and legal arguments in favour of or against a violation
of Article 8 of the Convention in the event of the removal order being enforced. Thus, while States
are afforded some discretion as to the manner in which they conform to their obligations under
Article 13 of the Convention, that discretion must not result, as in the present case, in an applicant
being denied access in practice to the minimum procedural safeguards needed to protect him
against arbitrary expulsion. Concerning the danger of overloading the courts and adversely
affecting the proper administration of justice in French Guiana, the Court reiterates that, as with
Article 6 of the Convention, Article 13 imposes on the Contracting States the duty to organise their
judicial systems in such a way that their courts can meet its requirements.

ECTHR Ap.no. 17120/09
* interpr. of
ECTHR
* The ECHR ruled that art. 6(1) also means that a national judge has an obligation to decide on a
question which requests for a preliminary ruling on the interpretation of Union law. Either the
national judge explicitly argues why such a request is pointless (or already answered) or the
national judge requests the CJEU for a preliminary ruling on the issue. In this case the Italian
Supreme Court did not answer the question at all.

ECTHR Ap.no. 22251/07
* violation of
ECTHR
* The applicant did not have effective access to the administrative procedure by which he might,
subject to fulfilling the conditions prescribed by domestic law, obtain a residence permit which
would allow him to reside lawfully with his family in the Netherlands, due to the disproportion
between the administrative charge in issue and the actual income of the applicant’s family. The
Court finds that the extremely formalistic attitude of the Minister – which, endorsed by the Regional
Court, also deprived the applicant of access to the competent administrative tribunal – unjustifiably
hindered the applicant’s use of an otherwise effective domestic remedy.
There has therefore been a violation of Article 8 and 13 of the Convention.

ECTHR Ap.no. 52166/09
* violation of
ECTHR
* After living in Switzerland for 23 years with a residence permit, the applicant decides to go back to
Bosnia. Soon after, he gets seriously ill and wants to get back to his wife who stayed in Switzerland.
However, this (family reunification) request is denied mainly because of the fact that he has been
on welfare and had been fined (a total of 350 euros) and convicted for several offences (a total of
17 days imprisonment). The court rules that this rejection, given the circumstances of the case, is
disproportionate and a violation of article 8.

ECTHR Ap.no. 22341/09
* violation of
ECTHR
* Discrimination on the basis of date of marriage has no objective and reasonable justification.

ECTHR Ap.no. 12738/10
* violation of
ECTHR
* The central issue in this case is whether, bearing in mind the margin of appreciation afforded to
States in immigration matters, a fair balance has been struck between the competing interests at
stake, namely the personal interests of the applicant, her husband and their children in maintaining
their family life in the Netherlands on the one hand and, on the other, the public order interests of
the respondent Government in controlling immigration. In view of the particular circumstances of
the case, it is questionable whether general immigration policy considerations of themselves can be
regarded as sufficient justification for refusing the applicant residence in the Netherlands.
1.3: Regular Migration: Jurisprudence: ECtHR Judgments

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<td>ECtHR Ap.no. 32504/11</td>
<td>Kaplan a.o. v. NO</td>
<td>24 July 2014</td>
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<tr>
<td>*</td>
<td>violation of</td>
<td>ECHR</td>
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<tr>
<td>*</td>
<td>explicit reference to the Best interests of the Child</td>
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<td>*</td>
<td>A Turkish father’s application for asylum is denied in 1998. After a conviction for aggravated burglary in 1999 he gets an expulsion order and an indefinite entry ban. On appeal this entry ban is reduced to 5 years. Finally he is expelled in 2011. His wife and children arrived in Norway in 2003 and were granted citizenship in 2012. Given the youngest daughter special care needs (related to chronic and serious autism), the bond with the father and the long period of inactivity of the immigration authorities, the Court states that it is not convinced in the concrete and exceptional circumstance of the case that sufficient weight was attached to the best interests of the child.</td>
<td></td>
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<tr>
<td>ECtHR Ap.no. 38030/12</td>
<td>Khan v. GER</td>
<td>14 Sep. 2015</td>
</tr>
<tr>
<td>*</td>
<td>interpr. of</td>
<td>ECHR</td>
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<tr>
<td>*</td>
<td>Referral to Grand Chamber</td>
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<tr>
<td>*</td>
<td>This case is about the applicant’s (Khan) imminent expulsion to Pakistan after she had committed manslaughter in Germany in a state of mental incapacity. On 14 September 2015 the Grand Chamber panel of five judges accepted the applicant’s request to refer the case to the Grand Chamber.</td>
<td></td>
</tr>
<tr>
<td>ECtHR Ap.no. 1638/03</td>
<td>Maslov v. AU</td>
<td>22 Mar. 2007</td>
</tr>
<tr>
<td>*</td>
<td>violation of</td>
<td>ECHR</td>
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<tr>
<td>*</td>
<td>In addition to the criteria set out in Boultif and Ünerte the ECtHR considers that for a settled migrant who has lawfully spent all or the major part of his or her childhood and youth in the host country very serious reasons are required to justify expulsion. This is all the more so where the person concerned committed the offences underlying the expulsion measure as a juvenile.</td>
<td></td>
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<tr>
<td>ECtHR Ap.no. 52701/09</td>
<td>Mugenzi v. FR</td>
<td>10 July 2014</td>
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<tr>
<td>*</td>
<td>violation of</td>
<td>ECHR</td>
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<td>*</td>
<td>The Court noted the particular difficulties the applicant encountered in their applications, namely the excessive delays and lack of reasons or explanations given throughout the process, despite the fact that he had already been through traumatic experiences.</td>
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<tr>
<td>ECtHR Ap.no. 41615/07</td>
<td>Neulinger v. CH</td>
<td>6 July 2010</td>
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<tr>
<td>*</td>
<td>violation of</td>
<td>ECHR</td>
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<tr>
<td>*</td>
<td>The child’s best interests, from a personal development perspective, will depend on a variety of individual circumstances, in particular his age and level of maturity, the presence or absence of his parents and his environment and experiences. For that reason, those best interests must be assessed in each individual case. To that end they enjoy a certain margin of appreciation, which remains subject, however, to a European supervision whereby the Court reviews under the Convention the decisions that those authorities have taken in the exercise of that power. In this case the Court notes that the child has Swiss nationality and that he arrived in the country in June 2005 at the age of two. He has been living there continuously ever since. He now goes to school in Switzerland and speaks French. Even though he is at an age where he still has a certain capacity for adaptation, the fact of being uprooted again from his habitual environment would probably have serious consequences for him, especially if he returns on his own, as indicated in the medical reports. His return to Israel cannot therefore be regarded as beneficial.</td>
<td></td>
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<tr>
<td>ECtHR Ap.no. 55597/09</td>
<td>Nunez v. NO</td>
<td>28 June 2011</td>
</tr>
<tr>
<td>*</td>
<td>violation of</td>
<td>ECHR</td>
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<tr>
<td>*</td>
<td>Although Ms Nunez was deported from Norway in 1996 with a two-year ban on her re-entry into Norway, she returned to Norway, got married and had two daughters born in 2002 and 2003. It takes until 2005 for the Norwegian authorities to revoke her permits and to decide that Mrs Nunez should be expelled. The Court rules that the authorities had not struck a fair balance between the public interest in ensuring effective immigration control and Ms Nunez’s need to remain in Norway in order to continue to have contact with her children.</td>
<td></td>
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<tr>
<td>ECtHR Ap.no. 34848/07</td>
<td>O'Donoghue v. UK</td>
<td>14 Dec. 2010</td>
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<tr>
<td>*</td>
<td>violation of</td>
<td>ECHR</td>
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<td>*</td>
<td>Judgment of Fourth Section</td>
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<tr>
<td>*</td>
<td>The UK Certificate of Approval required foreigners, except those wishing to marry in the Church of England, to pay large fees to obtain the permission from the Home Office to marry. The Court found that the conditions violated the right to marry (Article 12 of the Convention), that it was discriminatory in its application (Article 14 of the Convention) and that it was discriminatory on the ground of religion (Articles 9 and 14 of the Convention).</td>
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<tr>
<td>ECtHR Ap.no. 38058/09</td>
<td>Osman v. DK</td>
<td>14 June 2011</td>
</tr>
<tr>
<td>*</td>
<td>violation of</td>
<td>ECHR</td>
</tr>
</tbody>
</table>
1.3: Regular Migration: Jurisprudence: ECtHR Judgments

* The Court concluded that the denial of admission of a 17 years old Somali girl to Denmark, where she had lived from the age of seven until the age of fifteen, violated Article 8. For a settled migrant who has lawfully spent all of the major part of his or her childhood and youth in a host country, very serious reasons are required to justify expulsion. The Danish Government had argued that the refusal was justified because the applicant had been taken out of the country by her father, with her mother’s permission, in exercise of their rights of parental responsibility. The Court agreed ‘that the exercise of parental rights constitutes a fundamental element of family life’, but concluded that ‘in respecting parental rights, the authorities cannot ignore the child’s interest including its own right to respect for private and family life’.

ECtHR Ap.no. 12020/09   Udeh v. CH   16 Apr. 2013
* violation of   ECHR
* In 2001 a Nigerian national, was sentenced to four months’ imprisonment for possession of a small quantity of cocaine. In 2003 he married a Swiss national who had just given birth to their twin daughters. By virtue of his marriage, he was granted a residence permit in Switzerland. In 2006 he was sentenced to forty-two months’ imprisonment in Germany for a drug-trafficking offence. The Swiss Office of Migration refused to renew his residence permit, stating that his criminal conviction and his family’s dependence on welfare benefits were grounds for his expulsion. An appeal was dismissed. In 2009 he was informed that he had to leave Switzerland. In 2011 he was made the subject of an order prohibiting him from entering Switzerland until 2020. Although he is divorced in the meantime and custody of the children has been awarded to the mother, he has been given contact rights. The court rules that deportation and exclusion orders would prevent the immigrant with two criminal convictions from seeing his minor children: deportation would constitute a violation of article 8.

