

Quarterly update on

	Legislat	ion and
-	Legisiai	ion ana

- Jurisprudence
- on
- EU Migration and
- Borders Law

Editorial Board

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Editorial

Welcome to the Second edition of NEMIS in 2016. In this issue we would like to draw your attention to the following.

Family Reunification

Three interesting judgments have been published on family reunification. The Danish family reunification rules were subject to a judgment by the ECtHR and to one from the CJEU.

In the case *Biao* of 24 May 2016, the Grand Chamber opf the ECtHR reviewed the decision of the Second section the Court of 25 March 2014, which had found that the distinction between Danish citizens who have the Danish nationality for at least 28 years and other Danish citizens did not amount to a violation of Art. 8 nor Art. 14 ECHR. The Grand Chamber however has now decided that such a distinction is unjustified and constitutes indirect discrimination and therefore a violation of Art 8 and 14 ECHR. Subject of the judgments are the requirement of both spouses having stronger ties with Denmark than to any other country (the so-called attachment requirement). See further § 1.3.4.

In *Genc (Caner)* of 12 April 2016, the case concerned the Danish rule that an integration requirement is imposed on a child who wants to be reunited with his parent in Denmark (if the other parent lives somewhere else) when more than two years pass from the moment this parent becomes eligible to apply for family reunification to when the application is submitted. The Court of Justice of the European Union decided on 12 April 2016 that applying this requirement to employed Turkish parents constitutes a new restriction as meant in Article 13 Decision 1/80, and does not pass the proportionality test. See § 4.1.

One week after *Genc (Caner)*, the Court of Justice of the European Union stated in *Khachab* that the possibility of the requirement of stable and regular sufficient resources, as laid down in Article 7(1) of the Family Reunification Directive, allows for the national rule that the sustainability of the sufficient resources is prospectively assessed on the basis of the income the sponsor had during the six months preceding the date of submission of the application. The principle of proportionality still requires that the competent national authorities, while assessing the application for family reunification, make a balanced and reasonable assessment of all the interests in play. See 1.3.1

EU-Turkey Statement

The EU-Turkey Statement of 18 March 2016 has been challenged by three migrants residing in Greece (two Pakistani at Lesbos and one Afghan in Athens); they have lodged an annulment procedure on the basis of Art. 263 TFEU. The migrants claim that the statement has legally binding effects which violate their fundamental rights and interests. They claim that a return to Turkey would lead to refoulement as well as indirect refoulement, as Turkey would return them to their countries of origin. See § 4.4.3.

On 20 April, the Parliamentary Assembly of the Council of Europe adopted a resolution on the EU-Turkey Statement. In the resolution on the situation of refugees in Greece, adopted on 21 June, the Assembly urged the EU Member States to reconsider the EU-Turkey Statement.

This resolution can be found on <assembly.coe.int> under number 2109; the report has number 14028.

Legislation

The new directive on Researchers and Students (2016/801) has been accepted. This directive replaces the separate directive on researchers (2005/71) and the one on students (2014/114.

Political agreement has been reached between the European Parlement, Council and Commission on the creation of a new Borders and Coast Guard Agency.

Nijmegen June 2016, Carolus Grütters & Tineke StrikWebsitehttp://cmr.jur.ru.nl/nemisSubscribeemail to c.grutters@jur.ru.nlISSN2212 - 9154

About

NEMIS is a newsletter designed for judges who need to keep up to date with EU developments in migration and borders law. This newsletter contains all European legislation and jurisprudence on access and residence rights of third country nationals. NEMIS does not include jurisprudence on free movement or asylum. We would like to refer to a separate Newsletter on that issue, the Newsletter on European Asylum Issues (NEAIS). This Newsletter is part of the CMR Jean Monnet Centre of Excellence Work Program 2015-2018.

1 Regular Migration

1.1 Regular Migration: Adopted Measures

case law sorted in chronological order

Directive 2009/50	Blue Ca		
On conditions of entry and residence of TCNs for the			
* OJ 2009 L 155/17	impl. da	te 19-06-	-2011
Directive 2003/86	Family	Reunific	ation
On the right to Family Reunification	·		
* OJ 2003 L 251/12	impl. da	te 03-10-	2005
* COM(2014) 210, 3 Apr. 2014: Guidelines on the			
CJEU judgments			
New CJEU C-558/14 Kachab	21 Apr.	2016	Art. 7(1)(c)
<i>CJEU C-527/14 Oruche</i>	21 Apr. 2 Sep.	2010	Art. $7(2)$ - deleted
 CJEU C-153/14 K. & A. 	9 July	2015	Art. 7(2) deleted
 CJEU C-338/13 Noorzia 	17 July	2013	Art. 4(5)
 CJEU C-138/13 Dogan (Naime) 	10 July	2014	Art. 7(2)
 CJEU C-196/19 Dogan (Name) CJEU C-87/12 Ymeraga 	8 May	2014	Art. 3(3)
 CJEU C-35/12 Imeraga CJEU C-356/11 O. & S. 	6 Dec.	2013	Art. 7(1)(c)
 CJEU C-155/11 <i>Imran</i> 	10 June		Art. $7(2)$ - no adj.
 CJEU C-135/11 Imrun CJEU C-578/08 Chakroun 	4 Mar.	2011	Art. $7(1)(c) + 2(d)$
 CJEU C-57/8/08 Chakroun CJEU C-540/03 EP v. Council 	27 June		Art. 8
EFTA judgments	27 Julie	2000	Alt. o
✓ EFTA E-4/11	26 July	2011	Art. 7(1)
See further: § 1.3	20 July	2011	Alt. /(1)
	T (
Council Decision 2007/435		tion Fun	
Establishing European Fund for the Integration of Communication of Communication of Communication of Communication and Management of Communication and Management of Communication and Communica			00/ to 2013 as part of the
General programme Solidarity and Management of * OJ 2007 L 168/18	Migration F	lows	LIV IDL ant in
			UK, IRL opt in
Directive 2014/66			Transferees
On conditions of entry and residence of TCNs in the			
* OJ 2014 L 157/1	impl. da	te 29-11-	-2016
Directive 2003/109	Long-T	erm Resi	ident
Concerning the status of TCNs who are long-term r	residents		
* OJ 2004 L 16/44	impl. da	te 23-01-	-2006
* amended by Dir. 2011/51			
CJEU judgments			
CJEU C-309/14 CGIL	2 Sep.	2015	
☞ CJEU C-579/13 <i>P. & S</i> .	4 June	2015	Art. 5 + 11
CJEU C-176/14 Van Hauthem	16 Mar.		Art. 14 - deleted
CJEU C-311/13 <i>Tümer</i>	5 Nov.	2014	
CJEU C-469/13 Tahir	17 July	2014	Art. 7(1) + 13
CJEU C-257/13 Mlalali	14 Nov.		Art. 11(1)(d) - inadm.
CJEU C-40/11 <i>Iida</i>	8 Nov.	2012	Art. 7(1)
CJEU C-502/10 Singh	18 Oct.	2012	Art. 3(2)(e)
CJEU C-508/10 Comm. v. Netherlands	26 Apr.	2012	~ / ~ /
CJEU C-571/10 Servet Kamberaj	24 Apr.		Art. 11(1)(d)
See further: § 1.3	-r		
	Long-T	erm Reci	ident ext
Directive 2011/51 Long-Term Resident status for refugees and person			ident ext.

Long-Term Resident status for refugees and persons with subsidiary protection * OJ 2011 L 132/1 (April 2011) impl. date 20-05-2013

1.1: Regular Migration: Adopted Measures

* extending Dir. 2003/109 on LTR

Council Decision 2006/688

On the establishment of a mutual information mechanism in the areas of asylum and immigration

* OJ 2006 L 283/40

Directive 2005/71

On a specific procedure for admitting TCNs for the purposes of scientific research impl. date 12-10-2007

- * OJ 2005 L 289/15 * Directive is replaced by Dir. 2016/801 CJEU judgments
- CJEU C-523/08 Comm. v. Spain See further: § 1.3

Recommendation 762/2005

- To facilitate the admission of TCNs to carry out scientific research
- OJ 2005 L 289/26

Directive 2016/801

New

On the conditions of entry and residence of Third-Country Nationals for the purposes of research, studies, training, voluntary service, pupil exchange schemes, educational projects and au pairing. OJ 2016 L 132/21 (11-05-2016) impl. date 24-05-2018

This directive replaces both Dir 2005/71 on Researchers and Dir 2004/114 on Students

Regulation 1030/2002

- Laying down a uniform format for residence permits for TCNs
 - OJ 2002 L 157/1 amd by Reg. 330/2008 (OJ 2008 L 115/1)

Directive 2014/36

Seasonal Workers On the conditions of entry and residence of TCNs for the purposes of seasonal employment * OJ 2014 L 94/375 impl. date 30-09-2016

Directive 2011/98

Single Permit Single Application Procedure: for a single permit for TCNs to reside and work in the territory of a MS and on a common set of rights for third-country workers legally residing in a MS * OJ 2011 L 343/1 (Dec. 2011) impl. date 25-12-2013

Regulation 859/2003

Third-Country Nationals' Social Security extending Reg. 1408/71 and Reg. 574/72

- * OJ 2003 L 124/1
- * Replaced by Reg 1231/2010: Social Security TCN II CJEU judgments
- ☞ CJEU C-247/09 Xhymshiti 18 Nov. 2010 *CJEU pending cases* CJEU C-465/14 Wieland & Rothwangl
- pending See further: § 1.3

- Social Security for EU Citizens and TCNs who move within the EU OJ 2010 L 344/1 impl. date 1-01-2011
- Replacing Reg. 859/2003 on Social Security TCN

Directive 2004/114

Regulation 1231/2010

Admission of Third-Country Nationals for the purposes of studies, pupil exchange, unremunerated training or voluntary service

* OJ 2004 L 375/12 impl. date 12-01-2007 * Directive is replaced by Dir. 2016/801 CJEU judgments CJEU C-491/13 Ben Alaya 10 Sep. 2014 Art. 6 + 7 CJEU C-15/11 Sommer 21 June 2012 Art. 17(3) CJEU C-568/10 Comm. v. Austria 22 Nov. 2011 Art. 17(1) - deleted CJEU C-294/06 Payir 24 Nov. 2008 CJEU pending cases CJEU C-544/15 Fahimian pending Art. 6(1)(d) See further: § 1.3

Researchers

11 Feb. 2010

Researchers

UK, IRL opt in

UK opt in

UK, IRL opt in

IRL opt in

Researchers and Students

Residence Permit Format

Social Security TCN

Social Security TCN II

Students

Art. 1

ECHR	Family -	- Marriag	e - Discriminiation
European Convention for the Protection of Human Rig	ts and F	undamente	al Freedoms and its
Protocols			
Art. 8 Family Life			
Art. 12 Right to Marry			
Art. 14 Prohibition of Discrimination			
* ETS 005 (4-11-50)	impl. da	te 31-08-1	954
ECtHR Judgments			
New CtHR Ap.no. 38590/10 Biao	24 May	2016	Art. 8 + 14
ECtHR Ap.no. 38030/12 Khan	14 Sep.	2015	Art. 8
ECtHR Ap.no. 12738/10 Jeunesse	3 Oct.	2014	Art. 8
ECtHR Ap.no. 32504/11 Kaplan a.o.	24 July	2014	Art. 8
ECtHR Ap.no. 52701/09 Mugenzi	10 July		Art. 8
ECtHR Ap.no. 52166/09 Hasanbasic	11 June		Art. 8
ECtHR Ap.no. 12020/09 Udeh	16 Apr.	2013	Art. 8
ECtHR Ap.no. 22689/07 De Souza Ribeiro	13 Dec.		Art. 8 + 13
ECtHR Ap.no. 47017/09 Butt	4 Dec.		Art. 8
ECtHR Ap.no. 22341/09 Hode and Abdi	6 Nov.		Art. 8 + 14
ECtHR Ap.no. 26940/10 Antwi	14 Feb.		Art. 8
ECtHR Ap.no. 22251/07 G.R.	10 Jan.	2012	Art. 8 + 13
☞ ECtHR Ap.no. 8000/08 A.A.	20 Sep.		Art. 8
ECtHR Ap.no. 55597/09 Nunez	28 June		Art. 8
ECtHR Ap.no. 38058/09 Osman	14 June		Art. 8
ECtHR Ap.no. 34848/07 O'Donoghue	14 Dec.		Art. 12 + 14
ECtHR Ap.no. 41615/07 Neulinger	6 July		Art. 8
☞ ECtHR Ap.no. 1638/03 Maslov	22 Mar.		Art. 8
ECtHR Ap.no. 46410/99 Üner	18 Oct.		Art. 8
ECtHR Ap.no. 54273/00 Boultif	2 Aug.	2001	Art. 8
See further: § 1.3			

1.2 Regular Migration: Proposed Measures

Directive New

Blue Card II

On the conditions of entry and residence of third-country nationals for the purposes of highly skilled employment.