* violation of   ECHR
* The expulsion of an alien raises a problem within the context of art. 8 ECHR if that alien has a family whom he has to leave behind. In Boultif (54273/00) the Court elaborated the relevant criteria which it would use in order to assess whether an expulsion measure was necessary in a democratic society and proportionate to the legitimate aim pursued. These criteria are:
  – the nature and seriousness of the offence committed by the applicant;
  – the length of the applicant’s stay in the country from which he or she is to be expelled;
  – the time elapsed since the offence was committed and the applicant’s conduct during that period;
  – the nationalities of the various persons concerned;
  – the applicant’s family situation, such as the length of the marriage, and other factors expressing the effectiveness of a couple’s family life;
  – whether the spouse knew about the offence at the time when he or she entered into a family relationship;
  – whether there are children of the marriage, and if so, their age; and
  – the seriousness of the difficulties which the spouse is likely to encounter in the country to which the applicant is to be expelled.

The Court adds in this judgment two additional criteria:
  – the best interests and well-being of the children, in particular the seriousness of the difficulties which any children of the applicant are likely to encounter in the country to which the applicant is to be expelled; and
  – the solidarity of social, cultural and family ties with the host country and with the country of destination.
2.1 Borders and Visas: Adopted Measures

### Case Law Sorted in Chronological Order

#### Regulation 515/2014
**Borders and Visa Fund**
* OJ 2014 L 150/143

#### Regulation 562/2006
**Borders Code**
* OJ 2006 L 105/1
  * amd by Reg. 296/2008 (OJ 2008 L 97/60)
  * amd by Reg. 81/2009 (OJ 2009 L 35/56): *Regarding the use of the VIS*
  * amd by Reg. 610/2013 (OJ 2013 L 182/1)
  * amd by Reg. 1051/2013 (OJ 2013 L 295/1)

* **CJEU judgments**
  * CJEU C-575/12 *Air Baltic*
  * CJEU C-23/12 *Zakaria*
  * CJEU C-88/12 *Juoo*
  * CJEU C-355/10 *EP v. Council*
  * CJEU C-278/12 (PPU) *Adil*
  * CJEU C-606/10 *ANAFE*
  * CJEU C-430/10 *Gaydarov*
  * CJEU C-188/10 & C-189/10 *Melki & Abdedi*
  * CJEU C-261/08 & C-348/08 *Garcia & Cabrera*

* **CJEU pending cases**
  * CJEU C-17/16 *El Dakkak*
  * CJEU C-9/16 *A*

* See further: § 2.3

#### New Regulation 2016/399
**Borders Code (codified)**
* OJ 2016 L 77/1

#### Decision 574/2007
**Borders Fund**
* OJ 2007 L 144

#### Regulation 1052/2013
**EUROSUR**
* OJ 2013 L 295/11

* **CJEU judgments**
  * CJEU C-44/14 *Spain v. EP & Council*

* See further: § 2.3

#### Regulation 2007/2004
**Frontex**
* OJ 2004 L 349/1
  * amd by Reg. 1168/2011 (OJ 2011 L 304/1)

#### Regulation 1931/2006
**Local Border Traffic**
* OJ 2006 L 405/1
2.1: Borders and Visas: Adopted Measures

CJEU judgments
* CJEU C-254/11 Shomodi 21 Mar. 2013 Art. 2(a) + 3(3) See further: § 2.3

Regulation 265/2010 Long Stay Visa Code
On movement of persons with a long-stay Visa
* OJ 2010 L 85/1

Regulation 656/2014 Maritime Surveillance
Establishing rules for the surveillance of the external sea borders in the context of operational cooperation coordinated by Frontex
* OJ 2014 L 189/93

Directive 2004/82 Passenger Data
On the obligation of carriers to communicate passenger data
* OJ 2004 L 261/64 UK opt in

Regulation 2252/2004 Passports
On standards for security features and biometrics in passports and travel documents
* OJ 2004 L 385/1 and by Reg. 444/2009 (OJ 2009 L 142/1)

Regulation 697/2008 replacing:
Reg. 378/2004 (OJ 2004 L 64)
Reg. 2424/2001 (OJ 2001 L 328/4)

Recommendation 761/2005 Travel Documents
On uniform short-stay visas for researchers from third countries
* OJ 2005 L 289/23

Regulation 1053/2013 Schengen Evaluation
Schengen Evaluation
* OJ 2013 L 295/27

Regulation 987/2006 SIS II
Establishing second generation Schengen Information System
* OJ 2006 L 381/4
* Replacing:
Reg. 378/2004 (OJ 2004 L 64)
Reg. 2424/2001 (OJ 2001 L 328/4)

Schizm 2016/2

Decision 565/2014 Transit Bulgaria a.o. countries
Transit through Bulgaria, Croatia, Cyprus and Romania
* OJ 2014 L 157/23

Regulation 693/2003 Transit Documents
Establishing a specific Facilitated Transit Document (FTD) and a Facilitated Rail Transit Document (FRTD)
* OJ 2003 L 99/8

Regulation 694/2003 Transit Documents Format
Format for Facilitated Transit Documents (FTD) and Facilitated Rail Transit Documents (FRTD)
* OJ 2003 L 99/15

Decision 586/2008 Transit Switzerland
Transit through Switzerland and Liechtenstein
* OJ 2008 L 162/27

Decision 1105/2011 Travel Documents
On the list of travel documents which entitle the holder to cross the external borders
### 2.1: Borders and Visas: Adopted Measures

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<th>Establishing an Agency to manage VIS, SIS &amp; Eurodac * OJ 2011 L 286/1</th>
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#### CJEU judgments

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<td>CJEU C-39/12 Dang</td>
<td>18 June 2012 Art. 21 + 34 - deleted</td>
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<td>CJEU C-83/12 Vo</td>
<td>10 Apr. 2012 Art. 21 + 34</td>
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See further: § 2.3

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<tr>
<th>Regulation 1683/95</th>
<th>Visa Format</th>
</tr>
</thead>
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<thead>
<tr>
<th>Regulation 539/2001</th>
<th>Visa List</th>
</tr>
</thead>
</table>

#### CJEU judgments

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See further: § 2.3

<table>
<thead>
<tr>
<th>Regulation 333/2002</th>
<th>Visa Stickers</th>
</tr>
</thead>
<tbody>
<tr>
<td>Uniform format for forms for affixing the visa * OJ 2002 L 53/4</td>
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<table>
<thead>
<tr>
<th>ECHR</th>
<th>Anti-torture</th>
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<tbody>
<tr>
<td>European Convention for the Protection of Human Rights and Fundamental Freedoms and its Protocols Art. 3 Prohibition of Turture, Degrading Treatment</td>
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<td>impl. date 1950</td>
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<thead>
<tr>
<th>ECHR Ap.no. 53608/11 B.M.</th>
<th>19 Dec. 2013 Art. 3 + 13</th>
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<tr>
<td>ECHR Ap.no. 55352/12 Aden Ahmed</td>
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<td>ECHR Ap.no. 11463/09 Samaras</td>
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<td>ECHR Ap.no. 27765/09 Hirsi</td>
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See further: § 2.3
### 2.2 Borders and Visas: Proposed Measures

<table>
<thead>
<tr>
<th>Regulation</th>
<th>EES</th>
<th>Establishing an Entry/Exit System (EES) to register entry and exit data of third country nationals crossing the external borders</th>
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<tbody>
<tr>
<td>* COM (2013) 95, 27 Feb. 2013</td>
<td></td>
<td>under discussion in Council</td>
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<table>
<thead>
<tr>
<th>Regulation amending Regulation 562/2006</th>
<th>EES usage</th>
<th>On the use of the EES</th>
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<table>
<thead>
<tr>
<th>Regulation</th>
<th>European Border and Coast Guard Agency</th>
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<tbody>
<tr>
<td>Creating a Borders and Coast Guard Agency</td>
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<thead>
<tr>
<th>Regulation</th>
<th>SBC</th>
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<tbody>
<tr>
<td>amending Schengen Borders Code</td>
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<thead>
<tr>
<th>Regulation</th>
<th>Touring Visa</th>
</tr>
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<tbody>
<tr>
<td>Establishing Touring Visa</td>
<td></td>
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<tr>
<td>* Com (2014) 163</td>
<td></td>
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<table>
<thead>
<tr>
<th>Regulation</th>
<th>Travellers</th>
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<tbody>
<tr>
<td>Establishing a Registered Traveller Programme (RTP)</td>
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<tr>
<td>* COM (2013) 97, 27 Feb. 2013</td>
<td>under discussion in Council</td>
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<table>
<thead>
<tr>
<th>Regulation amending Regulation 810/2009</th>
<th>Visa Code II</th>
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</thead>
<tbody>
<tr>
<td>Recast of the Visa Code</td>
<td></td>
</tr>
<tr>
<td>* Com (2014) 164</td>
<td>* under discussion in Council April 2014</td>
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</tbody>
</table>

### 2.3 Borders and Visas: Jurisprudence

#### 2.3.1 CJEU Judgments on Borders and Visas

<table>
<thead>
<tr>
<th>CJEU C-278/12 (PPL)</th>
<th>Adil</th>
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<tbody>
<tr>
<td>* interp. of Reg. 562/2006</td>
<td>Borders Code</td>
</tr>
<tr>
<td></td>
<td>Art. 20 + 21</td>
</tr>
<tr>
<td>* The Schengen Borders Code must be interpreted as not precluding national legislation, such as that at issue in the main proceedings, which enables officials responsible for border surveillance and the monitoring of foreign nationals to carry out checks, in a geographic area 20 kilometres from the land border between a MS and the State parties to the CISA, with a view to establishing whether the persons stopped satisfy the requirements for lawful residence applicable in the MS concerned, when those checks are based on general information and experience regarding the illegal residence of persons at the places where the checks are to be made, when they may also be carried out to a limited extent in order to obtain such general information and experience-based data in that regard, and when the carrying out of those checks is subject to certain limitations concerning, inter alia, their intensity and frequency.</td>
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</table>

<table>
<thead>
<tr>
<th>CJEU C-575/12</th>
<th>Air Baltic</th>
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<tbody>
<tr>
<td></td>
<td>4 Sep. 2014</td>
</tr>
</tbody>
</table>
2.3: Borders and Visas: Jurisprudence: CJEU Judgments

* interp. of Reg. 562/2006 Borders Code Art. 5
* The Borders Code precludes national legislation, which makes the entry of TCNs to the territory of the MS concerned subject to the condition that, at the border check, the valid visa presented must necessarily be affixed to a valid travel document.

CJEU C-575/12 Air Baltic 4 Sep. 2014
* interp. of Reg. 810/2009 Visa Code Art. 24(1) + 34
* The cancellation of a travel document by an authority of a third country does not mean that the uniform visa affixed to that document is automatically invalidated.

CJEU C-606/10 ANAFE 14 June 2012
* annulment of national legislation on visa
* Article 5(4)(a) must be interpreted as meaning that a MS which issues to a TCN a re-entry visa within the meaning of that provision cannot limit entry into the Schengen area solely to points of entry to its national territory. The principles of legal certainty and protection of legitimate expectations did not require the provision of transitional measures for the benefit of TCNs who had left the territory of a MS when they were holders of temporary residence permits issued pending examination of a first application for a residence permit or an application for asylum and wanted to return to that territory (after the entry into force of this Regulation).

CJEU C-241/05 Bot 4 Oct. 2006
* interp. of Schengen Agreement Art. 20(1)
* on the conditions of movement of third-country nationals not subject to a visa requirement; on the meaning of ‘first entry’ and successive stays
* This provision allows TCNs not subject to a visa requirement to stay in the Schengen Area for a maximum period of three months during successive periods of six months, provided that each of those periods commences with a ‘first entry’.

* Violation of Reg. 2252/2004 Art. 6
* Failure to implement biometric passports containing digital fingerprints within the prescribed periods.

CJEU C-257/01 Comm. v. Council Visa Applications 18 Jan. 2005
* validity of challenge to Regs. 789/2001 and 790/2001
* upholding validity of Regs.

* validity of Reg. 539/2001
* The Commission had requested an annulment of an amendment of the visa list by Regulation 1289/2013. The Court dismisses the action.

CJEU C-39/12 Dang Visa Code 18 June 2012
* interp. of Reg. 810/2009 Art. 21 + 34 - deleted
* Whether penalties can be applied in the case of foreign nationals in possession of a visa which was obtained by deception from a competent authority of another Member State but has not yet been annulled pursuant to the regulation.

* violation of Reg. 562/2006
* annulment of measure supplementing Borders Code
* The CJEU decided to annul Council Decision 2010/252 of 26 April 2010 supplementing the Borders Code as regards the surveillance of the sea external borders in the context of operational cooperation coordinated by the European Agency for the Management of Operational Cooperation at the External Borders of the Member States of the European Union. According to the Court, this decision contains essential elements of the surveillance of the sea external borders of the Member States which go beyond the scope of the additional measures within the meaning of Art. 12(5) of the Borders Code. As only the European Union legislature was entitled to adopt such a decision, this could not have been decided by comitology. Furthermore the Court ruled that the effects of decision 2010/252 maintain until the entry into force of new rules within a reasonable time.

* interp. of Reg. 562/2006 Art. 5, 11 + 13

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2.3: Borders and Visas: Jurisprudence: CJEU Judgments

* Member States are not obliged to expel a third-country national who is unlawfully present on the territory of a Member State because the conditions of duration of stay are not or no longer fulfilled
* Where a TCN is unlawfully present on the territory of a MS because he or she does not fulfill, or no longer fulfills, the conditions of duration of stay applicable there, that MS is not obliged to adopt a decision to expel that person.

**CJEU C-430/10**
Gaydarov
17 Nov. 2011
* interpr. of Reg. 562/2006
Borders Code
* Reg. does not preclude national legislation that permits the restriction of the right of a national of a MS to travel to another MS in particular on the ground that he has been convicted of a criminal offence of narcotic drug trafficking in another State, provided that (i) the personal conduct of that national constitutes a genuine, present and sufficiently serious threat affecting one of the fundamental interests of society, (ii) the restrictive measure envisaged is appropriate to ensure the achievement of the objective it pursues and does not go beyond what is necessary to attain it and (iii) that measure is subject to effective judicial review permitting a determination of its legality as regards matters of fact and law in the light of the requirements of European Union law.

**CJEU C-88/12**
Jaaq
14 Sep. 2012
* interpr. of Reg. 562/2006
Borders Code
Art. 20 + 21 - deleted
* On statutory provision authorising, in the context of countering illegal residence after borders have been crossed, police checks in the area between the land border of the Netherlands with Belgium or Germany and a line situated within 20 kilometres of that border

**CJEU C-84/12**
Koushkaki
19 Dec. 2013
* interpr. of Reg. 810/2009
Visa Code
Art. 23(4) + 32(1)
* Art. 23(4), 32(1) and 35(6) must be interpreted as meaning that the competent authorities of a MS cannot refuse a visa to an applicant unless one of the grounds for refusal of a visa listed in those provisions can be applied to that applicant. In the examinations of those conditions and the relevant facts, authorities have a wide discretion. The obligation to issue a uniform visa is subject to the condition that there is no reasonable doubt that the applicant intends to leave the territory of the Member States before the expiry of the visa applied for.

**CJEU C-139/08**
Kqiku
2 Apr. 2009
* interpr. of Dec. 896/2006
Transit Switzerland
Art. 1 + 2
* on transit visa legislation for third-country nationals subject to a visa requirement
* Residence permits issued by the Swiss Confederation or the Principality of Liechtenstein to TCNs subject to a visa requirement, are considered to be equivalent to a transit visa only.

**CJEU C-188/10 & C-189/10**
Melki & Abdeli
22 June 2010
* interpr. of Reg. 562/2006
Borders Code
Art. 20 + 21
* consistency of national law and European Union law, abolition of border control and the area of 20 kilometres from the land border
* The French ‘stop and search’ law, which allowed for controls behind the internal border, is in violation of article 20 and 21 of the Borders code, due to the lack of requirement of ‘behaviour and of specific circumstances giving rise to a risk of breach of public order’. According to the Court, controls may not have an effect equivalent to border checks.

**CJEU C-291/12**
Schwarz
17 Oct. 2013
* interpr. of Reg. 2252/2004
Passports
Art. 1(2)
* Although the taking and storing of fingerprints in passports constitutes an infringement of the rights to respect for private life and the protection of personal data, such measures are nonetheless justified for the purpose of preventing any fraudulent use of passports.

**CJEU C-254/11**
Shomodi
21 Mar. 2013
* interpr. of Reg. 1931/2006
Local Border traffic
Art. 2(a) + 3(3)
* The holder of a local border traffic permit must be able to move freely within the border area for a period of three months if his stay is uninterrupted and to have a new right to a three-month stay each time that his stay is interrupted. There is such an interruption of stay upon the crossing of the border irrespective of the frequency of such crossings, even if they occur several times daily.

**CJEU C-44/14**
Spain v. EP & Council
8 Sep. 2015
* non-transp. of Reg. 1052/2013
EUROSUR
* Limited forms of cooperation do not constitute a form of taking part within the meaning of Article 4 of the Schengen Protocol. Consequently, Article 19 of the Eurosur Regulation cannot be regarded as giving the Member States the option of concluding agreements which allow Ireland or the United Kingdom to take part in the provisions in force of the Schengen acquis in the area of the crossing of the external borders.
2.3: Borders and Visas: Jurisprudence: CJEU Judgments

**CJEU C-101/13**
* interpr. of Reg. 2252/2004
* About the recording and spelling of names, surnames and family names in passports. Where a MS whose law provides that a person’s name comprises his forenames and surname chooses nevertheless to include (also) the birth name of the passport holder in the machine readable personal data page of the passport, that State is required to state clearly in the caption of those fields that the birth name is entered there.

**CJEU C-77/05 & C-137/05**
* validity of Border Agency Regulation and Passport Regulation
* judgment against UK

**CJEU C-482/08**
* annulment of decision on police access to VIS, due to UK non-participation
* judgment against UK

**CJEU C-446/12**
* interpr. of Reg. 2252/2004
* Article 4(3) does not require the Member States to guarantee, in their legislation, that biometric data collected and stored in accordance with that regulation will not be collected, processed and used for purposes other than the issue of the passport or travel document, since that is not a matter which falls within the scope of that regulation.

**CJEU C-23/12**
* interpr. of Reg. 562/2006
* MSs are obliged to establish a means of obtaining redress only against decisions to refuse entry.

2.3.2 CJEU pending cases on Borders and Visas

**CJEU C-9/16**
* interpr. of Reg. 562/2006
* On border control on the internal borders without a formal temporary reintroduction of border control according to art. 23 and 24 SBC.

**CJEU C-17/16**
* interpr. of Reg. 562/2006
* On the question whether a TCN has crossed an external border of the Union if this TCN is in the (international) transitory zone of an airport.

2.3.3 ECtHR Judgments on Borders and Visas

**ECtHR Ap.no. 55352/12**
* violation of ECHR
* The case concerns a migrant who had entered Malta in an irregular manner by boat. The ECtHR found a violation of art. 5(1), mainly due to the failure of the Maltese authorities to pursue deportation or to do so with due diligence, and of art. 5(4) due to absence of an effective and speedy domestic remedy to challenge the lawfulness of their detention. Also, the ECtHR requested the Maltese authorities (Art. 46) to establish a mechanism allowing a determination of the lawfulness of immigration detention within a reasonable time-limit. In this case the Court for the first time found Malta in violation of art. 3 because of the immigration detention conditions. Those conditions in which the applicant had been living for 14½ months were, taken as a whole, amounted to degrading treatment.

**ECtHR Ap.no. 53608/11**
* violation of ECHR
* The applicant was an Iranian journalist who alleged to have been arrested and tortured due to his involvement in protests against the government. After his arrival in Greece a decision had been taken to return him to Turkey, and he had been held in custody in a police station and in various detention centres. His application for asylum was first not registered by the Greek authorities, and
The application mainly concerned the conditions of detention, in particular overcrowding, unhygienic conditions, lack of external contact, and lack of access to telephone, translators and any kind of information. Referring to its previous case law, the ECtHR held these conditions to be in violation of Art. 3. As there had been no effective domestic remedy against that situation, Art. 13 in combination with art. 3 had also been violated.