- COM (2016) 378
- * Recast of Blue Card I (2009/50). Proposal of the Commission, June 2016.

1.3 Regular Migration: Jurisprudence

case law sorted in alphabetical order

1.3.1 CJEU Judgments on Regular Migration

CJEU C-491/13

- interpr. of Dir. 2004/114
- The MS concerned is obliged to admit to its territory a third-country national who wishes to stay for more than three months in that territory for study purposes, where that national meets the conditions for admission exhaustively listed in Art. 6 and 7 and provided that that MS does not invoke against that person one of the grounds expressly listed by the directive as justification for refusing a residence permit.

Ben Alaya

Students

☞ CJEU C-309/14

*

CGIL Long-Term Resident

2 Sep. 2015

10 Sep. 2014

Art. 6 + 7

interpr. of Dir. 2003/109 Italian national legislation has set a minimum fee for a residence permit, which is around eight * times the charge for the issue of a national identity card. Such a fee is disproportionate in the light of the objective pursued by the directive and is liable to create an obstacle to the exercise of the

1.3: Regular Migration: Jurisprudence: CJEU Judgments

rights conferred by the directive.

æ CJEU C-578/08 **Chakroun** 4 Mar. 2010 interpr. of Dir. 2003/86 **Family Reunification** Art. 7(1)(c) + 2(d)The concept of family reunification allows no distinction based on the time of marriage. Furthermore, Member States may not require an income as a condition for family reunification, which is higher than the national minimum wage level. Admission conditions allowed by the directive, serve as indicators, but should not be applied rigidly, i.e. all individual circumstances should be taken into account. CJEU C-568/10 æ Comm. v. Austria 22 Nov. 2011 incor. appl. of Dir. 2004/114 Students Art. 17(1) - deleted Austrian law systematically denies TCN students access to the labour market. They are issued a work permit for a vacant position only if a check has been previously carried out as to whether the position cannot be filled by a person registered as unemployed. CJEU C-508/10 Comm. v. Netherlands 26 Apr. 2012 incor. appl. of Dir. 2003/109 Long-Term Resident The Court rules that the Netherlands has failed to fulfil its obligations by applying excessive and disproportionate administrative fees which are liable to create an obstacle to the exercise of the rights conferred by the Long-Term Residents Directive: (1) to TCNs seeking long-term resident status in the Netherlands, (2) to those who, having acquired that status in a MS other than the Kingdom of the Netherlands, are seeking to exercise the right to reside in that MS, and (3) to members of their families seeking authorisation to accompany or join them. CJEU C-523/08 11 Feb. 2010 Comm. v. Spain non-transp. of Dir. 2005/71 Researchers CJEU C-138/13 **Dogan** (Naime) 10 July 2014 interpr. of Dir. 2003/86 **Family Reunification** Art. 7(2) The language requirement abroad is not in compliance with the standstill clauses of the Association Agreement. Although the question was also raised whether this requirement is in compliance with the Family Reunification Directive, the Court did not answer that question. However, paragraph 38 of the judgment could also have implications for its forthcoming answer on the compatibility of the language test with the Family Reunification: "on the assumption that the grounds set out by the German Government, namely the prevention of forced marriages and the promotion of integration, can constitute overriding reasons in the public interest, it remains the case that a national provision such as that at issue in the main proceedings goes beyond what is necessary in order to attain the objective pursued, in so far as the absence of evidence of sufficient linguistic knowledge automatically leads to the dismissal of the application for family reunification, without account being taken of the specific circumstances of each case". In this context it is relevant that the European Commission has stressed in its Communication on guidance for the application of Dir 2003/ $\hat{8}6$, "that the objective of such measures is to facilitate the integration of family members. Their admissibility depends on whether they serve this purpose and whether they respect the principle of proportionality" (COM (2014)210, § 4.5). CJEU C-540/03 æ EP v. Council 27 June 2006 interpr. of Dir. 2003/86 **Family Reunification** Art 8 The derogation clauses (3 years waiting period and the age-limits for children) are not annulled, as they do not constitute a violation of article 8 ECHR. However, while applying these clauses and the directive as a whole, Member States are bound by the fundamental rights (including the rights of the child), the purpose of the directive and obligation to take all individual interests into account. ☞ CJEU C-40/11 8 Nov. 2012 Iida interpr. of Dir. 2003/109 **Long-Term Resident** Art. 7(1) In order to acquire long-term resident status, the third-country national concerned must lodge an application with the competent authorities of the Member State in which he resides. If this application is voluntarily withdrawn, a residence permit can not be granted. CJEU C-155/11 10 June 2011 Imran interpr. of Dir. 2003/86 **Family Reunification** Art. 7(2) - no adj. The Commission took the position that Art. 7(2) does not allow MSs to deny a family member as meant in Art. 4(1)(a) of a lawfully residing TCN entry and admission on the sole ground of not having passed a civic integration examination abroad. However, as a residence permit was granted just before the hearing would take place, the Court decided it was not necessary to give a ruling. CJEU C-153/14 9 July 2015 K. & A. interpr. of Dir. 2003/86 **Family Reunification** Art. 7(2)

Newsletter on European Migration Issues – for Judges NEMIS 2016/2 (Summer)

1.3: Regular Migration: Jurisprudence: CJEU Judgments

New

assessment of ba society and which and residence in t that the conditior difficult to exercis In circumstances regard to be had the examination of	ay require TCNs to pass a civic integration examine ic knowledge both of the language of the Member entails the payment of various costs, before author the territory of the Member State for the purposes of s of application of such a requirement do not make the right to family reunification. Such as those of the cases in the main proceedings to special circumstances objectively forming an ob and in so far as they set the fees relating to such titions make the exercise of the right to family th.	ber State concerned and of its rising that national's entry into of family reunification, provided ake it impossible or excessively s, in so far as they do not allow stacle to the applicants passing an examination at too high a
☞ <u>CJEU C-558/14</u>	Kachab	21 Apr. 2016
 * interpr. of Dir. 20 * AG: 23 dec. 2015 	03/86 Family Reunification	Art. 7(1)(c)
application for fa sponsor retaining sufficient to mai assistance system	be interpreted as allowing the competent auth nily reunification on the basis of a prospective ass , or failing to retain, the necessary stable and ttain himself and the members of his family, v of that MS, in the year following the date of subm based on the pattern of the sponsor's income in	ressment of the likelihood of the regular resources which are without recourse to the social nission of that application, that
CJEU C-257/13	Mlalali	14 Nov. 2013
* interpr. of Dir. 20		Art. 11(1)(d) - inadm.
* Case (on equal tr	atment) was inadmissable	
• <u>CJEU C-338/13</u>	Noorzia	17 July 2014
* interpr. of Dir. 20		Art. 4(5)
must have reache	preclude a rule of national law requiring that s the age of 21 by the date when the application s o reunification is lodged.	
• <u>CJEU C-356/11</u>	<i>O. & S.</i>	6 Dec. 2012
children concerne	03/86 Family Reunification an application for family reunification, a MS has d and also with a view to promoting family life, an he effectiveness of the directive.	
CJEU C-527/14	Oruche	2 Sep. 2015
* interpr. of Dir. 20		Art. 7(2) - deleted
	since the question was answered in the judgment	
• <u>CJEU C-579/13</u>	P. & S.	4 June 2015
* interpr. of Dir. 20		Art. $5 + 11$
* Article 5(2) and A proceedings, whice to pass a civic implementing that by that directive, status was acqui	rticle 11(1) do not preclude national legislation, s h imposes on TCNs who already possess long-terr integration examination, under pain of a fine, obligation are not liable to jeopardise the achieve which it is for the referring court to determine. N ed before or after the obligation to pass a civit ant in that respect.	m resident status the obligation provided that the means of ement of the objectives pursued Whether the long-term resident
CJEU C-294/06	Payir	24 Nov. 2008
* interpr. of Dir. 20* On a working Tur		
CJEU C-571/10	Servet Kamberaj	24 Apr. 2012
* interpr. of Dir. 20		Art. 11(1)(d)
* EU Law preclude for housing benef	s a distinction on the basis of ethnicity or linguisti t.	c groups in order to be eligible
CJEU C-502/10	Singh	18 Oct. 2012
* interpr. of Dir. 20	03/109 Long-Term Resident	Art. 3(2)(e)
does not include	esidence permit which has been formally limited a fixed-period residence permit, granted to a sp permit can be extended indefinitely without offer	pecific group of persons, if the

7

1.3: Regular Migration: Jurisprudence: CJEU Judgments

residence rights. The referring national court has to ascertain if a formal limitation does not prevent the long-term residence of the third-country national in the Member State concerned. If that is the case, this national cannot be excluded from the personal scope of Directive 2003/109.

4	<u>CJEU C-15/11</u>	Sommer	21 June 2012
*	interpr. of Dir. 2004/114	Students	Art. 17(3)
*	The conditions of access to the lab	our market by Bulgarian students	may not be more restricting

The conditions of access to the labour market by Bulgarian students, may not be more restrictive than those set out in the Directive

Tahir

- CJEU C-469/13 æ
- interpr. of Dir. 2003/109
- Long-Term Resident Art. 7(1) + 13 Family members of a person who has already acquired LTR status may not be exempted from the condition laid down in Article 4(1), under which, in order to obtain that status, a TCN must have resided legally and continuously in the MS concerned for five years immediately prior to the submission of the relevant application. Art. 13 of the LTR Directive does not allow a MS to issue family members, as defined in Article 2(e) of that directive, with LTR' EU residence permits on terms more favourable than those laid down by that directive.

CJEU C-311/13

Tümer **Long-Term Resident**

interpr. of Dir. 2003/109 While the LTR provided for equal treatment of long-term resident TCNs, this 'in no way precludes other EU acts, such as' the insolvent employers Directive, "from conferring, subject to different conditions, rights on TCNs with a view to achieving individual objectives of those acts".

Ŧ	<u>CJEU C-176/14</u>	Van Hauthem	16 Mar. 2015
*	interpr. of Dir. 2003/109	Long-Term Resident	Art. 14 - deleted
*	Case was withdrawn by the Belgian co	ourt.	
Ŧ	<u>CJEU C-247/09</u>	Xhymshiti	18 Nov. 2010
*	interpr. of Reg. 859/2003	Social Security TCN	
*	In the case in which a national of a new works in Switzerland, Reg. 859/2003 as that regulation is not among the C Switzerland Agreement which the part	loes not apply to that person in ommunity acts mentioned in se	this MS of residence, in so far ection A of Annex II to the EU-
Ŧ	<u>CJEU C-87/12</u>	Ymeraga	8 May 2013

- interpr. of Dir. 2003/86
- **Family Reunification** Art. 3(3) Directives 2003/86 and 2004/38 are not applicable to third-country nationals who apply for the right of residence in order to join a family member who is a Union citizen and has never exercised his right of freedom of movement as a Union citizen, always having resided as such in the Member State of which he holds the nationality (see, also, C-256/11 Dereci a.o., par. 58).

1.3.2 CJEU pending cases on Regular Migration

CJEU C-544/15

interpr. of Dir. 2004/114

Fahimian

Art. 6(1)(d)

17 July 2014

5 Nov. 2014

Is Art. 6(1)(d) to be interpreted as meaning that the Member States are thereby empowered, in a case such as the present, in which a TCN from Iran, who obtained her university degree from the Sharif University of Technology (Tehran) in Iran, which specialises in technology, engineering and physics, seeks entry for the purpose of taking up doctoral studies in the area of IT-security research within the framework of the 'Trusted Embedded and Mobile Systems' project, in particular the development of effective security mechanisms for smartphones, to deny entry to their territory, stating as grounds for this refusal that it could not be ruled out that the skills acquired in connection with the research project might be misused in Iran, for instance for the acquisition of sensitive information in Western countries, for the purpose of internal repression or more generally in connection with human rights violations?

Ŧ CJEU C-465/14

Wieland & Rothwangl

Art. 1

- interpr. of Reg. 859/2003
- ref. from 'Centrale Raad van Beroep' (Netherlands)
- Social Security TCN
- AG: 4 Feb. 2016

On the entitlement of a former seaman to a pension.

Students

1.3: Regular Migration: Jurisprudence: EFTA judgments

1.3.3 EFTA judgments on Regular Migration

New

œ	<u>EFTA E-4/11</u>	Clauder	26 July 2011
*	interpr. of Dir. 2003/86	Family Reunification	Art. 7(1)
*	ref. from 'Verwaltungsgerichtshof' (Liechtenstein)	

An EEA national with a right of permanent residence, who is a pensioner and in receipt of social welfare benefits in the host EEA State, may claim the right to family reunification even if the family member will also be claiming social welfare benefits.