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<tbody>
<tr>
<td>* violation of ECHR</td>
<td>Art. 3 + 13</td>
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<tr>
<td>* The Court concluded that the decision of the Italian authorities to send TCNs - who were intercepted outside the territorial waters of Italy - back to Libya, had exposed them to the risk of ill-treatment there, as well as to the risk of ill-treatment if they were sent back to their countries of origin (Somalia and Eritrea). For the first time the Court applied Article 4 of Protocol no. 4 (prohibition of collective expulsion) in the circumstance of aliens who were not physically present on the territory of the State, but in the high seas. Italy was also held responsible for exposing the aliens to a treatment in violation with Article 3 ECHR, as it transferred them to Libya 'in full knowledge of the facts' and circumstances in Libya. The Court also concluded that they had had no effective remedy in Italy against the alleged violations (Art. 13).</td>
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<tbody>
<tr>
<td>* violation of ECHR</td>
<td>Art. 3</td>
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<tr>
<td>* The conditions of detention of the applicants – one Somali and twelve Greek nationals – at Ioannina prison were held to constitute degrading treatment in violation of ECHR art. 3.</td>
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</tbody>
</table>
3 Irregular Migration

3.1 Irregular Migration: Adopted Measures

- **Directive 2001/51**
  - Obligation of carriers to return TCNs when entry is refused
  - OJ 2001 L 187/45
  - Impl. date 11-02-2003
  - UK opt in

- **Decision 267/2005**
  - Establishing a secure web-based Information and Coordination Network for MS’ Migration Management Services
  - OJ 2005 L 83/48
  - UK opt in

- **Directive 2009/52**
  - Minimum standards on sanctions and measures against employers of illegally staying TCNs
  - OJ 2009 L 168/24
  - Impl. date 20-07-2011

- **Directive 2003/110**
  - Assistance with transit for expulsion by air
  - OJ 2003 L 321/26

- **Decision 191/2004**
  - On the compensation of the financial imbalances resulting from the mutual recognition of decisions on the expulsion of TCNs
  - OJ 2004 L 60/55
  - UK opt in

- **Directive 2001/40**
  - Mutual recognition of expulsion decisions of TCNs
  - OJ 2001 L 149/34
  - CJEU judgments
  - CJEU C-456/14 *Orrego Arias*
    - 3 Sep. 2015
    - Art. 3(1)(a) - inadmissable
  - See further: § 3.3

- **Decision 573/2004**
  - On the organisation of joint flights for removals from the territory of two or more MSs, of TCNs
  - OJ 2004 L 261/28
  - UK opt in

- **Conclusion 2003/**
  - Transit via land for expulsion
  - Adopted 22 Dec. 2003 by Council
  - UK opt in

- **Directive & Framework Decision 2002/90**
  - Illegal Entry
  - Facilitation of unauthorised entry, transit and residence
  - OJ 2002 L 328
  - UK opt in

- **Regulation 377/2004**
  - Immigration Liaison Officers
  - On the creation of an immigration liaison officers network
  - OJ 2004 L 64/1
  - UK opt in

- **Directive 2008/115**
  - Return Directive
  - On common standards and procedures in MSs for returning illegally staying TCNs
  - OJ 2008 L 348/98
  - Impl. date 24-12-2010
  - CJEU judgments
  - New CJEU C-47/15 *Affum* 7 June 2016 Art. 2(1) + 3(2)
  - CJEU C-290/14 *Celaj* 1 Oct. 2015
  - CJEU C-554/13 *Zh. & O.* 11 June 2015 Art. 7(4)
  - CJEU C-390/14 *Mehrabipari* 5 June 2015 Art. 15 + 16 - deleted
  - CJEU C-38/14 *Zaitzoune* 23 Apr. 2015 Art. 4(2) + 6(1)
3.1: Irregular Migration: Adopted Measures

- CJEU C-562/13 Abida 18 Dec. 2014 Art. 5+13
- CJEU C-249/13 Boudjlida 11 Dec. 2014 Art. 3 + 7
- CJEU C-166/13 Mukarubega 5 Nov. 2014 Art. 16(1)
- CJEU C-473/13 & C-514/13 Bero & Bouzalmate 17 July 2014 Art. 16(1)
- CJEU C-474/13 Pham 17 July 2014 Art. 16(1)
- CJEU C-189/13 Da Silva 3 July 2014 inadmissible
- CJEU C-473/13 & C-514/13 Bero & Bouzalmate 17 July 2014 Art. 16(1)
- CJEU C-474/13 Pham 17 July 2014 Art. 16(1)
- CJEU C-146/14 (PPU) Mahdi 5 June 2014 Art. 15
- CJEU C-297/12 Filev & Osmani 19 Sep. 2013 Art. 2(2)(b) + 11
- CJEU C-383/13 (PPU) G. & R. 10 Sep. 2013 Art. 15(2) + 6
- CJEU C-430/11 Sagor 6 Dec. 2012 Art. 2, 15 + 16
- CJEU C-329/11 Achughbian 6 Dec. 2011 Art. 2-8, 15 + 16 - deleted
- CJEU C-61/11 (PPU) El Dridi 28 Apr. 2011 Art. 15 + 16
- CJEU C-61/11 (PPU) El Dridi 28 Apr. 2011 Art. 15 + 16
- CJEU C-357/09 (PPU) Kadzoev 30 Nov. 2009 Art. 15(4), (5) + (6)
- CJEU C-181/16 Gnandi pending Art. 5
- CJEU C-184/16 Petrea pending Art. 6(1)
- CJEU C-199/16 Nianga pending Art. 5
- CJEU C-225/16 X. pending Art. 11(2)
- CJEU C-82/16 K. pending Art. 5, 11 + 13

See further: § 3.3

**Decision 575/2007**

Establishing the European Return Fund as part of the General Programme Solidarity and Management of Migration Flows

* OJ 2007 L 144

UK opt in

**Directive 2011/36**

On preventing and combating trafficking in human beings and protecting its victims

* OJ 2011 L 101/1 (Mar. 2011) impl. date 6-04-2013

Replacing Framework Decision 2002/629 (OJ 2002 L 203/1)

UK opt in

**Directive 2004/81**

Residence permits for TCNs who are victims of trafficking

* OJ 2004 L 261/19

CJEU judgments

CJEU C-266/08 Comm. v. Spain 14 May 2009

See further: § 3.3

**ECtHR**

European Convention for the Protection of Human Rights and Fundamental Freedoms and its Protocols

Art. 5 Detention

Prot. 4 Art. 4 Collective Expulsion

* ETS 005 (4-11-50) impl. date 1950

**ECtHR Judgments**

ECtHR Ap.no. 55352/12 Aden Ahmed 23 July 2013 Art. 3 + 5

ECtHR Ap.no. 53709/11 A.F. 13 June 2013 Art. 5


ECtHR Ap.no. 14902/10 Mahmundi 31 July 2012 Art. 5

ECtHR Ap.no. 27765/09 Hirsi 21 Feb. 2012 Prot. 4 Art. 4

ECtHR Ap.no. 10816/10 Lokpo & Touré 20 Sep. 2011 Art. 5

See further: § 3.3
### 3.2 Irregular Migration: Proposed Measures

* The Commission is planning to propose soon that MS should insert all national entry bans in SIS

### 3.3 Irregular Migration: Jurisprudence

**case law sorted in alphabetical order**

#### 3.3.1 CJEU Judgments on Irregular Migration

<table>
<thead>
<tr>
<th><strong>CJEU</strong></th>
<th><strong>Abdida</strong></th>
<th><strong>Art. 5+13</strong></th>
<th>18 Dec. 2014</th>
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<tbody>
<tr>
<td><em>CJEU C-562/13</em></td>
<td><em>interpr. of Dir. 2008/115</em></td>
<td><em>Return Directive</em></td>
<td><em>Federal Court of Justice</em></td>
</tr>
<tr>
<td><em>Although the Belgium court had asked a preliminary ruling on the interpretation of the Qualification Dir., the CJEU re-interpreted the question of an issue of Art. 5 and 13 of the Returns Directive.</em></td>
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<td><em>These articles are to be interpreted as precluding national legislation which: (1) does not endow with suspensive effect an appeal against a decision ordering a third country national suffering from a serious illness to leave the territory of a Member State, where the enforcement of that decision may expose that third country national to a serious risk of grave and irreversible deterioration in his state of health, and (2) does not make provision, in so far as possible, for the basic needs of such a third country national to be met, in order to ensure that that person may in fact avail himself of emergency health care and essential treatment of illness during the period in which that Member State is required to postpone removal of the third country national following the lodging of the appeal.</em>**</td>
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| **CJEU C-329/11** | **Achughabian** | **Art. 2(1) + 3(2)** | 6 Dec. 2011 |
| *interpr. of Dir. 2008/115* | *Return Directive* | *Federal Court of Justice* |
| *The directive precludes national legislation permitting the imprisonment of an illegally staying third-country national who has not (yet) been subject to the coercive measures provided for in the directive and has not, if detained with a view to be returned, reached the expiry of the maximum duration of that detention. The directive does not preclude penal sanctions being imposed after full application of the return procedure established by that directive.* |

| **CJEU C-47/15** | **Affum** | **Art. 2(1)** | 7 June 2016 |
| *interpr. of Dir. 2008/115* | *Return Directive* | *Federal Court of Justice* |
| *Art. 2(1) and 3(2) must be interpreted as meaning that a TCN is staying illegally on the territory of a MS and therefore falls within the scope of that directive when, without fulfilling the conditions for entry, stay or residence, he passes in transit through that MS as a passenger on a bus from another MS forming part of the Schengen area and bound for a third MS outside that area. Also, the Directive must be interpreted as precluding legislation of a MS which permits a TCN in respect of whom the return procedure established by the directive has not yet been completed to be imprisoned merely on account of illegal entry across an internal border, resulting in an illegal stay. That interpretation also applies where the national concerned may be taken back by another MS pursuant to an agreement or arrangement within the meaning of Art. 6(3).*** |