1.3.4 ECtHR Judgments on Regular Migration

Ŧ	ECtHR Ap.no. 8000/08	A.A. v. UK	20 Sep. 2011
*	violation of	ECHR	Art. 8

The applicant alleged, in particular, that his deportation to Nigeria would violate his right to respect for his family and private life and would deprive him of the right to education by terminating his university studies in the United Kingdom.

Ŧ	ECtHR Ap.no. 26940/10	Antwi v.	14 Feb. 2012
*	no violation of	ECHR	Art. 8

A case similar to Nunez (ECtHR 28 June 2011) except that the judgment is not unanimous (2 dissenting opinions). Mr Antwi from Ghana migrates in 1988 to Germany on a false Portuguese passport. In Germany he meets his future wife (also from Ghana) who lives in Norway and is naturalised to Norwegian nationality. Mr Antwi moves to Norway to live with her and their first child is born in 2001 in Norway. In 2005 the parents marry in Ghana and subsequently it is discovered that mr Antwi travels on a false passport. In Norway mr Antwi goes to trial and is expelled to Ghana with a five year re-entry ban. The Court does not find that the Norwegian authorities acted arbitrarily or otherwise transgressed the margin of appreciation which should be accorded to it in this area when seeking to strike a fair balance between its public interest in ensuring effective immigration control, on the one hand, and the applicants' need that the first applicant be able to remain in Norway, on the other hand.

œ ECtHR Ap.no. 38590/10 violation of

Biao v. DK **ECHR**

24 May 2016 Art. 8 + 14

Initially, the Second Section of the Court decided on 25 March 2014 that there was no violation of Art. 8 in the Danish case where the Danish statutory amendment requires that the spouses' aggregate ties with Denmark has to be stronger than the spouses' aggregate ties with another country.

However, after referral, the Grand Chamber reviewed that decision and decided otherwise. The Court ruled that the so-called attachment requirement (the requirement of both spouses having stronger ties with Denmark than to any other country) is unjustified and constitutes indirect discrimination and therefore a violation of Art 8 and 14 ECHR.

P	ECtHR Ap.no. 54273/00	Boultif v. CH	2 Aug. 2001
*	violation of	ECHR	Art. 8
*	children in the context of artic examine whether such a measu - the nature and seriousness of - the length of the applicant's - the time elapsed since the off - the nationalities of the variou - the applicant's family situatii - and other factors expressing - whether the spouse knew above entered into a family relations - and whether there are childred Not least, the Court will also co encounter in the country of or	on, such as the length of the marriage; the effectiveness of a couple's family li put the offence at the time when he or sl	s guiding principles in order to y. Relevant criteria are: t; ing to be expelled; licant's conduct in that period; ife; he ies which the spouse is likely to n might face certain difficulties
æ	ECtHR Ap.no. 47017/09	Butt v. NO	4 Dec. 2012
*	violation of	ECHR	Art. 8

At the age of 3 and 4, the Butt children enter Norway with their mother from Pakistan in 1989. They receive a residence permit on humanitarian grounds. After a couple of years the mother returns

1.3: Regular Migration: Jurisprudence: ECtHR Judgments

with the children to Pakistan without knowledge of the Norwegian authorities. After a couple years the mother travels - again - back to Norway to continue living there. The children are 10 an 11 years old. When the father of the children wants to live also in Norway, a new investigation shows that the family has lived both in Norway and in Pakistan and their residence permit is withdrawn. However, the expulsion of the children is not carried out. Years later, their deportation is discussed again. The mother has already died and the adult children still do not have any contact with their father in Pakistan. Their ties with Pakistan are so weak and reversely with Norway so strong that their expulsion would entail a violation of art. 8.

œ	ECtHR Ap.no. 22689/07	De Souza Ribeiro v. UK	13 Dec. 2012
*	violation of	ECHR	Art. 8 + 13
*	A Brazilian in French C	<i>Guiana was removed to Brazil within 50 minutes</i>	after an appeal had been
	lodged against his remo	oval order. In this case the Court considers that	t the haste with which the
	removal order was exe	ecuted had the effect of rendering the available	le remedies ineffective in

removal order was executed had the effect of rendering the available remedies ineffective in practice and therefore inaccessible. The brevity of that time lapse excludes any possibility that the court seriously examined the circumstances and legal arguments in favour of or against a violation of Article 8 of the Convention in the event of the removal order being enforced. Thus, while States are afforded some discretion as to the manner in which they conform to their obligations under Article 13 of the Convention, that discretion must not result, as in the present case, in an applicant being denied access in practice to the minimum procedural safeguards needed to protect him against arbitrary expulsion. Concerning the danger of overloading the courts and adversely affecting the proper administration of justice in French Guiana, the Court reiterates that, as with Article 6 of the Convention, Article 13 imposes on the Contracting States the duty to organise their judicial systems in such a way that their courts can meet its requirements.

œ	ECtHR Ap.no. 17120/09	Dhahbi v. IT	8 Apr. 2014
*	interpr. of	ECHR	Art. 6, 8 and 14
	T = T = C + I = 1 + 1 + 1 + 1 + 1 + 1 + 1 + 1 + 1 + 1	.1	11

* The ECtHR ruled that art. 6(1) also means that a national judge has an obligation to decide on a question which requests for a preliminary ruling on the interpretation of Union law. Either the national judge explicitly argues why such a request is pointless (or already answered) or the national judge requests the CJEU for a preliminary ruling on the issue. In this case the Italian Supreme Court did not answer the question at all.

œ	ECtHR Ap.no. 22251/07	G.R. v. NL	10 Jan. 2012
*	violation of	ECHR	Art. 8 + 13
*	subject to fulfilling the condit would allow him to reside law between the administrative ch Court finds that the extremely j	tions prescribed by domestic wfully with his family in the arge in issue and the actual formalistic attitude of the Min cant of access to the competen f an otherwise effective domes	
œ	ECtHR Ap.no. 52166/09	Hasanbasic v. CH	11 June 2013

* violation of

After living in Switzerland for 23 years with a residence permit, the applicant decides to go back to Bosnia. Soon after, he gets seriously ill and wants to get back to his wife who stayed in Switzerland. However, this (family reunification) request is denied mainly because of the fact that he has been on welfare and had been fined (a total of 350 euros) and convicted for several offences (a total of 17 days imprisonment). The court rules that this rejection, given the circumstances of the case, is disproportionate and a violation of article 8.

ECHR

6	ECTHR Ap.no. 22341/09	Hode and Abdi v. UK	6 Nov. 2012
*	violation of	ECHR	Art. 8 + 14
	D:		11

* Discrimination on the basis of date of marriage has no objective and reasonable justification.

œ	ECtHR Ap.no. 12738/10	Jeunesse v. NL	3 Oct. 2014
*	violation of	ECHR	Art. 8

* The central issue in this case is whether, bearing in mind the margin of appreciation afforded to States in immigration matters, a fair balance has been struck between the competing interests at stake, namely the personal interests of the applicant, her husband and their children in maintaining their family life in the Netherlands on the one hand and, on the other, the public order interests of the respondent Government in controlling immigration. In view of the particular circumstances of the case, it is questionable whether general immigration policy considerations of themselves can be regarded as sufficient justification for refusing the applicant residence in the Netherlands.

æ

Art 8

1.3: Regular Migration: Jurisprudence: ECtHR Judgments

*	ECtHR Ap.no. 32504/11 violation of	Kaplan a.o. v. NO ECHR	24 July 2014 Art. 8
*	explicit reference to the Best interest	s of the Child	
*	A Turkish father's application for burglary in 1999 he gets an expulsio reduced to 5 years. Finally he is exp and were granted citizenship in 201 chronic and serious autism), the b immigration authorities, the Court s circumstance of the case that sufficient	n order and an indefinite entry ban. elled in 2011. His wife and children 2. Given the youngest daughter spe ond with the father and the long states that it is not convinced in the	On appeal this entry ban is arrived in Norway in 2003 ecial care needs (related to period of inactivity of the e concrete and exceptional
œ	ECtHR Ap.no. 38030/12	Khan v. GER	14 Sep. 2015
*	interpr. of	ECHR	Art. 8
*	Referral to Grand Chamber This case is about the applicant's (I manslaughter in Germany in a sta Chamber panel of five judges acce Chamber.	te of mental incapacity. On 14 S	eptember 2015 the Grand
œ	ECtHR Ap.no. 1638/03	Maslov v. AU	22 Mar. 2007
*	violation of	ECHR	Art. 8
*	In addition to the criteria set out i migrant who has lawfully spent all o country very serious reasons are re person concerned committed the offe	or the major part of his or her child equired to justify expulsion. This is	lhood and youth in the host all the more so where the
œ	ECtHR Ap.no. 52701/09	Mugenzi v. FR	10 July 2014
*	violation of	ECHR	Art. 8
	The Court noted the particular diffu- the excessive delays and lack of rea fact that he had already been throug	sons or explanations given through	
@~	Lound 1010/07	Neulinger v. CH	6 July 2010
*	violation of The child's best interests, from a p	ECHR	Art. 8
	individual circumstances, in particul parents and his environment and exp in each individual case. To that end subject, however, to a European sup decisions that those authorities hav notes that the child has Swiss nation of two. He has been living there con speaks French. Even though he is at fact of being uprooted again fro consequences for him, especially if a return to Israel cannot therefore be a	lar his age and level of maturity, the beriences. For that reason, those bes d they enjoy a certain margin of ap bervision whereby the Court review, we taken in the exercise of that pow ality and that he arrived in the count tinuously ever since. He now goes to an age where he still has a certain of m his habitual environment woul he returns on his own, as indicated	presence or absence of his t interests must be assessed opreciation, which remains s under the Convention the wer. In this case the Court try in June 2005 at the age o school in Switzerland and capacity for adaptation, the ld probably have serious
đ	ECtHR Ap.no. 55597/09	Nunez v. NO	28 June 2011
*	violation of Athough Ma Numar was deported for	ECHR	Art. 8
Â	Athough Ms Nunez was deported fr Norway, she returned to Norway, g takes until 2005 for the Norwegian a should be expelled. The Court rules public interest in ensuring effective is in order to continue to have contact	ot married and had two daughters authorities to revoke her permits an that the authorities had not struck mmigration control and Ms Nunez's	born in 2002 and 2003. It d to decide that mrs Nunez a fair balance between the
œ	ECtHR Ap.no. 34848/07	O'Donoghue v. UK	14 Dec. 2010
*	violation of	ECHR	Art. 12 + 14
*	Judgment of Fourth Section The UK Certificate of Approval required England, to pay large fees to obtain found that the conditions violated to discriminatory in its application (An the ground of religion (Articles 9 and	in the permission from the Home C the right to marry (Article 12 of th rticle 14 of the Convention) and the	<i>Office to marry. The Court convention), that it was</i>
œ	ECtHR Ap.no. 38058/09	Osman v. DK	14 June 2011
*	violation of	ECHR	Art. 8
110 20	16/2 (Summar) Nowslatter on Fu	nonogy Miguation Laguage for Inde	

11

1.3: Regular Migration: Jurisprudence: ECtHR Judgments

- The Court concluded that the denial of admission of a 17 years old Somali girl to Denmark, where she had lived from the age of seven until the age of fifteen, violated Article 8. For a settled migrant who has lawfully spent all of the major part of his or her childhood and youth in a host country, very serious reasons are required to justify expulsion'. The Danish Government had argued that the refusal was justified because the applicant had been taken out of the country by her father, with her mother's permission, in exercise of their rights of parental responsibility. The Court agreed 'that the exercise of parental rights constitutes a fundamental element of family life', but concluded that 'in respecting parental rights, the authorities cannot ignore the child's interest including its own right to respect for private and family life'.
- ECtHR Ap.no. 12020/09
- violation of

Udeh v. CH ECHR

16 Apr. 2013 Art. 8

In 2001 a Nigerian national, was sentenced to four months' imprisonment for possession of a small quantity of cocaine. In 2003 he married a Swiss national who had just given birth to their twin daughters. By virtue of his marriage, he was granted a residence permit in Switzerland. In 2006 he was sentenced to forty-two months' imprisonment in Germany for a drug-trafficking offence. The Swiss Office of Migration refused to renew his residence permit, stating that his criminal conviction and his family's dependence on welfare benefits were grounds for his expulsion. An appeal was dismissed. In 2009 he was informed that he had to leave Switzerland. In 2011 he was made the subject of an order prohibiting him from entering Switzerland until 2020. Although he is divorced in the meantime and custody of the children has been awarded to the mother, he has been given contact rights. The court rules that deportation and exclusion orders would prevent the immigrant with two criminal convictions from seeing his minor children: deportation would constitute a violation of article 8.

æ	ECtHR Ap.no. 46410/99	Üner v. NL	18 Oct. 2006
	· 1 /· C	DOUD	

violation of

ECHR

Art. 8

The expulsion of an alien raises a problem within the context of art. 8 ECHR if that alien has a family whom he has to leave behind. In Boultif (54273/00) the Court elaborated the relevant criteria which it would use in order to assess whether an expulsion measure was necessary in a democratic society and proportionate to the legitimate aim pursued. These criteria are:

- the nature and seriousness of the offence committed by the applicant;

- the length of the applicant's stay in the country from which he or she is to be expelled;

- the time elapsed since the offence was committed and the applicant's conduct during that period; - the nationalities of the various persons concerned;

- the applicant's family situation, such as the length of the marriage, and other factors expressing the effectiveness of a couple's family life;

whether the spouse knew about the offence at the time when he or she entered into a family relationship;

- whether there are children of the marriage, and if so, their age; and

- the seriousness of the difficulties which the spouse is likely to encounter in the country to which the applicant is to be expelled.

The Court adds in this judgment two additional criteria:

the best interests and well-being of the children, in particular the seriousness of the difficulties which any children of the applicant are likely to encounter in the country to which the applicant is to be expelled; and

- the solidity of social, cultural and family ties with the host country and with the country of destination.

2 Borders and Visas

New

2.1 Borders and Visas: Adopted Measures

case law sorted in chronological order

Regulation 515/2014 Borders and Visa Fund * OJ 2014 L 150/143	Borders	and Vis	a Fund
Regulation 562/2006 Establishing a Community Code on the rules governin * OJ 2006 L 105/1 amd by Reg. 296/2008 (OJ 2008 L 97/60)		ement of j	
amd by Reg. 81/2009 (OJ 2009 L 35/56): <i>Regardi</i> amd by Reg. 610/2013 (OJ 2013 L 182/1) amd by Reg. 1051/2013 (OJ 2013 L 295/1) <i>CJEU judgments</i>	ing the use	of the VIS	5
CJEU C-575/12 Air Baltic	4 Sep.	2014	Art. 5
CJEU C-23/12 Zakaria	17 Jan.		Art. 13(3)
© CJEU C-88/12 Jaoo	14 Sep.		Art. $20 + 21$ - deleted
 CJEU C-355/10 EP v. Council 	5 Sep.		1110.20 21 4010004
 CJEU C-278/12 (PPU) Adil 	19 July		Art. 20 + 21
CJEU C-606/10 ANAFE	14 June		Art. $13 + 5(4)(a)$
 CJEU C-430/10 Gaydarov 	17 Nov.		
CJEU C-188/10 & C-189/10 Melki & Abdeli	22 June		Art. 20 + 21
CJEU C-261/08 & C-348/08 Garcia & Cabrera	22 Oct.		Art. 5, 11 + 13
CJEU pending cases			110.0,11 10
CJEU C-17/16 <i>El Dakkak</i>	pending		Art. 4
© CJEU C-9/16 A	pending		Art. 23
See further: § 2.3	penam8		
Regulation 2016/399	Borders	Code (c	odified)
On the rules governing the movement of persons acro amendments of the (Schengen) Borders Code * OJ 2016 L 77/1			
Decision 574/2007	Borders	Fund	
Establishing European External Borders Fund * OJ 2007 L 144			
Regulation 1052/2013	EUROS	UR	
Establishing the European Border Surveillance System * OJ 2013 L 295/11	m (Eurosur)	
 CJEU judgments CJEU C-44/14 Spain v. EP & Council See further: § 2.3 	8 Sep.	2015	
Regulation 2007/2004	Frontex		
Establishing External Borders Agency * OJ 2004 L 349/1 amd by Reg. 863/2007 (OJ 2007 L 199/30): Borde	er guard te	ams	
amd by Reg. 1168/2011 (OJ 2011 L 304/1)	er guara iei	<i>uni</i> 5	
Regulation 1931/2006	Local B	order tra	offic
Local border traffic within enlarged EU at external b * OJ 2006 L 405/1			
amd by Reg. 1342/2011 (OJ 2011 L 347/41)			

 CJEU judgments CJEU C-254/11 Shomodi See further: § 2.3 	21 Mar. 2013	Art. 2(a) + 3(3)
Regulation 265/2010 On movement of persons with a long-stay Visa * OJ 2010 L 85/1	Long Stay Visa	Code
Regulation 656/2014 Establishing rules for the surveillance of the externa cooperation coordinated by Frontex * OJ 2014 L 189/93	Maritime Surve al sea borders in the o	
Directive 2004/82 On the obligation of carriers to communicate passe * OJ 2004 L 261/64	Passenger Data nger data	UK opt in
Regulation 2252/2004	Passports	
 On standards for security features and biometrics in * OJ 2004 L 385/1 amd by Reg. 444/2009 (OJ 2009 L 142/1) CJEU judgments * CJEU C-446/12 Willems a.o. 	n passports and trave 16 Apr. 2015	<i>l documents</i> Art. 4(3)
☞ CJEU C-101/13 U .	2 Oct. 2014	
CJEU C-139/13 Comm. v. Belgium	13 Feb. 2014	Art. 6
CJEU C-291/12 Schwarz	17 Oct. 2013	Art. 1(2)
See further: § 2.3	- ·	
Recommendation 761/2005	Researchers	
On uniform short-stay visas for researchers from th * OJ 2005 L 289/23	ira countries	
Regulation 1053/2013Schengen Evaluation* OJ 2013 L 295/27	Schengen Evalu	ation
Regulation 1987/2006 Establishing second generation Schengen Informati * OJ 2006 L 381/4 * Replacing: Reg. 378/2004 (OJ 2004 L 64) Reg. 871/2004 (OJ 2004 L 162/29) Reg. 2424/2001 (OJ 2001 L 328/4) Reg. 1988/2006 (OJ 2006 L 411/1) Ending validity of: Dec. 2001/886; 2005/451; 2005/728; 2006/628	SIS II fon System	
Decision 565/2014	Transit Bulgari	a a.o. countries
 Transit through Bulgaria, Croatia, Cyprus and Ron * OJ 2014 L 157/23 * repealing Dec. 895/2006 and Dec. 582/2008 (OJ 	nania	
Regulation 693/2003 Establishing a specific Facilitated Transit Documer (FRTD) * OJ 2003 L 99/8	Transit Docume <i>nt (FTD) and a Facili</i>	
Regulation 694/2003 Format for Facilitated Transit Documents (FTD) at * OJ 2003 L 99/15	Transit Docume nd Facilitated Rail Tr	
Decision 586/2008 Transit through Switzerland and Liechtenstein * OJ 2008 L 162/27 * amending Dec. 896/2006 (OJ 2006 L 167)	Transit Switzer	land
Decision 1105/2011 On the list of travel documents which entitle the hol	Travel Docume der to cross the exter	

14

2.1: Borders and Visas: Adopted Measures

* OJ 2011 L 287/9			
Decision 512/2004 Establishing Visa Information System (VIS) * OJ 2004 L 213/5	VIS		
Regulation 767/2008	VIS		
Establishing Visa Information System (VIS) and the * OJ 2008 L 218/60 * Third-pillar VIS Decision (OJ 2008 L 218/129)		ata betwo	een MS
Regulation 1077/2011	VIS Mana	gement	Agency
Establishing an Agency to manage VIS, SIS & Euroo * OJ 2011 L 286/1		0	
Regulation 810/2009 Establishing a Community Code on Visas * OJ 2009 L 243/1 amd by Reg. 154/2012 (OJ 2012 L 58/3)	Visa Code		
CJEU judgments			
CJEU C-575/12 <i>Air Baltic</i>		2014	Art. $24(1) + 34$
 CJEU C-84/12 Koushkaki CJEU C-39/12 Dang 		2013 2012	Art. 23(4) + 32(1) Art. 21 + 34 - deleted
© CJEU C-39/12 Dang © CJEU C-83/12 Vo	10 Apr. 2		Art. $21 + 34$ - deleted Art. $21 + 34$
See further: § 2.3	10 Apr. 2	2012	AII. 21 + J4
Regulation 1683/95	Visa Form	nat	
Uniform format for visas * OJ 1995 L 164/1	v isa 1 of in	lat	UK opt
amd by Reg. 334/2002 (OJ 2002 L 53/7) amd by Reg. 856/2008 (OJ 2008 L 235/1)			
Regulation 539/2001	Visa List		
 * OJ 2001 L 81/1 amd by Reg. 2414/2001 (OJ 2001 L 327/1): Moviand by Reg. 453/2003 (OJ 2003 L 69/10): Moviand by Reg. 453/2005 (OJ 2005 L 141/3): On reading by Reg. 1932/2006 (OJ 2006 L 405/23) amd by Reg. 1932/2006 (OJ 2009 L 336/1): Liftiand by Reg. 1091/2010 (OJ 2010 L 329/1): Liftiand by Reg. 1211/2010 (OJ 2010 L 329/1): Liftiand by Reg. 1289/2013 (OJ 2013 L 347/74) amd by Reg. 259/2014 (OJ 2014 L 105/9): lifting amd by Reg. 509/2014 (OJ 2014 L 149/67): Liftiand by Reg. 509/2014 (OJ 2014 L 149/67) 	ng Ecuador to cciprocity for v ng visa req. for ng visa req. for ng visa req. for visa req. for M ng visa req. for	ʻblack li isas r some V r Albania r Taiwar Moldova	st' Vestern Balkan countries a and Bosnia 1
See further: § 2.3	10 July 2	.015	
Regulation 333/2002	Visa Stick	ers	
Uniform format for forms for affixing the visa * OJ 2002 L 53/4			UK opt
ECHR	Anti-tortu	ire	
European Convention for the Protection of Human I			al Freedoms and its
<i>Protocols</i> Art. 3 Prohibition of Turture, Degrading Treatment			
* ETS 005 (4-11-50)	impl. date	1950	
ECtHR Judgments	10 Dec. 2	012	Λ rt $2 \perp 12$
 ECtHR Ap.no. 53608/11 <i>B.M.</i> ECtHR Ap.no. 55352/12 <i>Aden Ahmed</i> 	19 Dec. 2 23 July 2	2013	Art. 3 + 13 Art. 3 + 5
 ECHR Ap.no. 11463/09 Samaras 	•	2013	Art. 3 + 5
 ECtHR Ap.no. 27765/09 <i>Hirsi</i> See further: § 2.3 		2012	Art. 3 + 13

See further: § 2.3

NEMIS 2016/2

2.2: Borders and Visas: Proposed Measures

2.2 Borders and Visas: Proposed Measures

Regulation

EES

EES usage

SBC

Touring Visa

Travellers

Visa Code II

European Border and Coast Guard Agency

Establishing an Entry/Exit System (EES) to register entry and exit data of third country nationals crossing the external borders

- COM (2013) 95, 27 Feb. 2013
- under discussion in Council

Regulation amending Regulation 562/2006

- On the use of the EES
- * COM (2013) 96. 27 Feb. 2013
- under discussion in Council

Regulation

- Creating a Borders and Coast Guard Agency
- * Com (2015) 668, 15 Dec 2015
 - Repealing: Reg. 2007/2004 and Reg. 863/2007
- Agreement between EP, Council and Commission, June 2016. New

Regulation

amending Schengen Borders Code

- Com (2015) 670, 15 Dec 2015
- agreed by Council, Feb 2016

Regulation

Establishing Touring Visa

* Com (2014) 163 under discussion in Council April 2014 amending: Reg. 562/2006 Borders Code Reg. 767/2008 VIS

Regulation

Establishing a Registered Traveller Programme (RTP) COM (2013) 97, 27 Feb. 2013

under discussion in Council

Regulation amending Regulation 810/2009

Recast of the Visa Code

- * Com (2014) 164
- under discussion in Council April 2014

2.3 Borders and Visas: Jurisprudence

case law sorted in alphabetical order

2.3.1 CJEU Judgments on Borders and Visas

Ŧ	CJEU C-278/12 (PPU)	Adil	19 July 2012
*	interpr. of Reg. 562/2006	Borders Code	Art. 20 + 21

- The Schengen Borders Code must be interpreted as not precluding national legislation, such as that at issue in the main proceedings, which enables officials responsible for border surveillance and the monitoring of foreign nationals to carry out checks, in a geographic area 20 kilometres from the land border between a MS and the State parties to the CISA, with a view to establishing whether the persons stopped satisfy the requirements for lawful residence applicable in the MS concerned, when those checks are based on general information and experience regarding the illegal residence of persons at the places where the checks are to be made, when they may also be carried out to a limited extent in order to obtain such general information and experience-based data in that regard, and when the carrying out of those checks is subject to certain limitations concerning, inter alia, their intensity and frequency.
- CJEU C-575/12 Air Baltic 4 Sep. 2014 Newsletter on European Migration Issues – for Judges NEMIS 2016/2 (Summer)