| **CJEU C-534/11** | **Arslan** | **Art. 2(1)** | 30 May 2013 |
| *interpr. of Dir. 2008/115* | *Return Directive* | *Federal Court of Justice* |
| *The Return Dir. does not apply during the period from the making of the (asylum) application to the adoption of the decision at first instance on that application or, as the case may be, until the outcome of any action brought against that decision is known.* |

| **CJEU C-473/13 & C-514/13** | **Bero & Bouzalmate** | **Art. 16(1)** | 17 July 2014 |
| *interpr. of Dir. 2008/115* | *Return Directive* | *Federal Court of Justice* |
| *As a rule, a MS is required to detain illegally staying TCNs for the purpose of removal in a specialised detention facility of that State even if the MS has a federal structure and the federated state competent to decide upon and carry out such detention under national law does not have such a detention facility.* |

| **CJEU C-249/13** | **Boudjlida** | **Art. 6** | 11 Dec. 2014 |
| *interpr. of Dir. 2008/115* | *Return Directive* | *Federal Court of Justice* |
| *The right to be heard in all proceedings (in particular, Art 6), must be interpreted as extending to...* |
3.3: Irregular Migration: Jurisprudence: CJEU Judgments

the right of an illegally staying third-country national to express, before the adoption of a return decision concerning him, his point of view on the legality of his stay, on the possible application of Art 5 and 6(2) to (5) and on the detailed arrangements for his return.

CJEU C-290/14
* interpr. of Dir. 2008/115
* The Directive must be interpreted as not, in principle, precluding legislation of a MS which provides for the imposition of a prison sentence on an illegally staying third-country national who, after having been returned to his country of origin in the context of an earlier return procedure, unlawfully re-enters the territory of that State in breach of an entry ban, at least in cases of re-entry in breach of an entry ban.
See also: http://eulawanalysis.blogspot.nl/2015/10/the-cjeus-ruling-in-celaj-criminal.html

CJEU C-266/08
* non-transp. of Dir. 2004/81
* On the status of victims of trafficking and smuggling

CJEU C-189/13
* interpr. of Dir. 2008/115
* The Return Directive precludes that a Member State has legislation which provides for a sentence of imprisonment to be imposed on an illegally staying TCN on the sole ground that he remains, without valid grounds, on the territory of that State, contrary to an order to leave that territory within a given period.

CJEU C-61/11 (PPU)
* interpr. of Dir. 2008/115
* The Return Directive precludes that a Member State has legislation which provides for a sentence of imprisonment to be imposed on an illegally staying TCN on the sole ground that he remains, without valid grounds, on the territory of that State, contrary to an order to leave that territory within a given period.

CJEU C-73/12
* interpr. of Dir. 2008/115
* Directive must be interpreted as precluding a MS from providing that an expulsion or removal order which predates by five years or more the period between the date on which that directive should have been implemented and the date on which it was implemented, may subsequently be used as a basis for criminal proceedings, where that order was based on a criminal law sanction (within the meaning of Article 2(2)(b)) and where that MS exercised the discretion provided for under that provision.

CJEU C-297/12
* interpr. of Dir. 2008/115
* If the extension of a detention measure has been decided in an administrative procedure in breach of the right to be heard, the national court responsible for assessing the lawfulness of that extension decision may order the lifting of the detention measure only if it considers, in the light of all of the factual and legal circumstances of each case, that the infringement at issue actually deprived the party relying thereon of the possibility of arguing his defence better, to the extent that the outcome of that administrative procedure could have been different.

CJEU C-383/13 (PPU)
* interpr. of Dir. 2008/115
* If the extension of a detention measure has been decided in an administrative procedure in breach of the right to be heard, the national court responsible for assessing the lawfulness of that extension decision may order the lifting of the detention measure only if it considers, in the light of all of the factual and legal circumstances of each case, that the infringement at issue actually deprived the party relying thereon of the possibility of arguing his defence better, to the extent that the outcome of that administrative procedure could have been different.

CJEU C-357/09 (PPU)
* interpr. of Dir. 2008/115
* The maximum duration of detention must include a period of detention completed in connection with a removal procedure commenced before the rules in the directive become applicable. Only a real prospect that removal can be carried out successfully, having regard to the periods laid down in Article 15(5) and (6), corresponds to a reasonable prospect of removal, and that that reasonable prospect does not exist where it appears unlikely that the person concerned will be admitted to a third country, having regard to those periods.

CJEU C-146/14 (PPU)
* interpr. of Dir. 2008/115
* Any decision adopted by a competent authority, on expiry of the maximum period allowed for the initial detention of a TCN, on the further course to take concerning the detention must be in the form of a written measure that includes the reasons in fact and in law for that decision. The Dir. precludes that an initial six-month period of detention may be extended solely because the third-country national concerned has no identity documents.

CJEU C-522/11
* The right of an illegally staying third-country national to express, before the adoption of a return decision concerning him, his point of view on the legality of his stay, on the possible application of Art 5 and 6(2) to (5) and on the detailed arrangements for his return.
3.3: Irregular Migration: Jurisprudence: CJEU Judgments

* interpr. of Dir. 2008/115 Return Directive Art. 2(2)(b) + 7(4)
* The directive does not preclude that a fine because of illegal stay of a TCN in a MS is replaced by expulsion if there is a risk of absconding.

**CJEU C-390/14 Mehribapiri** 5 June 2015
* interpr. of Dir. 2008/115 Return Directive Art. 15 + 16 - deleted
* Prejudicial question on refusal to cooperate on expulsion was withdrawn.

**CJEU C-166/13 Mukarubega** 5 Nov. 2014
* interpr. of Dir. 2008/115 Return Directive Art. 3 + 7
* A national authority is not precluded from failing to hear a TCN specifically on the subject of a return decision where, after that authority has determined that the TCN is staying illegally in the national territory on the conclusion of a procedure which fully respected that person’s right to be heard, it is contemplating the adoption of such a decision in respect of that person, whether or not that return decision is the result of refusal of a residence permit.

**CJEU C-456/14 Orrego Arias** 3 Sep. 2015
* interpr. of Dir. 2001/40 Expulsion Decisions Art. 3(1)(a) - inadmissible
* This case concerns the exact meaning of the term ‘offence punishable by a penalty involving deprivation of liberty of at least one year’, set out in Art 3(1)(a). However, the question was incorrectly formulated. Consequently, the Court ordered that the case was inadmissible.

**CJEU C-474/13 Pham** 17 July 2014
* interpr. of Dir. 2008/115 Return Directive Art. 16(1)
* The Dir. does not permit a MS to detain a TCN for the purpose of removal in prison accommodation together with ordinary prisoners even if the TCN consents thereto.

**CJEU C-430/11 Sagar** 6 Dec. 2012
* interpr. of Dir. 2008/115 Return Directive Art. 2, 15 + 16
* An illegal stay by a TCN in a MS:
  1. can be penalised by means of a fine, which may be replaced by an expulsion order;
  2. can not be penalised by means of a home detention order unless that order is terminated as soon as the physical transportation of the TCN out of that MS is possible.

**CJEU C-38/14 Zaizoune** 23 Apr. 2015
* interpr. of Dir. 2008/115 Return Directive Art. 4(2) + 6(1)
* Articles 6(1) and 8(1), read in conjunction with Article 4(2) and 4(3), must be interpreted as precluding legislation of a MS, which provides, in the event of TCNs illegally staying in the territory of that Member State, depending on the circumstances, for either a fine or removal, since the two measures are mutually exclusive.

**CJEU C-554/13 Zh. & O.** 11 June 2015
* interpr. of Dir. 2008/115 Return Directive Art. 7(4)
* (1) Article 7(4) must be interpreted as precluding a national practice whereby a third-country national, who is staying illegally within the territory of a Member State, is deemed to pose a risk to public policy within the meaning of that provision on the sole ground that that national is suspected, or has been criminally convicted, of an act punishable as a criminal offence under national law;
  (2) Article 7(4) must be interpreted to the effect that, in the case of a TCN who is staying illegally within the territory of a MS and is suspected, or has been criminally convicted, of an act punishable as a criminal offence under national law, other factors, such as the nature and seriousness of that act, the time which has elapsed since it was committed and the fact that that national was in the process of leaving the territory of that MS when he was detained by the national authorities, may be relevant in the assessment of whether he poses a risk to public policy within the meaning of that provision. Any matter which relates to the reliability of the suspicion that the third-country national concerned committed the alleged criminal offence, as the case may be, is also relevant to that assessment.
  (3) Article 7(4) must be interpreted as meaning that it is not necessary, in order to make use of the option offered by that provision to refrain from granting a period for voluntary departure when the third-country national poses a risk to public policy, to conduct a fresh examination of the matters which have already been examined in order to establish the existence of that risk. Any legislation or practice of a MS on this issue must nevertheless ensure that a case-by-case assessment is conducted of whether the refusal to grant such a period is compatible with that person’s fundamental rights.

**CJEU C-51/12 Zhu** 16 Feb. 2013
* interpr. of Dir. 2008/115 Return Directive Art. 2-8, 15 + 16 - deleted
* Whether it is possible to substitute for the fine (for entering national territory illegally or staying

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there illegally) an order for immediate expulsion for a period of at least five years or a measure restricting freedom (‘permanenza domiciliare’).

3.3.2 CJEU pending cases on Irregular Migration

New

CJEU C-181/16
* interpr. of Dir. 2008/115
  * ref. from 'Conseil d’Etat' (Belgium)
  * Must Art. 5 be interpreted as precluding the adoption of a return decision, as provided for under Art. 6 and national law after the rejection of the asylum application by the (Belgian) Commissioner General for Refugees and Stateless Persons and therefore before the legal remedies available against that rejection decision can be exhausted and before the asylum procedure can be definitively concluded?