2.3: Borders and Visas: Jurisprudence: CJEU Judgments

*	interpr. of Reg. 562/2006	Borders Code	Art. 5
*	The Borders Code precludes national		
	the MS concerned subject to the cond		valid visa presented must
	necessarily be affixed to a valid travel	aocument.	
œ	CJEU C-575/12	Air Baltic	4 Sep. 2014
*	interpr. of Reg. 810/2009	Visa Code	Art. $24(1) + 34$
*	The cancellation of a travel document	nt by an authority of a third country	v does not mean that the
	uniform visa affixed to that document		
œ	CJEU C-606/10	ANAFE	14 June 2012
*	interpr. of Reg. 562/2006	Borders Code	Art. $13 + 5(4)(a)$
*	annulment of national legislation on v		Alt. 13 $+ 3(+)(a)$
*	Article $5(4)(a)$ must be interpreted a.		o a TCN a re-entry visa
	within the meaning of that provision		
	entry to its national territory. The principles of legal certainty an	d protection of legitimate expectation	ions did not require the
	provision of transitional measures for		
	they were holders of temporary reside		
	for a residence permit or an applicati	on for asylum and wanted to return t	to that territory (after the
	entry into force of this Regulation)		
œ	<u>CJEU C-241/05</u>	Bot	4 Oct. 2006
*	interpr. of	Schengen Agreement	Art. 20(1)
*	on the conditions of movement of thir		
	meaning of 'first entry' and successive		1
*	This provision allows TCNs not subj		
	maximum period of three months du		is, provided that each of
	those periods commences with a 'first	entry'.	
œ	CJEU C-139/13	Comm. v. Belgium	13 Feb. 2014
*	violation of Reg. 2252/2004	Passports	Art. 6
*	Failure to implement biometric pass	sports containing digital fingerprin	ts within the prescribed
	periods.		
œ	CJEU C-257/01	Comm. v. Council	18 Jan. 2005
*	validity of	Visa Applications	10 0000
*	challenge to Regs. 789/2001 and 790/2		
*	upholding validity of Regs.		
æ	CJEU C-88/14	Comm. v. EP	16 July 2015
*	validity of Reg. 539/2001	Visa List	16 July 2015
*	The Commission had requested an a		, visa list by Regulation
	1289/2013. The Court dismisses the ad		ε νισα τιστ συ πεσατατιοπ
œ	<u>CJEU C-39/12</u>	Dang	18 June 2012
*	interpr. of Reg. 810/2009	Visa Code	Art. 21 + 34 - deleted
*	Whether penalties can be applied in the		
	obtained by deception from a compe- annulled pursuant to the regulation.	tent authority of another Member St	tate but has not yet been
œ	CJEU C-355/10	EP v. Council	5 Sep. 2012
*	violation of Reg. 562/2006	Borders Code	5 Sep. 2012
*	annulment of measure supplementing		
*	The CJEU decided to annul Counc		2010 supplementing the
	Borders Code as regards the surveille		
	cooperation coordinated by the Europ		
	at the External Borders of the Membe		
	decision contains essential elements of		
	States which go beyond the scope of the Borders Code. As only the European		
	could not have been decided by comite		
	2010/252 maintain until the entry into		
~	-		
@~ 	<u>CJEU C-261/08 & C-348/08</u>	Garcia & Cabrera	22 Oct. 2009
*	interpr. of Reg. 562/2006	Borders Code	Art. 5, 11 + 13

2.3: Borders and Visas: Jurisprudence: CJEU Judgments

CJEU C-430/10

CJEU C-88/12

œ

- Member States are not obliged to expel a third-country national who is unlawfully present on the territory of a Member State because the conditions of duration of stay are not or no longer fulfilled
- Where a TCN is unlawfully present on the territory of a MS because he or she does not fulfil, or no longer fulfils, the conditions of duration of stay applicable there, that MS is not obliged to adopt a *decision to expel that person.*

Gaydarov

interpr. of Reg. 562/2006 **Borders Code** Reg. does not preclude national legislation that permits the restriction of the right of a national of a MS to travel to another MS in particular on the ground that he has been convicted of a criminal offence of narcotic drug trafficking in another State, provided that (i) the personal conduct of that national constitutes a genuine, present and sufficiently serious threat affecting one of the fundamental interests of society, (ii) the restrictive measure envisaged is appropriate to ensure the achievement of the objective it pursues and does not go beyond what is necessary to attain it and (iii) that measure is subject to effective judicial review permitting a determination of its legality as regards matters of fact and law in the light of the requirements of European Union law.

Borders Code Art. 20 + 21 - deleted * interpr. of Reg. 562/2006 On statutory provision authorising, in the context of countering illegal residence after borders have been crossed, police checks in the area between the land border of the Netherlands with Belgium or Germany and a line situated within 20 kilometres of that border

Jaoo

CJEU C-84/12 Koushkaki 19 Dec. 2013 interpr. of Reg. 810/2009 Visa Code Art. 23(4) + 32(1)Art. 23(4), 32(1) and 35(6) must be interpreted as meaning that the competent authorities of a MS cannot refuse a visa to an applicant unless one of the grounds for refusal of a visa listed in those provisions can be applied to that applicant. In the examinations of those conditions and the relevant facts, authorities have a wide discretion. The obligation to issue a uniform visa is subject

to the condition that there is no reasonable doubt that the applicant intends to leave the territory of the Member States before the expiry of the visa applied for.					
<u>CJEU C-139/08</u>	Kqiku	2 Apr. 20	009		
interpr. of Dec. 896/2006	Transit Switzerland	Art. 1	+ 2		

interpr. of Dec. 896/2006

- on transit visa legislation for third-country nationals subject to a visa requirement *
- * Residence permits issued by the Swiss Confederation or the Principality of Liechtenstein to TCNs subject to a visa requirement, are considered to be equivalent to a transit visa only.
- æ CJEU C-188/10 & C-189/10 22 June 2010 Melki & Abdeli interpr. of Reg. 562/2006 **Borders** Code
- consistency of national law and European Union law, abolition of border control and the area of 20 kilometres from the land border
- The French 'stop and search' law, which allowed for controls behind the internal border, is in violation of article 20 and 21 of the Borders code, due to the lack of requirement of "behaviour and of specific circumstances giving rise to a risk of breach of public order". According to the Court, controls may not have an effect equivalent to border checks.

CJEU C-291/12 **Schwarz** 17 Oct. 2013 interpr. of Reg. 2252/2004 **Passports** Art. 1(2) Although the taking and storing of fingerprints in passports constitutes an infringement of the rights to respect for private life and the protection of personal data, such measures are nonetheless justified for the purpose of preventing any fraudulent use of passports.

Shomodi

CJEU C-254/11

- interpr. of Reg. 1931/2006
- **Local Border traffic** The holder of a local border traffic permit must be able to move freely within the border area for a period of three months if his stay is uninterrupted and to have a new right to a three-month stay each time that his stay is interrupted. There is such an interruption of stay upon the crossing of the border irrespective of the frequency of such crossings, even if they occur several times daily.

CJEU C-44/14

non-transp. of Reg. 1052/2013

the external borders.

Spain v. EP & Council

of the Schengen Protocol. Consequently, Article 19 of the Eurosur Regulation cannot be regarded as giving the Member States the option of concluding agreements which allow Ireland or the United Kingdom to take part in the provisions in force of the Schengen acquis in the area of the crossing of

8 Sep. 2015

- **EUROSUR** Limited forms of cooperation do not constitute a form of taking part within the meaning of Article 4

18

14 Sep. 2012

17 Nov. 2011

Art. 20 + 21

21 Mar. 2013 Art. 2(a) + 3(3)

2.3: Borders and Visas: Jurisprudence: CJEU Judgments

œ	<u>CJEU C-101/13</u>	<i>U</i> .	2 Oct. 2014
*	whose law provides that a person nevertheless to include (also) the bia personal data page of the passport, to fields that the birth name is entered the	Passports ames, surnames and family names in passpo 's name comprises his forenames and s rth name of the passport holder in the n hat State is required to state clearly in the ere.	rurname chooses nachine readable
e * *	CJEU C-77/05 & C-137/05 validity of Border Agency Regulation a judgment against UK	<i>UK v. Council</i> and Passport Regulation	18 Dec. 2007
e * *	CJEU C-482/08 annulment of decision on police access judgment against UK	<i>UK v. Council</i> s to VIS, due to UK non-participation	26 Oct. 2010
e * *		<i>Vo</i> Visa Code le. The Court rules that the Visa Code does ses migration-related identity fraud with ge	
*	data collected and stored in accordan	<i>Willems a.o.</i> Passports <i>mber States to guarantee, in their legislation</i> <i>ace with that regulation will not be collecte</i> <i>of the passport or travel document, since the</i> <i>ulation.</i>	d, processed and
@ * *	CJEU C-23/12 interpr. of Reg. 562/2006 MSs are obliged to establish a means of	Zakaria Borders Code of obtaining redress only against decisions to	17 Jan. 2013 Art. 13(3) o refuse entry.
2.3.2 CJEU	U pending cases on Borders and Visas		
e * *	CJEU C-9/16 interpr. of Reg. 562/2006 On border control on the internal bo control according to art. 23 and 24 SB	<i>A</i> Borders Code orders without a formal temporary reintroa <i>C</i> .	Art. 23 luction of border
@ * *	interpr. of Reg. 562/2006	El Dakkak Borders Code rossed an external border of the Union if t rt.	Art. 4 his TCN is in the
2.3.3 ECtH	IR Judgments on Borders and Visas		
۲ * *	found a violation of art. 5(1), main deportation or to do so with due dili speedy domestic remedy to challenge to Also, the ECtHR requested the Maltes determination of the lawfulness of imm In this case the Court for the first time	se authorities (Art. 46) to establish a mech igration detention within a reasonable time- found Malta in violation of art. 3 because o in which the applicant had been living for I	orities to pursue an effective and anism allowing a limit. f the immigration
`@ * *	involvement in protests against the ge	B.M. v. GR ECHR ist who alleged to have been arrested and to overnment. After his arrival in Greece a d had been held in custody in a police static	ecision had been

detention centres. His application for asylum was first not registered by the Greek authorities, and

19

2.3: Borders and Visas: Jurisprudence: ECtHR Judgments

later they dismissed the application.

The application mainly concerned the conditions of detention, in particular overcrowding, unhygienic conditions, lack of external contact, and lack of access to telephone, translators and any kind of information. Referring to its previous case law, the ECtHR held these conditions to be in violation of Art. 3.

As there had been no effective domestic remedy against that situation, Art. 13 in combination with art. 3 had also been violated.

¢°	ECtHR Ap.no. 27765/09	Hirsi v. IT	21 Feb. 2012
*	violation of	ECHR	Art. 3 + 13
*	The Court concluded that	the decision of the Italian authorities	to send TCNs - who were

intercepted outside that the decision of the flather dumonites to send forks - who were intercepted outside the territorial waters of Italy - back to Libya, had exposed them to the risk of illtreatment there, as well as to the risk of ill-treatment if they were sent back to their countries of origin (Somalia and Eritrea). For the first time the Court applied Article 4 of Protocol no. 4 (prohibition of collective expulsion) in the circumstance of aliens who were not physically present on the territory of the State, but in the high seas. Italy was also held responsible for exposing the aliens to a treatment in violation with Article 3 ECHR, as it transferred them to Libya 'in full knowledge of the facts' and circumstances in Libya. The Court also concluded that they had had no effective remedy in Italy against the alleged violations (Art. 13).

Ŧ	ECtHR Ap.no. 114	<u>63/09</u> Samaras v.	GR	28 Feb. 2012
*	violation of	ECHR		Art. 3
-1-	TTI 1 (. 1 .