CJEU C-82/16
* interpr. of Dir. 2008/115
  * ref. from 'Raad voor Vreemdelingenbetwistingen' (Belgium)
  * Should Union law, in particular Art. 20 TFEU, Art. 5 and 11 of Returns Directive together with Art. 7 and 24 of the Charter, be interpreted as precluding in certain circumstances a national practice whereby a residence application, lodged by a family member/third-country national in the context of family reunification with a Union citizen in the MS where the Union citizen concerned lives and of which he is a national and who has not made use of his right of freedom of movement and establishment (‘static Union citizen’), is not considered — whether or not accompanied by a removal decision — for the sole reason that the family member concerned is a TCN subject to a valid entry ban with a European dimension?

CJEU C-199/16
* interpr. of Dir. 2008/115
  * ref. from 'Conseil d’Etat' (Belgium)
  * Is Art. 5 read in conjunction with Art 47 of the Charter and having regard to the right to be heard in any proceedings, which forms an integral part of respect for the rights of the defence, a general principle of EU law, to be interpreted as requiring national authorities to take account of the best interests of the child, family life and the state of health of the TCN concerned when issuing a return decision, referred to in Art. 3(4) and Art. 6(1), or a removal decision, as provided for in Art. 3(5) and Art. 8?

CJEU C-184/16
* interpr. of Dir. 2008/115
  * ref. from 'Dioikitiko Protodikeio Thessalonikis' (Greece)
  * Are circumstances in which a certificate of registration as a European Union citizen is withdrawn to be treated in the same way as circumstances where a European Union citizen is staying illegally in the territory of the host MS, so that it is permissible, pursuant to Art. 6(1) for the body which is competent to withdraw the certificate of registration as a Union citizen to issue a return order, given that (i) the registration certificate does not constitute, as is well established, evidence of a right of legal residence in Greece, and (ii) only third county nationals fall within the scope ratione personae of the Returns Directive?

CJEU C-225/16
* interpr. of Dir. 2008/115
  * ref. from 'Hoge Raad' (Netherlands)
  * On the start of the entry ban term.

3.3.3 ECHR Judgments on Irregular Migration

ECHR Ap.no. 53709/11
* violation of
  * Art. 5
  * An Iranian entering Greece from Turkey had initially not been registered as an asylum seeker by the Greek authorities, which ordered his return to Turkey. However, the Turkish authorities refused to readmit him into Turkey, and he was then detained by the Greek police. Against the background of reports from Greek and international organisations, having visited the relevant police detention facilities either during the applicant’s detention or shortly after his release – including the European Committee for the Prevention of Torture, the UN Special Rapporteur on Torture, the German NGO ProAsyl and the Greek National Human Rights Commission – the ECHR found a violation of art. 3 due to the serious lack of space available to

13 June 2013
the applicant, also taking the duration of his detention into account. It was thus unnecessary for the Court to examine the applicant’s other allegations concerning the detention conditions (art 5 ECHR) which the Government disputed. Yet, the Court noted that the Government’s statements in this regard were not in accordance with the findings of the abovementioned organisations.

- violation of ECHR Art. 5
- This case concerns unlawful detention, without effective judicial review, of an asylum seeker during the examination of his asylum application. The applicant was a Palestinian who had been stopped at the Hungarian border control for using a forged passport.

- violation of ECHR Art. 5
- The conditions of detention of the applicant Afghan asylum seeker in two police stations in Athens were found to constitute degrading treatment in breach of ECHR art. 3. Since Greek law did not allow the courts to examine the conditions of detention in centres for irregular immigrants, the applicant did not have an effective remedy in that regard, in violation of ECHR art. 13 taken together with art. 3. The Court found an additional violation of ECHR art. 13 taken together with art. 3, resulting from the structural deficiencies of the Greek asylum system, as evidenced by the period during which the applicant had been awaiting the outcome of his appeal against the refusal of asylum, and the risk that he might be deported before his asylum appeal had been examined. ECHR art. 5 para. 4 was violated due to the lack of judicial competence to review the lawfulness of the deportation constituting the legal basis of detention.

- violation of ECHR Art. 5
- This case concerns unlawful detention, without effective judicial review, of an asylum seeker during the examination of his asylum application. The applicants were Iraqi nationals who illegally entered Hungary, applied for asylum and then travelled illegally to the Netherlands from where they were transferred back to Hungary under the Dublin Regulation.

- violation of ECHR Prot. 4 Art. 4
- The Court concluded that the decision of the Italian authorities to send TCNs - who were intercepted outside the territorial waters of Italy - back to Libya, had exposed them to the risk of ill-treatment there, as well as to the risk of ill-treatment if they were sent back to their countries of origin (Somalia and Eritrea). They also had been subjected to collective expulsion prohibited by Art. 4 of Protocol No. 4. The Court also concluded that they had had no effective remedy in Italy against the alleged violations.

**ECtHR Ap.no. 10816/10  Lokpo & Touré v. HU** 20 Sep. 2011
- violation of ECHR Art. 5
- The applicants entered Hungary illegally. After their arrest and during subsequent detention they applied for asylum. They were kept however in detention. The Court ruled that Article 5 § 1 (right to liberty and security) was violated, stating that the absence of elaborate reasoning for an applicant’s deprivation of liberty renders that measure incompatible with the requirement of lawfulness.

**ECtHR Ap.no. 14902/10  Mahmundi v. GR** 31 July 2012
- violation of ECHR Art. 5
- The conditions of detention of the applicants – Afghan nationals, subsequently seeking asylum in Norway, who had been detained in the Pagani detention centre upon being rescued from a sinking boat by the maritime police – were held to be in violation of ECHR art. 3. In the specific circumstances of this case the treatment during 18 days of detention was considered not only degrading, but also inhuman, mainly due to the fact that the applicants’ children had also been detained, some of them separated from their parents. In addition, a female applicant had been in the final stages of pregnancy and had received insufficient medical assistance and no information about the place of her giving birth and what would happen to her and her child. ECHR art. 13, taken together with art. 3, had been violated by the impossibility for the applicants to take any action before the courts to complain of their conditions of detention. ECHR art. 5 para. 4 was violated due to the lack of judicial competence to review the lawfulness of the deportation that constitutes the legal basis for detention.
4.1 External Treaties: Association Agreements

EC-Turkey Association Agreement
* into force 23 Dec. 1963

EC-Turkey Association Agreement Additional Protocol
* into force 1 Jan. 1973

**CJEU judgments**

**New**
- CJEU C-561/14 *Genc (Caner)* 12 Apr. 2016 Art. 41(1)
- CJEU C-138/13 *Dogan (Naime)* 10 July 2014 Art. 41(1)
- CJEU C-221/11 *Demirkan* 24 Sep. 2013 Art. 41(1)
- CJEU C-186/10 *Tural Oguz* 21 July 2011 Art. 41(1)
- CJEU C-228/06 *Soysal* 19 Feb. 2009 Art. 41(1)
- CJEU C-16/05 *Tam & Dari* 20 Sep. 2007 Art. 41(1)
- CJEU C-37/98 *Savas* 11 May 2000 Art. 41(1)

**CJEU pending cases**
- CJEU C-1/15 *EC v. Austria* pending Art. 41(1)

See further: § 4.4
4.1: External Treaties: Association Agreements

- CJEU C-275/02 Ayaz, 30 Sep. 2004, Art. 7
- CJEU C-465/01 Comm. v. Austria, 16 Sep. 2004
- CJEU C-171/01 Birlikte, 8 May 2003, Art. 10(1)
- CJEU C-188/00 Kurz, (Yuze), 19 Nov. 2002, Art. 6(1) + 7
- CJEU C-89/00 Bicakci, 19 Sep. 2000
- CJEU C-65/98 Eyüp, 22 June 2000, Art. 7
- CJEU C-329/97 Ergat, 16 Mar. 2000, Art. 7
- CJEU C-340/97 Nazlı, 10 Feb. 2000, Art. 6(1) + 14(1)
- CJEU C-1/97 Birden, 26 Nov. 1997, Art. 6(1)
- CJEU C-210/97 Akman, 19 Nov. 1997, Art. 7
- CJEU C-36/96 Günaydin, 30 Sep. 1997, Art. 6(1)
- CJEU C-98/96 Ertanir, 30 Sep. 1997, Art. 6(1) + 6(3)
- CJEU C-285/95 Kol, 5 June 1997, Art. 6(1)
- CJEU C-386/95 Eker, 29 May 1997, Art. 6(1)
- CJEU C-351/95 Kadiman, 17 Apr. 1997, Art. 7
- CJEU C-171/95 Tetik, 23 Jan. 1997, Art. 6(1)
- CJEU C-434/93 Ahmet Bozkurt, 6 June 1995, Art. 6(1)
- CJEU C-355/93 Ergolu, 5 Oct. 1994, Art. 6(1)
- CJEU C-237/91 Kus, 16 Dec. 1992, Art. 6(1) + 6(3)
- CJEU C-192/89 Sevince, 20 Sep. 1990, Art. 6(1) + 13
- CJEU C-12/86 Demirel, 30 Sep. 1987, Art. 7 + 12

CJEU pending cases
- CJEU C-652/15 Tekdemir, pending, Art. 6, 13, 14, 16

See further: § 4.4

EC-Turkey Association Agreement Decision 3/80
* Dec. 3/80 of 19 Sept. 1980 on Social Security

CJEU judgments
- CJEU C-171/13 Demirci a.o., 14 Jan. 2015, Art. 6(1)
- CJEU C-485/07 Akdas, 26 May 2011, Art. 6(1)

See further: § 4.4

4.2 External Treaties: Readmission

Albania
* OJ 2005 L 124 (into force 1 May 2006 (TCN: May 2008)) UK opt in

Armenia
* OJ 2013 L 289/13 (into force 1 Jan. 2014)

Azerbaijan
* COM (2013) 745 (into force 1 Sept. 2014)

Belarus
* negotiation mandate approved by Council, Feb. 2011

Cape Verde
* OJ 2013 L 281 (into force 1 Dec. 2014)

Georgia
* OJ 2011 L 52/47 (into force 1 March 2011)