* The conditions of detention of the applicants – one Somali and twelve Greek nationals – at Ioannina prison were held to constitute degrading treatment in violation of ECHR art. 3.

case law sorted in chronological order

3.1: Irregular Migration: Adopted Measures

3 Irregular Migration

3.1 Irregular Migration: Adopted Measures

Directive 2001/51 Carrier sanctions Obligation of carriers to return TCNs when entry is refused * OJ 2001 L 187/45 impl. date 11-02-2003 UK opt in **Decision 267/2005 Early Warning System** Establishing a secure web-based Information and Coordination Network for MS' Migration Management Services * OJ 2005 L 83/48 UK opt in **Directive 2009/52 Employers Sanctions** Minimum standards on sanctions and measures against employers of illegally staying TCNs * OJ 2009 L 168/24 impl. date 20-07-2011 **Directive 2003/110 Expulsion by Air** Assistance with transit for expulsion by air * OJ 2003 L 321/26 **Decision 191/2004 Expulsion Costs** On the compensation of the financial imbalances resulting from the mutual recognition of decisions on the expulsion of TCNs * OJ 2004 L 60/55 UK opt in **Directive 2001/40 Expulsion Decisions** Mutual recognition of expulsion decisions of TCNs * OJ 2001 L 149/34 impl. date 2-10-2002 UK opt in CJEU judgments CJEU C-456/14 Orrego Arias 3 Sep. 2015 Art. 3(1)(a) - inadmissable See further: § 3.3 **Decision 573/2004 Expulsion Joint Flights** On the organisation of joint flights for removals from the territory of two or more MSs, of TCNs * OJ 2004 L 261/28 UK opt in **Conclusion 2003**/ **Expulsion via Land** Transit via land for expulsion * adopted 22 Dec. 2003 by Council UK opt in **Directive & Framework Decision 2002/90 Illegal Entry** Facilitation of unauthorised entry, transit and residence * OJ 2002 L 328 UK opt in Regulation 377/2004 **Immigration Liaison Officers** On the creation of an immigration liaison officers network OJ 2004 L 64/1 UK opt in amd by Reg 493/2011 (OJ 2011 L 141/13) **Directive 2008/115 Return Directive** On common standards and procedures in MSs for returning illegally staying TCNs * OJ 2008 L 348/98 impl. date 24-12-2010 CJEU judgments New CJEU C-47/15 Affum 7 June 2016 Art. 2(1) + 3(2)☞ CJEU C-290/14 Celaj 1 Oct. 2015 ☞ CJEU C-554/13 Zh. & O. 11 June 2015 Art. 7(4)

 CJEU C-390/14 Mehrabipari
 5 June
 2015
 Art. 15 + 16 - deleted

 CJEU C-38/14 Zaizoune
 23 Apr.
 2015
 Art. 4(2) + 6(1)

3.1: Irregular Migration: Adopted Measures

1. In ogunar migranom. maoprea measures			
CJEU C-562/13 Abdida	18 Dec.	2014	Art. 5+13
CJEU C-249/13 Boudjlida	11 Dec.	2014	
CJEU C-166/13 Mukarubega	5 Nov.	2014	Art. 3 + 7
CJEU C-473/13 & C-514/13 Bero & Bouzalmate	17 July	2014	Art. 16(1)
CJEU C-474/13 Pham	17 July		Art. 16(1)
CJEU C-189/13 Da Silva	3 July	2014	inadmissable
CJEU C-146/14 (PPU) Mahdi	5 June	2014	Art. 15
CJEU C-297/12 Filev & Osmani	19 Sep.		Art. $2(2)(b) + 11$
☞ CJEU C-383/13 (PPU) G. & R.	10 Sep.		Art. $15(2) + 6$
CJEU C-534/11 Arslan	30 May		Art. 2(1)
CJEU C-522/11 Mbaye	21 Mar.		Art. $2(2)(b) + 7(4)$
CJEU C-51/12 Zhu	16 Feb.		Art. 2-8, 15 + 16 - deleted
CJEU C-430/11 Sagor	6 Dec.	2012	Art. 2, 15 + 16
CJEU C-73/12 Ettaghi	4 July	2012	Art. 2-8, 15 + 16 - deleted
CJEU C-329/11 Achughbabian	6 Dec.	2011	
CJEU C-61/11 (PPU) <i>El Dridi</i>	28 Apr.		Art. 15 + 16
CJEU C-357/09 (PPU) Kadzoev	30 Nov.		Art. $15(4)$, $(5) + (6)$
CJEU pending cases			
New CJEU C-181/16 Gnandi	pending		Art. 5
New CJEU C-184/16 Petrea	pending		Art. 6(1)
New CJEU C-199/16 Nianga	pending		Art. 5
<i>New</i> CJEU C-225/16 X.	pending		Art. 11(2)
<i>New</i> [☞] CJEU C-82/16 <i>K</i> .	pending		Art. 5, 11 + 13
See further: § 3.3	F0		
Decision 575/2007	Doturn	Programn	no
Establishing the European Return Fund as part of the			
of Migration Flows	Generul I	rogrumme	e Solidarily and Management
* OJ 2007 L 144			UK opt in
			-
Directive 2011/36		ing Perso	
On preventing and combating trafficking in human be			
* OJ 2011 L 101/1 (Mar. 2011)	1	te 6-04-20	13 UK opt in
* Replacing Framework Decision 2002/629 (OJ 2002	2 L 203/1)		
Directive 2004/81	Traffick	ing Victin	ns
Residence permits for TCNs who are victims of traffici		0	
* OJ 2004 L 261/19	0		
CJEU judgments			
CJEU C-266/08 Comm. v. Spain	14 May	2009	
See further: § 3.3			
ECHR	Detentio	n - Collec	ctive Expulsion
European Convention for the Protection of Human Rig			-
Protocols	snis unu r	иниитети	ai i recuoms and its
Art. 5 Detention			
Prot. 4 Art. 4 Collective Expulsion			
* ETS 005 (4-11-50)	impl. da	te 1950	
	impi. uu		
ECtHR Judgments	1 2 T-1-	2012	Art 2 5
ECtHR Ap.no. 55352/12 Aden Ahmed ECtHR Ap.no. 52700/11 A F	23 July		Art. 3 + 5
© ECtHR Ap.no. 53709/11 <i>A.F.</i>	13 June		Art. 5
ECtHR Ap.no. 13058/11 Abdelhakim	23 Oct.		Art. 5
© ECtHR Ap.no. 13457/11 <i>Ali Said</i>	23 Oct.		Art. 5
© ECtHR Ap.no. 50520/09 <i>Ahmade</i>	25 Sep.		Art. 5
 ECtHR Ap.no. 14902/10 Mahmundi ECtHR Ap.no. 27765/00 Hirsi 	31 July	2012	Art. 5 Prot 4 Art 4
SE 61140 Anno 11/65/00 Divoi	71 E'ah	2012	Brot / Art /

- CtHR Ap.no. 14902/10 *Mahmundi* ECtHR Ap.no. 27765/09 *Hirsi*
- ECtHR Ap.no. 10816/10 Lokpo & Touré See further: § 3.3

Prot. 4 Art. 4

Art. 5

21 Feb. 2012

20 Sep. 2011

3.2: Irregular Migration: Proposed Measures

3.2 Irregular Migration: Proposed Measures

The Commission is planning to propose soon that MS should insert all national entry bans in SIS

3.3 Irregular Migration: Jurisprudence

case law sorted in alphabetical order

3.3.1 CJEU Judgments on Irregular Migration

- CJEU C-562/13 Abdida
- interpr. of Dir. 2008/115
- **Return Directive**

Although the Belgium court had asked a preliminary ruling on the interpretation of the Qualification Dir., the CJEU re-interpreted the question of an issue of Art. 5 and 13 of the Returns Directive.

These articles are to be interpreted as precluding national legislation which: (1) does not endow with suspensive effect an appeal against a decision ordering a third country national suffering from a serious illness to leave the territory of a Member State, where the enforcement of that decision may expose that third country national to a serious risk of grave and irreversible deterioration in his state of health, and (2) does not make provision, in so far as possible, for the basic needs of such a third country national to be met, in order to ensure that that person may in fact avail himself of emergency health care and essential treatment of illness during the period in which that Member State is required to postpone removal of the third country national following the lodging of the appeal.

☞ CJEU C-329/11

interpr. of Dir. 2008/115

The directive precludes national legislation permitting the imprisonment of an illegally staying third-country national who has not (yet) been subject to the coercive measures provided for in the directive and has not, if detained with a view to be returned, reached the expiry of the maximum duration of that detention. The directive does not preclude penal sanctions being imposed after full application of the return procedure established by that directive.

Affum

Return Directive

Achughbabian

New CJEU C-47/15

- interpr. of Dir. 2008/115 **Return Directive** Art. 2(1) + 3(2)Art. 2(1) and 3(2) must be interpreted as meaning that a TCN is staying illegally on the territory of a MS and therefore falls within the scope of that directive when, without fulfilling the conditions for entry, stay or residence, he passes in transit through that MS as a passenger on a bus from another MS forming part of the Schengen area and bound for a third MS outside that area. Also, the Directive must be interpreted as precluding legislation of a MS which permits a TCN in respect of whom the return procedure established by the directive has not yet been completed to be imprisoned merely on account of illegal entry across an internal border, resulting in an illegal stay. That interpretation also applies where the national concerned may be taken back by another MS pursuant to an agreement or arrangement within the meaning of Art. 6(3).
- CJEU C-534/11 æ interpr. of Dir. 2008/115 **Return Directive** Art. 2(1) The Return DIr. does not apply during the period from the making of the (asylum) application to the adoption of the decision at first instance on that application or, as the case may be, until the outcome of any action brought against that decision is known.

Ŧ	CJEU C-473/13 & C-514/13	Bero & Bouzalmate	17 July 2014
*	interpr. of Dir. 2008/115	Return Directive	Art. 16(1)
*	As a rule, a MS is required to	detain illegally staying TCNs for the	he purpose of removal in a

specialised detention facility of that State even if the MS has a federal structure and the federated state competent to decide upon and carry out such detention under national law does not have such a detention facility.

CJEU C-249/13

interpr. of Dir. 2008/115

Return Directive The right to be heard in all proceedings (in particular, Art 6), must be interpreted as extending to

Boudilida

6 Dec. 2011

7 June 2016

Arslan

30 May 2013



11 Dec. 2014

18 Dec. 2014

Art. 5+13

3.3: Irregular Migration: Jurisprudence: CJEU Judgments

CJEU C-290/14

the right of an illegally staying third-country national to express, before the adoption of a return decision concerning him, his point of view on the legality of his stay, on the possible application of Art 5 and 6(2) to (5) and on the detailed arrangements for his return.

1 Oct. 2015

Celaj

interpr. of Dir. 2008/115 **Return Directive** The Directive must be interpreted as not, in principle, precluding legislation of a MS which provides for the imposition of a prison sentence on an illegally staying third-country national who, after having been returned to his country of origin in the context of an earlier return procedure, unlawfully re-enters the territory of that State in breach of an entry ban, at least in cases of re-entry in breach of an entry ban. See also: http://eulawanalysis.blogspot.nl/2015/10/the-cjeus-ruling-in-celaj-criminal.html æ CJEU C-266/08 Comm. v. Spain 14 May 2009 non-transp. of Dir. 2004/81 **Trafficking Victims** On the status of victims of trafficking and smuggling CJEU C-189/13 æ Da Silva 3 July 2014 interpr. of Dir. 2008/115 **Return Directive** inadmissable On the permissibility of national legislation imposing a custodial sentence for the offence of illegal entry prior to the institution of deportation proceedings. CJEU C-61/11 (PPU) El Dridi 28 Apr. 2011 interpr. of Dir. 2008/115 **Return Directive** Art. 15 + 16 The Return Directive precludes that a Member State has legislation which provides for a sentence of imprisonment to be imposed on an illegally staying TCN on the sole ground that he remains, without valid grounds, on the territory of that State, contrary to an order to leave that territory within a given period. CJEU C-73/12 **Ettaghi** 4 July 2012 interpr. of Dir. 2008/115 **Return Directive** Art. 2-8, 15 + 16 - deleted CJEU C-297/12 Filev & Osmani 19 Sep. 2013 interpr. of Dir. 2008/115 **Return Directive** Art. 2(2)(b) + 11Directive must be interpreted as precluding a MS from providing that an expulsion or removal order which predates by five years or more the period between the date on which that directive should have been implemented and the date on which it was implemented, may subsequently be used as a basis for criminal proceedings, where that order was based on a criminal law sanction (within the meaning of Article 2(2)(b)) and where that MS exercised the discretion provided for under that provision. æ CJEU C-383/13 (PPU) 10 Sep. 2013 G. & R. interpr. of Dir. 2008/115 **Return Directive** Art. 15(2) + 6If the extension of a detention measure has been decided in an administrative procedure in breach of the right to be heard, the national court responsible for assessing the lawfulness of that extension decision may order the lifting of the detention measure only if it considers, in the light of all of the factual and legal circumstances of each case, that the infringement at issue actually deprived the party relying thereon of the possibility of arguing his defence better, to the extent that the outcome of that administrative procedure could have been different. CJEU C-357/09 (PPU) Kadzoev 30 Nov. 2009 interpr. of Dir. 2008/115 **Return Directive** Art. 15(4), (5) + (6)The maximum duration of detention must include a period of detention completed in connection with a removal procedure commenced before the rules in the directive become applicable. Only a real prospect that removal can be carried out successfully, having regard to the periods laid down in Article 15(5) and (6), corresponds to a reasonable prospect of removal, and that that reasonable prospect does not exist where it appears unlikely that the person concerned will be admitted to a third country, having regard to those periods. CJEU C-146/14 (PPU) Mahdi 5 June 2014 interpr. of Dir. 2008/115 Art. 15 **Return Directive** Any decision adopted by a competent authority, on expiry of the maximum period allowed for the initial detention of a TCN, on the further course to take concerning the detention must be in the form of a written measure that includes the reasons in fact and in law for that decision. The Dir. precludes that an initial six-month period of detention may be extended solely because the thirdcountry national concerned has no identity documents. CJEU C-522/11 Mbaye 21 Mar. 2013

3.3: Irregular Migration: Jurisprudence: CJEU Judgments

*	interpr. of Dir. 2008/115 The directive does not preclude th expulsion if there is a risk of absco		Art. $2(2)(b) + 7(4)$ f a TCN in a MS is replaced by
@ * *	<u>CJEU C-390/14</u> interpr. of Dir. 2008/115 <i>Prejudicial question on refusal to</i>	<i>Mehrabipari</i> Return Directive	5 June 2015 Art. 15 + 16 - deleted <i>lrawn</i> .
¢ * *	CJEU C-166/13 interpr. of Dir. 2008/115 A national authority is not prech return decision where, after that national territory on the conclusion heard, it is contemplating the ado that return decision is the result of	authority has determined that the on of a procedure which fully resp ption of such a decision in respec	TCN is staying illegally in the pected that person's right to be
e * *	CJEU C-456/14 interpr. of Dir. 2001/40 This case concerns the exact me deprivation of liberty of at least incorrectly formulated. Consequen	one year', set out in Art $3(1)(d)$	a). However, the question was
ه * *	CJEU C-474/13 interpr. of Dir. 2008/115 The Dir. does not permit a M accommodation together with ord		
ه * *	CJEU C-430/11 interpr. of Dir. 2008/115 An illegal stay by a TCN in a MS: (1) can be penalised by means of a (2) can not be penalised by mean soon as the physical transportation	ns of a home detention order unl	less that order is terminated as
۲ * *	CJEU C-38/14 interpr. of Dir. 2008/115 Articles 6(1) and 8(1), read in a precluding legislation of a MS, territory of that Member State, de the two measures are mutually exc	which provides, in the event of pending on the circumstances, for	TCNs illegally staying in the
e * *	CJEU C-554/13 interpr. of Dir. 2008/115 (1) Article 7(4) must be interpre- national, who is staying illegally of public policy within the meaning suspected, or has been criminal national law; (2) Article 7(4) must be interprete within the territory of a MS and is as a criminal offence under natio act, the time which has elapsed s process of leaving the territory of relevant in the assessment of whe provision. Any matter which related concerned committed the alleged assessment. (3) Article 7(4) must be interprete option offered by that provision to third-country national poses a riss which have already been examined practice of a MS on this issue must of whether the refusal to grant suc	within the territory of a Member S g of that provision on the sole y convicted, of an act punishable ed to the effect that, in the case of suspected, or has been criminally nal law, other factors, such as the ince it was committed and the fac that MS when he was detained by ether he poses a risk to public po es to the reliability of the suspicion criminal offence, as the case m ed as meaning that it is not necess o refrain from granting a period for k to public policy, to conduct a fi d in order to establish the existence t nevertheless ensure that a case-b	tate, is deemed to pose a risk to e ground that that national is le as a criminal offence under f a TCN who is staying illegally convicted, of an act punishable e nature and seriousness of that ct that that national was in the the national authorities, may be licy within the meaning of that n that the third-country national may be, is also relevant to that ary, in order to make use of the or voluntary departure when the resh examination of the matters re of that risk. Any legislation or by-case assessment is conducted
œ	<u>CJEU C-51/12</u>	Zhu	16 Feb. 2013
*	interpr. of Dir. 2008/115 Whether it is possible to substitut	Return Directive te for the fine (for entering nation	Art. 2-8, $15 + 16$ - deleted

3.3: Irregular Migration: Jurisprudence: CJEU Judgments

there illegally) an order for immediate expulsion for a period of at least five years or a measure restricting freedom ('permanenza domiciliare').

3.3.2 CJEU pending cases on Irregular Migration

New	@ * * *	Art. 6 and national law after the reject General for Refugees and Stateless	Gnandi Return Directive ing the adoption of a return decision, as p ion of the asylum application by the (Belga Persons and therefore before the legal r be exhausted and before the asylum p	ian) Commissioner remedies available
New	*	7 and 24 of the Charter, be interprete whereby a residence application, lodg of family reunification with a Union cu of which he is a national and who h establishment ('static Union citizen')	TFEU, Art. 5 and 11 of Returns Directive d as precluding in certain circumstances of ed by a family member/third-country nativ itizen in the MS where the Union citizen co as not made use of his right of freedom , is not considered — whether or not of fon that the family member concerned is a	a national practice onal in the context oncerned lives and of movement and accompanied by a
New	۲ * *	in any proceedings, which forms an in principle of EU law, to be interpreted interests of the child, family life and th	Nianga Return Directive 47 of the Charter and having regard to the tegral part of respect for the rights of the as requiring national authorities to take a e state of health of the TCN concerned wh Art. 6(1), or a removal decision, as provide	defence, a general account of the best en issuing a return
New	*	to be treated in the same way as circul in the territory of the host MS, so that competent to withdraw the certificate given that (i) the registration certificate right of legal residence in Greece, and personae of the Returns Directive?	tte of registration as a European Union ci mstances where a European Union citizen it is permissible, pursuant to Art. 6(1) for of registration as a Union citizen to issu te does not constitute, as is well establis (ii) only third county nationals fall within	is staying illegally the body which is ue a return order, hed, evidence of a
New	e * * *	CJEU C-225/16 interpr. of Dir. 2008/115 ref. from 'Hoge Raad' (Netherlands) On the start of the entry ban term.	X. Return Directive	Art. 11(2)
	3.3.3 ECtH	IR Judgments on Irregular Migration		

œ	ECtHR Ap.no. 53709/11	A.F. v. GR	13 June 2013
*	violation of	ECHR	Art. 5
*	An Iranian entering Greece fr	om Turkey had initially not	been registered as an asylum seeker by
	the Greek authorities, which o	rdered his return to Turkey. F	However. the Turkish authorities refused

to readmit him into Turkey, and he was then detained by the Greek police. Against the background of reports from Greek and international organisations, having visited the relevant police detention facilities either during the applicant's detention or shortly after his release – including the European Committee for the Prevention of Torture, the UN Special Rapporteur on Torture, the German NGO ProAsyl and the Greek National Human Rights Commission – the ECtHR found a violation of art. 3 due to the serious lack of space available to

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the applicant, also taking the duration of his detention into account. It was thus unnecessary for the Court to examine the applicant's other allegations concerning the detention conditions (art 5 ECHR) which the Government disputed. Yet, the Court noted that the Government's statements in this regard were not in accordance with the findings of the abovementioned organisations. Abdelhakim v. HU ECtHR Ap.no. 13058/11 23 Oct. 2012 violation of ECHR This case concerns unlawful detention, without effective judicial review, of an asylum seeker during the examination of his asylum application. The applicant was a Palestinian who had been stopped at the Hungarian border control for using a forged passport.

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œ	ECtHR Ap.no. 50520/09	Ahmade v. GR	25 Sep. 2012
*	violation of	ECHR	Art. 5

The conditions of detention of the applicant Afghan asylum seeker in two police stations in Athens were found to constitute degrading treatment in breach of ECHR art. 3 Since Greek law did not allow the courts to examine the conditions of detention in centres for irregular immigrants, the applicant did not have an effective remedy in that regard, in violation of ECHR art. 13 taken together with art. 3.

The Court found an additional violation of ECHR art. 13 taken together with art. 3, resulting from the structural deficiencies of the Greek asylum system, as evidenced by the period during which the applicant had been awaiting the outcome of his appeal against the refusal of asylum, and the risk that he might be deported before his asylum appeal had been examined.

ECHR art. 5 para. 4 was violated due to the lack of judicial competence to review the lawfulness of the deportation constituting the legal basis of detention.

œ	ECtHR Ap.no. 13457/11	Ali Said v. HU	23 Oct. 2012
*	violation of	ECHR	Art. 5

This case concerns unlawful detention, without effective judicial review, of an asylum seeker during the examination of his asylum application. The applicants were Iraqi nationals who illegally entered Hungary, applied for asylum and then travelled illegally to the Netherlands from where they were transferred back to Hungary under the Dublin Regulation.

æ	ECtHR Ap.no. 27765/09	Hirsi v. IT	21	Feb. 2012
*	violation of	ECHR	Pro	ot. 4 Art. 4
*	The Count concluded that t	he decision of the Italian	authomitics to send TCNs	who ware

The Court concluded that the decision of the Italian authorities to send TCNs - who were intercepted outside the territorial waters of Italy - back to Libya, had exposed them to the risk of illtreatment there, as well as to the risk of ill-treatment if they were sent back to their countries of origin (Somalia and Eritrea). They also had been subjected to collective expulsion prohibited by Art. 4 of Protocol No. 4. The Court also concluded that they had had no effective remedy in Italy against the alleged violations.

œ	ECtHR Ap.no. 10816/10	Lokpo & Touré v. HU	20 Sep. 2011
*	violation of	ECHR	Art. 5

The applicants entered Hungary illegally. After their arrest and during subsequent detention they applied for asylum. They were kept however in detention.

The Court ruled that Article 5 § 1 (right to liberty and security) was violated, stating that the absence of elaborate reasoning for an applicant's deprivation of liberty renders that measure incompatible with the requirement of lawfulness.

¢°	ECtHR	Ap.no.	14902/10		Ma	thmu	ndi v. G	R				31	July 2	2012
*	violatic	on of			EC	CHR							Α	.rt. 5
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The conditions of detention of the applicants – Afghan nationals, subsequently seeking asylum in Norway, who had been detained in the Pagani detention centre upon being rescued from a sinking boat by the maritime police – were held to be in violation of ECHR art. 3. In the specific circumstances of this case the treatment during 18 days of detention was considered not only degrading, but also inhuman, mainly due to the fact that the applicants' children had also been detained, some of them separated from their parents. In addition, a female applicant had been in the final stages of pregnancy and had received insufficient medical assistance and no information about the place of her giving birth and what would happen to her and her child.

ECHR art. 13, taken together with art. 3, had been violated by the impossibility for the applicants to take any action before the courts to complain of their conditions of detention.

ECHR art. 5 para. 4 was violated due to the lack of judicial competence to review the lawfulness of the deportation that constitutes the legal basis for detention.

Art. 5

4 External Treaties

4.1 External Treaties: Association Agreements

case law sorted in chronological order

EC-Turkey Association Agreement * into force 23 Dec. 1963			
EC-Turkey Association Agreement Additional Protoc * into force 1 Jan. 1973	ol		
CJEU judgments New CJEU C-561/14 Genc (Caner) CJEU C-138/13 Dogan (Naime) CJEU C-221/11 Demirkan CJEU C-228/06 Soysal CJEU C-28/06 Soysal CJEU C-16/05 Tum & Dari CJEU C-37/98 Savas CJEU pending cases CJEU C-1/15 EC v. Austria See further: § 4.4 EC-Turkey Association Agreement Decision 1/80	12 Apr. 2 10 July 2 24 Sep. 2 21 July 2 19 Feb. 2 20 Sep. 2 11 May 2 pending	2014 2013 2011 2009 2007 2000	Art. 41(1) Art. 41(1) Art. 41(1) Art. 41(1) Art. 41(1) Art. 41(1) Art. 41(1) Art. 41(1)
* Dec. 1/80 of 19 Sept. 1980 on the Development of <i>CJEU judgments</i>	f the Associat	tion	
 CJEU C-176/14 Van Hauthem CJEU C-91/13 Essent CJEU C-225/12 Demir CJEU C-268/11 G\"uhlbahce CJEU C-451/11 D\"ulger CJEU C-451/11 D\"ulger CJEU C-436/09 Belkiran CJEU C-371/08 Ziebell or \"Ornek CJEU C-256/11 Dereci et al. CJEU C-187/10 Unal CJEU C-484/07 Pehlivan CJEU C-303/08 Metin Bozkurt CJEU C-300/09 & C-301/09 Toprak/Oguz CIEU C-200/09 & C-301/09 Toprak/Oguz 	8 Nov. 2 19 July 2 29 Mar. 2 13 Jan. 2 8 Dec. 2 15 Nov. 2 29 Sep. 2 16 June 2 22 Dec. 2 9 Dec. 2	2014 2013 2012 2012 2012 2012 2012 2011 2011 2011 2011 2011 2011 2011 2011 2011 2011 2011 2011 2011 2010	Art. $6 + 7$ - deleted Art. 13 Art. 13 Art. 6(1) + 10 Art. 7 Art. 7 deleted Art. 14(1) Art. 13 Art. 6(1) Art. 7 Art. 7 Art. 7 + 14(1) Art. 13 Art. 10(1) + 13
 CJEU C-92/07 Comm. v. Netherlands CJEU C-14/09 Genc (Hava) CJEU C-462/08 Bekleyen CJEU C-242/06 Sahin CJEU C-337/07 Altun CJEU C-453/07 Er CJEU C-294/06 Payir CJEU C-294/06 Polat CJEU C-349/06 Polat CJEU C-325/05 Derin CJEU C-4/05 Güzeli CJEU C-502/04 Torun CJEU C-230/03 Sedef CJEU C-373/03 Aydinli CJEU C-374/03 Gürol CJEU C-383/03 Dogan (Ergül) CJEU C-136/03 Dörr & Unal 	21 Jan. 2 17 Sep. 2 18 Dec. 2 25 Sep. 2 24 Jan. 2 4 Oct. 2 18 July 2 26 Oct. 2 16 Feb. 2 10 Jan. 2 7 July 2 7 July 2 2 June 2	2010 2009 2008 2008 2008 2008 2007 2006 2006 2006 2006 2006 2005 2005 2005	Art. $10(1) + 13$ Art. $6(1)$ Art. $7(2)$ Art. 13 Art. 7 Art. 7 Art. 7 Art. $6(1)$ Art. $7 + 14$ Art. $6, 7$ and 14 Art. $6, 7$ and 14 Art. $10(1)$ Art. 7 Art. 6 Art. 6 Art. $6 + 7$ Art. 6 Art. $6(1) + (2)$ Art. $6(1) + 14(1)$
 CJEU C-467/02 Cetinkaya Novelattar on European Migra 			Art. $7 + 14(1)$