New
EC proposes to lift visa requirements, March 2016

Hong Kong
* OJ 2004 L 17/23 (into force 1 Mar. 2004) UK opt in

Macao
* OJ 2004 L 143/97 (into force 1 June 2004) UK opt in

Morocco, Algeria, and China
* negotiation mandate approved by Council

Pakistan
4.2: External Treaties: Readmission

Russia
* OJ 2010 L 287/52 (into force 1 Dec. 2010)
* OJ 2007 L 129 (into force 1 June 2007 (TCN: June 2010)) UK opt in

Sri Lanka
* OJ 2005 L 124/43 (into force 1 May 2005) UK opt in

Turkey
* Com (2012) 239 (into force 1 Oct. 2014)

New Ukraine, Serbia, Montenegro, Bosnia, Macedonia and Moldova
* OJ 2007 L 332 and 334 (into force 1 Jan. 2008 (TCN: Jan. 2010)) UK opt in

New Turkey (Statement)
* Not published in OJ - only Press Release (18 March 2016)

CJEU pending cases
New NF CJEU T-192/16 pending
New NG CJEU T-193/16 pending
New NM CJEU T-257/16 pending
See further: § 4.4

4.3 External Treaties: Other

Armenia: visa
* OJ 2013 L 289 (into force 1 Jan. 2014)

Azerbaijan: visa
* OJ 2013 L 320/7 (into force 1 Sep. 2014)

Brazil: short-stay visa waiver for holders of diplomatic or official passports
* OJ 2011 L 66/1 (into force 24 Feb. 2011)

Brazil: short-stay visa waiver for holders of ordinary passports

Cape Verde: Visa facilitation agreement
* OJ 2013 L 282/3 (into force 1 Dec. 2014)

China: Approved Destination Status treaty
* OJ 2004 L 83/12 (into force 1 May 2004)

Colombia: Visa waiver agreement
( into force 3 Dec 2015)

Colombia: Short-stay visa waiver agreement
* OJ 2015 L 333/1 (into force 26 Oct. 2015)

Denmark: Dublin II treaty
* OJ 2006 L 66/38 (into force 1 April 2006)

Georgia: Visa facilitation agreement
* OJ 2010 L 308/1 (into force 1 March 2011)

Mauritius, Antigua/Barbuda, Barbados, Seychelles, St. Kitts and Nevis and Bahamas: Visa abolition treaties agreed
( into force, May 2009)

Morocco: visa
* proposals to negotiate - approved by council Dec. 2013

Norway and Iceland: Dublin Convention
* OJ 1999 L 176/36 (into force 1 March 2001)
* Protocol into force 1 May 2006

Palau: visa
* OJ 2015 L 332/11 (into force 26 Oct. 2015)

Peru: visa
4.3 External Treaties: Other

- Initial of bilateral visa waiver agreement

Russia, Ukraine, Moldova
- Council mandate to renegotiate visa facilitation treaties, April 2011

Russia: Visa facilitation agreement
- OJ 2007 L 129 (into force 1 June 2007)

St Lucia; Dominica; Grenada; St Vincent; Vanuatu; Samoa; Trinidad & Tobago: Short-stay Visa Waiver Agreement
( into force on 28 May 2015)

Switzerland: Free Movement of Persons

Switzerland: Implementation of Schengen, Dublin
- OJ 2008 L 83/37 (applied from Dec. 2008)

Tonga: short-stay visa waiver

Ukraine, Serbia, Montenegro, Bosnia, Macedonia, Albania and Moldova: Visa facilitation agreements
- OJ 2007 L 129 (into force 1 June 2007)

4.4 External Treaties: Jurisprudence

4.4.1 CJEU Judgments on EEC-Turkey Association Agreement

- C-317/01 & C-369/01 Abatay/Sahin
  * Dec. 1/80
  * Art. 13 + 41(1)
  * Direct effect and scope standstill obligation

- C-434/93 Ahmet Bozkurt
  * Dec. 1/80
  * Art. 6(1)
  * Belonging to labour market

- C-485/07 Akdas
  * Dec. 3/80
  * Art. 6(1)
  * Supplements to social security can not be withdrawn solely on the ground that the beneficiary has moved out of the Member State.

- C-210/97 Akman
  * Dec. 1/80
  * Art. 7
  * Turkish worker has left labour market

- C-337/07 Altun
  * Dec. 1/80
  * Art. 7
  * On the rights of family members of an unemployed Turkish worker or fraud by a Turkish worker

- C-275/02 Ayaz
  * Dec. 1/80
  * Art. 7
  * A stepchild is a family member

- C-373/03 Aydindili
  * Dec. 1/80
  * Art. 6 + 7
  * A long detention is no justification for loss of residence permit

- C-462/08 Bekleyen
  * Dec. 1/80
  * Art. 7(2)
  * The child of a Turkish worker has free access to labour and an independent right to stay in Germany, if this child is graduated in Germany and its parents have worked at least three years in Germany.

- C-436/09 Belkiran
  * 2012
  * 13 Jan. 2012


* interpr. of Dec. 1/80 deleted
* Case withdrawn because of judgment C-371/08 (Ziebell). Art. 14(1) of Dec. 1/80 does not have the same scope as art. 28(3)(a) of the Directive on Free Movement.

** C-371/08 (Ziebell) Derin

14 Jan. 2015
* interpr. of Dec. 3/80
* Art. 6(1) must be interpreted as meaning that nationals of a MS who have been duly registered as belonging to the labour force of that MS as Turkish workers cannot, on the ground that they have retained Turkish nationality, rely on Article 6 of Dec. 3/80 to object to a residence requirement provided for by the legislation of that MS in order to receive a special non-contributory benefit within the meaning of Article 4(2) of Reg. 1408/71 on social security.

** C-171/01 Birlikte

8 May 2003
* interpr. of Dec. 1/80 Art. 10(1)
* Art 10 precludes the application of national legislation which excludes Turkish workers duly registered as belonging to the labour force of the host MS from eligibility for election to organisations such as trade unions.

** C-467/02 Cetinkaya

11 Nov. 2004
* interpr. of Dec. 1/80 Art. 7 + 14(1)
* The meaning of a “family member” is analogous to its meaning in the Free Movement Regulation.

** C-465/01 Comm. v. Austria

16 Sep. 2004
* interpr. of Dec. 1/80

** C-92/07 Comm. v. Netherlands

29 Apr. 2010
* interpr. of Dec. 1/80 Art. 10(1) + 13
* The obligation to pay charges in order to obtain or extend a residence permit, which are disproportionate compared to charges paid by citizens of the Union is in breach with the standstill clauses of Articles 10(1) and 13 of Decision No 1/80 of the Association.

** C-225/12 Demir

7 Nov. 2013
* interpr. of Dec. 1/80 Art. 13
* Judgment due: 7 Nov. 2013
* Holding a temporary residence permit, which is valid only pending a final decision on the right of residence, does not fall within the meaning of ‘legally resident’.

** C-171/13 Demirci a.o.

14 Jan. 2015
* interpr. of Dec. 3/80
* Art. 6(1) must be interpreted as meaning that nationals of a MS who have been duly registered as belonging to the labour force of that MS as Turkish workers cannot, on the ground that they have retained Turkish nationality, rely on Article 6 of Dec. 3/80 to object to a residence requirement provided for by the legislation of that MS in order to receive a special non-contributory benefit within the meaning of Article 4(2) of Reg. 1408/71 on social security.

** C-12/86 Demirel

30 Sep. 1987
* interpr. of Dec. 1/80 Art. 7 + 12
* No right to family reunification.

** C-221/11 Demirkan

24 Sep. 2013
* interpr. of Protocol Art. 41(1)
* The freedom to ‘provide services’ does not encompass the freedom to ‘receive’ services in other EU Member States.

** C-256/11 Dereci et al.

15 Nov. 2011
* interpr. of Dec. 1/80 Art. 13
* Right of residence of nationals of third countries who are family members of Union citizens - Refusal based on the citizen’s failure to exercise the right to freedom of movement - Possible difference in treatment compared with EU citizens who have exercised their right to freedom of movement - EEC-Turkey Association Agreement - Article 13 of Decision No 1/80 of the Association Council - Article 41 of the Additional Protocol - ‘Standstill’ clauses.

** C-325/05 Derin

18 July 2007
* interpr. of Dec. 1/80 Art. 6, 7 and 14
* There are two different reasons for loss of rights: (a) a serious threat (Art 14(1) of Dec 1/80), or (b)
if he leaves the territory of the MS concerned for a significant length of time without legitimate reason.

**CJEU C-383/03**  
*Dogan (Ergül)*  
7 July 2005  
*interpretr. of*  
Dec. 1/80  
Art. 6(1) + (2)  
*Return to labour market: no loss due to detention*

**CJEU C-138/13**  
*Dogan (Naime)*  
10 July 2014  
*interpretr. of*  
Protocol  
Art. 41(1)  
*The language requirement abroad is not in compliance with the standstill clauses of the Association Agreement. Although the question was also raised whether this requirement is in compliance with the Family Reunification Dir., the Court did not answer that question.*

**CJEU C-136/03**  
*Dörr & Unal*  
2 June 2005  
*interpretr. of*  
Dec. 1/80  
Art. 6(1) + 14(1)  
*The procedural guarantees set out in the Dir on Free Movement also apply to Turkish workers.*

**CJEU C-451/11**  
*Dülgör*  
19 July 2012  
*interpretr. of*  
Dec. 1/80  
Art. 7  
*Art. 7 is also applicable to family members of Turkish nationals who can rely on the Regulation, who don’t have the Turkish nationality themselves, but instead a nationality from a third country.*

**CJEU C-386/95**  
*Eker*  
29 May 1997  
*interpretr. of*  
Dec. 1/80  
Art. 6(1)  
*About the meaning of “same employer”.*

**CJEU C-453/07**  
*Er*  
25 Sep. 2008  
*interpretr. of*  
Dec. 1/80  
Art. 7  
*On the consequences of having no paid employment.*

**CJEU C-329/97**  
*Ergat*  
16 Mar. 2000  
*interpretr. of*  
Dec. 1/80  
Art. 7  
*No loss of residence right in case of application for renewal residence permit after expiration date.*

**CJEU C-355/93**  
*Eroglu*  
5 Oct. 1994  
*interpretr. of*  
Dec. 1/80  
Art. 6(1)  
*On the meaning of “same employer”.*

**CJEU C-98/96**  
*Ertanir*  
30 Sep. 1997  
*interpretr. of*  
Dec. 1/80  
Art. 6(1) + 6(3)  
*On interpretation of Art 45 TFEU*

**CJEU C-91/13**  
*Essent*  
11 Sep. 2014  
*interpretr. of*  
Dec. 1/80  
Art. 13  
*The posting by a German company of Turkish workers in the Netherlands to work in the Netherlands is not affected by the standstill-clauses. However, this situation falls within the scope of art. 56 and 57 TFEU precluding such making available is subject to the condition that those workers have been issued with work permits.*

**CJEU C-65/98**  
*Eyüp*  
22 June 2000  
*interpretr. of*  
Dec. 1/80  
Art. 7  
*On the obligation to co-habit as a family.*

**New**  
**CJEU C-561/14**  
*Genc (Caner)*  
12 Apr. 2016  
*interpretr. of*  
Protocol  
Art. 41(1)  
*A national measure, making family reunification between a Turkish worker residing lawfully in the MS concerned and his minor child subject to the condition that the latter have, or have the possibility of establishing, sufficient ties with Denmark to enable him successfully to integrate, when the child concerned and his other parent reside in the State of origin or in another State, and the application for family reunification is made more than two years from the date on which the parent residing in the MS concerned obtained a permanent residence permit or a residence permit with a possibility of permanent residence constitutes a ‘new restriction’, within the meaning of Art. 13 of Decision 1/80. Such a restriction is not justified.*

**CJEU C-14/09**  
*Genc (Hava)*  
4 Feb. 2010  
*interpretr. of*  
Dec. 1/80  
Art. 6(1)  
*On the determining criteria of the concept worker and the applicability of these criteria on both EU
and Turkish workers.

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<td>Gülbahce</td>
<td>8 Nov. 2012</td>
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<td>* interpr. of</td>
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<td>Art. 6(1) + 10</td>
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<td>* A MS cannot withdraw the residence permit of a Turkish employee with retroactive effect.</td>
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<td>* interpr. of</td>
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<td>* The rights of the Ass. Agr. apply only after one year with same employer.</td>
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<td>CJEU C-351/95</td>
<td>Kadiman</td>
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<td>* interpr. of</td>
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<td>Art. 7</td>
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<tr>
<td>* The members of the family of a Turkish worker duly registered as belonging to the labour force of a Member State can still invoke that provision once that worker has acquired the nationality of the host Member State while retaining his Turkish nationality.</td>
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<td>CJEU C-285/95</td>
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<td>* On stable position on the labour market</td>
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<td>CJEU C-303/08</td>
<td>Metin Bozkurt</td>
<td>22 Dec. 2010</td>
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<td>* interpr. of</td>
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<td>Art. 7 + 14(1)</td>
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<tr>
<td>* Art. 7 means that a Turkish national who enjoys certain rights, does not lose those rights on account of his divorce, which took place after those rights were acquired. By contrast, Art. 14(1) does not preclude a measure ordering the expulsion of a Turkish national who has been convicted of criminal offences, provided that his personal conduct constitutes a present, genuine and sufficiently serious threat to a fundamental interest of society. It is for the competent national court to assess whether that is the case in the main proceedings.</td>
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<td>CJEU C-340/97</td>
<td>Nazlı</td>
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<td>* On the effects of detention on residence rights</td>
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<td>* Residence rights do not depend on the reason for admission</td>
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<td>CJEU C-484/07</td>
<td>Pehlivan</td>
<td>16 June 2011</td>
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<td>Art. 7</td>
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<tr>
<td>* Family member marries in first 3 years but continues to live with Turkish worker. Art. 7 precludes legislation under which a family member properly authorised to join a Turkish migrant worker who is already duly registered as belonging to the labour force of that State loses the enjoyment of the rights based on family reunification under that provision for the reason only that, having attained majority, he or she gets married, even where he or she continues to live with that worker during the first three years of his or her residence in the host Member State.</td>
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<td>CJEU C-349/06</td>
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<td>4 Oct. 2007</td>
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<td>* interpr. of</td>
<td>Dec. 1/80</td>
<td>Art. 7 + 14</td>
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<td>* Multiple convictions for small crimes do not lead to expulsion</td>
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### CJEU C-242/06
- **Sahin**
- Interpr. of: Dec. 1/80
- **Art. 13**
- On the fees for a residence permit

### CJEU C-37/98
- **Savas**
- Interpr. of: Protocol
- **Art. 41(1)**
- On the scope of the standstill obligation

### CJEU C-230/03
- **Sedef**
- Interpr. of: Dec. 1/80
- **Art. 6**
- On the meaning of “same employer”

### CJEU C-192/89
- **Sevince**
- Interpr. of: Dec. 1/80
- **Art. 6(1) + 13**
- On the meaning of stable position and the labour market

### CJEU C-228/06
- **Sayyal**
- Interpr. of: Protocol
- **Art. 41(1)**
- On the standstill obligation and secondary law

### CJEU C-171/95
- **Tetik**
- Interpr. of: Dec. 1/80
- **Art. 6(1)**
- On the meaning of voluntary unemployment after 4 years

### CJEU C-300/09 & C-301/09
- **Toprak/Oguz**
- Interpr. of: Dec. 1/80
- **Art. 13**
- On the reference date regarding the prohibition to introduce new restrictions for Turkish workers and their family members.

### CJEU C-502/04
- **Torun**
- Interpr. of: Dec. 1/80
- **Art. 7**
- On possible reasons for loss of residence right

### CJEU C-16/05
- **Tum & Dari**
- Interpr. of: Protocol
- **Art. 41(1)**
- On the scope of the standstill obligation

### CJEU C-186/10
- **Tural Oguz**
- Interpr. of: Protocol
- **Art. 41(1)**
- Article 41(1) must be interpreted as meaning that it may be relied on by a Turkish national who, having leave to remain in a Member State on condition that he does not engage in any business or profession, nevertheless enters into self-employment in breach of that condition and later applies to the national authorities for further leave to remain on the basis of the business which he has meanwhile established.

### CJEU C-187/10
- **Unal**
- Interpr. of: Dec. 1/80
- **Art. 6(1)**
- Art. 6(1) must be interpreted as precluding the competent national authorities from withdrawing the residence permit of a Turkish worker with retroactive effect from the point in time at which there was no longer compliance with the ground on the basis of which his residence permit had been issued under national law if there is no question of fraudulent conduct on the part of that worker and that withdrawal occurs after the expiry of the one-year period of legal employment.

### CJEU C-176/14
- **Van Hauthem**
- Interpr. of: Dec. 1/80
- **Art. 6 + 7 - deleted**
- Case (on the access to jobs in public service) was withdrawn by the Belgian court.

### CJEU C-371/08
- **Ziebell or Örnek**
- Interpr. of: Dec. 1/80
- **Art. 14(1)**
- Decision No 1/80 does not preclude an expulsion measure based on grounds of public policy from being taken against a Turkish national whose legal status derives from the second indent of the first paragraph of Article 7 of that decision, in so far as the personal conduct of the individual concerned constitutes at present a genuine and sufficiently serious threat affecting a fundamental interest of the society of the host Member State and that measure is indispensable in order to safeguard that interest. It is for the national court to determine, in the light of all the relevant factors relating to the situation of the Turkish national concerned, whether such a measure is lawfully justified in the main proceedings.
4.4: External Treaties: Jurisprudence: CJEU pending cases on EEC-Turkey

### 4.4.2 CJEU pending cases on EEC-Turkey Association Agreement

**EC v. Austria**

- **CJEU C-1/15**
  - non-transp. of Protocol
  - Incorrect way of implementation by means of adjusting policy guidelines instead of adjusting legislation.

**Tekdemir**

- **CJEU C-652/15**
  - interpr. of Dec. 1/80
  - ref. from 'Verwaltungsgericht Darmstadt' (Germany)

The Court is asked in Tekdemir (C-652/15) whether this type of justification (compelling reason in the public interest) can be found in national reunification policies and whether the objective of ensuring effective preventive oversight of immigration is such a compelling reason.

### 4.4.3 CJEU pending cases on Readmission Treaties

**NF**

- **CJEU T-192/16**
  - validity of EU-Turkey Statement
  - Applicant claims that the EU-Turkey Statement constitutes an agreement that produces legal effects adversely affecting applicants rights and interests as they risk refoulement to Turkey and subsequently to Pakistan.

**NG**

- **CJEU T-193/16**
  - validity of EU-Turkey Statement
  - Applicant claims that the EU-Turkey Statement constitutes an agreement that produces legal effects adversely affecting applicants rights and interests as they risk refoulement to Turkey and subsequently to Afghanistan.

**NM**

- **CJEU T-257/16**
  - validity of EU-Turkey Statement
  - Applicant claims that the EU-Turkey Statement constitutes an agreement that produces legal effects adversely affecting applicants rights and interests as they risk refoulement to Turkey and subsequently to Pakistan.
5 Miscellaneous

Newsletter (French)
* The Université catholique de Louvain (UCL) publishes a Newsletter: EDEM, Equipe Droits Européens et migrations, French. To be found at: <www.uclouvain.be/edem.html>.

Website on Migration
* The site <europeanmigrationlaw.eu> provides legislation and case law on asylum and immigration in Europe.

Information Note on references from national courts for a preliminary ruling
* OJ 2011 C 160/01

COE Report on Rule 39
* On 9 Nov. 2010, the Committee on Migration, Refugees and Population of the Parliamentary Assembly of the Council of Europe, published a report on Rule 39. Preventing Harm to refugees and migrants in extradition and expulsion cases: Rule 39 indications by the European Court of Human Rights.

Amendments to Court of Justice Statute and rules of procedure
* OJ 2008 L 24
* in effect 1 March 2008
* Fast-track system for urgent JHA cases