4.1: External Treaties: Association Agreements

4.1. Externul Trealles. Association Agreements						
CJEU C-171/13 <i>Demirci a.o.</i>	14 Jan. 2015	Art. 6(1)				
CJEU C-485/07 Akdas	26 May 2011	Art. 6(1)				
See further: § 4.4						
 4.2 External Treaties: Readmission Albania OJ 2005 L 124 (into force 1 May 2006 (TCN: May 2008)) <lu>UK opt in</lu> 						
	<i>xy</i> 2000))	OIC	pt III			
Armenia * OJ 2013 L 289/13 (into force 1 Jan. 2014)						
Azerbaijan * COM (2013) 745 (into force 1 Sept. 2014)						
Belarus * negotiation mandate approved by Council, Feb. 2011 Cape Verde * OJ 2013 L 281 (into force 1 Dec. 2014) Georgia * OJ 2011 L 52/47 (into force 1 March 2011) New EC proposes to lift visa requirements, March 2016						

Hong Kong

* OJ 2004 L 17/23 (into force 1 Mar. 2004) Macao

* OJ 2004 L 143/97 (into force 1 June 2004) UK opt in

Morocco, Algeria, and China

* negotiation mandate approved by Council

Pakistan

UK opt in

4.2: External Treaties: Readmission

New

4.2: Extern	nal Treaties: Readmission		
*	OJ 2010 L 287/52 (into force 1 Dec. 20	010)	
Russi	a		
*	OJ 2007 L 129 (into force 1 June 2007	(TCN: June 2010))	UK opt in
Sri La *	anka OJ 2005 L 124/43 (into force 1 May 20	005)	UK opt in
Turke	ey		
*	Com (2012) 239 (into force 1 Oct. 201		
New	Additional provisions as of 1 June 201		
Ukrai *	ine, Serbia, Montenegro, Bosnia, Mac OJ 2007 L 332 and 334 (into force 1 J		UK opt in
	ey (Statement) Not published in OJ - only Press Relea	se (18 March 2016)	
	CJEU pending cases		
	CJEU T-192/16 <i>NF</i> CJEU T-193/16 <i>NG</i>	pending pending	
	CJEU T-257/16 <i>NM</i>	pending	
1100	See further: § 4.4	pending	
4.3 Exter	nal Treaties: Other	case law sort	ed in alphabetical orde
			1
Arme *	nia: visa OJ 2013 L 289 (into force 1 Jan. 2014)		
Azerb	paijan: visa		
*	OJ 2013 L 320/7 (into force 1 Sep. 201	4)	
Brazi *			
	I: short-stay visa waiver for holders o OJ 2012 L 255/3 (into force 1 Oct. 201		
	Verde: Visa facilitation agreement OJ 2013 L 282/3 (into force 1 Dec. 201	14)	
	a: Approved Destination Status treaty OJ 2004 L 83/12 (into force 1 May 200		
Colon	nbia: Visa waiver agreement (into force 3 Dec 2015)		
Colun *	nbia: Short-stay visa waiver agreeme OJ 2015 L 333/1 (into force 26 Oct. 20		
	nark: Dublin II treaty OJ 2006 L 66/38 (into force 1 April 20	06)	
-	gia: Visa facilitation agreement OJ 2010 L 308/1 (into force 1 March 2	.011)	
	itius, Antigua/Barbuda, Barbados, Se es agreed (into force, May 2009)	eychelles, St. Kitts and Nevis and Bahar	mas: Visa abolition
	cco: visa proposals to negotiate - approved by co	ouncil Dec. 2013	
Norw * *	ay and Iceland: Dublin Convention OJ 1999 L 176/36 (into force 1 March Protocol into force 1 May 2006	2001)	
Palau *	-	2015)	

* OJ 2015 L 332/11 (into force 26 Oct. 2015)

Peru: visa

* Initial of bilateral visa waiver agreement

Russia, Ukraine, Moldova

* Council mandate to renegotiate visa facilitation treaties, April 2011

Russia: Visa facilitation agreement

* OJ 2007 L 129 (into force 1 June 2007)

St Lucia; Dominica; Grenada; St Vincent; Vanuatu; Samoa; Trinidad & Tobago: Short-stay Visa Waiver Agreement

(into force on 28 May 2015)

Switzerland: Free Movement of Persons

* concl. 28 Feb. 2002 (OJ 2002 L 114) (into force 1 June 2002)

Switzerland: Implementation of Schengen, Dublin * OJ 2008 L 83/37 (applied from Dec. 2008)

Tonga: short-stay visa waiver

* OJ 2015 L 317/1 (into force 26 Oct. 2015)

Ukraine, Serbia, Montenegro, Bosnia, Macedonia, Albania and Moldova: Visa facilitation agreements

* OJ 2007 L 332 and 334 (into force 1 Jan. 2008)

4.4 External Treaties: Jurisprudence

4.4.1 CJEU Judgments on EEC-Turkey Association Agreement

 CJEU C-317/01 & C-369/01 interpr. of Direct effect and scope standstill 	Abatay/Sahin Dec. 1/80 I obligation	21 Oct. 2003 Art. 13 + 41(1)			
 CJEU C-434/93 interpr. of <i>Belonging to labour market</i> 	<i>Ahmet Bozkurt</i> Dec. 1/80	6 June 1995 Art. 6(1)			
 CJEU C-485/07 interpr. of Supplements to social security of moved out of the Member State. 	<i>Akdas</i> Dec. 3/80 can not be withdrawn solely on the gro	26 May 2011 Art. 6(1) ound that the beneficiary has			
 CJEU C-210/97 interpr. of <i>Turkish worker has left labour n</i> 	Akman Dec. 1/80 narket	19 Nov. 1998 Art. 7			
 CJEU C-337/07 interpr. of On the rights of family members 	<i>Altun</i> Dec. 1/80 of an unemployed Turkish worker or f	18 Dec. 2008 Art. 7 fraud by a Turkish worker			
 CJEU C-275/02 interpr. of <i>A stepchild is a family member</i> 	<i>Ayaz</i> Dec. 1/80	30 Sep. 2004 Art. 7			
 CJEU C-373/03 interpr. of A long detention is no justificati 	<i>Aydinli</i> Dec. 1/80 on for loss of residence permit	7 July 2005 Art. 6 + 7			
 CJEU C-462/08 Bekleyen 21 Jan. 2010 interpr. of Dec. 1/80 Art. 7(2) The child of a Turkish worker has free access to labour and an independent right to stay in Germany, if this child is graduated in Germany and its parents have worked at least three years in Germany. 					
☞ <u>CJEU C-436/09</u>	Belkiran	13 Jan. 2012			

4.4: External Treaties: Jurisprudence: CJEU Judgments on EEC-Turkey

 interpr. of Dec. 1/80 (debal). Art. 14(1) of Dec. 1/80 does not have same scope as art. 28(3)(a) of the Directive on Free Movement. CIEU C-89:00 Bicakci 19 Sep. 2 interpr. of Dec. 1/80 The Directive on Free Movement. CIEU C-1977 Birden 26 Nov. 1 interpr. of Dec. 1/80 Art. 4 In so far as he has available a job with the same employer, a Turkish national in that situatio entiled to demand the renewal of his residence permit in the host MS, even if, pursuant to legislation of that MS, the activity pursued by him was restricted to a limited group of persons. Intended to facilitate their integration into working life and was financed by public funds. CIEU C-17101 Birlikte 8 May 2 interpr. of Dec. 1/80 Art. 4 Art 10 precludes the application of national legislation which excludes Turkish workers are registered as belonging to the labour force of the host MS from eligibility for election organisations such as trade unoss. CIEU C-67:02 Cetinkaya 11 Nov. 2 interpr. of Dec. 1/80 Art. 7 H The meaning of a "family member" is analogous to its meaning in the Free Movement Regulation GLUC C-92:07 Comm. v. Austria 16 Sep. 2 interpr. of Dec. 1/80 Art. 10(1) 4 The obligation to pay charges in order to obtain or extend a residence permit, which disproportionate compared to charges paid by citizens of the Union is in breach with the stand clauses of Articles 10(1) and 13 of Decision No 1/80 of the Association. CIEU C-25/01 Dec. 1/80 Art. 10(1) 4 Holding a temporary residence permit, which is valid only pending a final decision on the right residence, does not fall within the meaning of 'legally resident'. CIEU C-171/13 Dec. 1/80 Art. 10(1) 4 Holding a temporary residence permit, which is valid only pending a final decision on the right residence of force of that MS as Turkish workers commot, on the gro				
 interpr. of Dec. 1/80 Art 14 does not refer to a preventive expulsion measure CIEU C-1/97 Birden 26 Nov. 1 interpr. of Dec. 1/80 Art. 4 In so far as he has available a job with the same employer, a Turkish national in that situatio entitled to demand the renewal of his residence permit in the host MS, even if, pursuant to legislation of that MS, the activity pursued by him was restricted to a limited group of persons, y intended to facilitate their integration into working life and was financed by public funds. CIEU C-171/01 Birlikte 8 May 2 interpr. of Dec. 1/80 Art. 11* Art 10 precludes the application of national legislation which excludes Turkish workers or registered as belonging to the labour force of the host MS from eligibility for election organisations such as trade unions. CIEU C-467/02 Cetinkaya 11 Nov. 2 interpr. of Dec. 1/80 Art. 7 + 1: The meaning of a "family member" is analogous to its meaning in the Free Movement Regulation CIEU C-465/01 Comm. v. Austria 16 Sep. 2 interpr. of Dec. 1/80 CIEU C-465/01 Comm. v. Netherlands 29 Apr. 2 interpr. of Dec. 1/80 CIEU C-92/07 Comm. v. Netherlands 29 Apr. 2 interpr. of Dec. 1/80 CIEU C-92/12 Demir 7 Nov. 20 interpr. of Dec. 1/80 CIEU C-171/13 Denir 7 Nov. 20 interpr. of Dec. 1/80 CIEU C-171/13 Denir 7 Nov. 20 interpr. of Dec. 1/80 CIEU C-171/13 Demir 7 Nov. 20 interpr. of Dec. 1/80 Art. 10(1) + 4 The obligation to pay charges in order to obtain or extend a residence permit, which is valid only pending a final decision on the righ residence, ecos				
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 interpr. of Dec. 1/80 CLEU C-92/07 Comm. v. Netherlands 29 Apr. 2 interpr. of Dec. 1/80 Art. 10(1) The obligation to pay charges in order to obtain or extend a residence permit, which disproportionate compared to charges paid by citizens of the Union is in breach with the stand. clauses of Articles 10(1) and 13 of Decision No 1/80 of the Association. CLEU C-225/12 Demir 7 Nov. 2 interpr. of Dec. 1/80 Art. Judgment due: 7 Nov. 2013 Holding a temporary residence permit, which is valid only pending a final decision on the righ residence, does not fall within the meaning of 'legally resident'. CLEU C-171/13 Demirci a.o. 14 Jan. 2 interpr. of Dec. 3/80 Art. 6 Art. 6(1) must be interpreted as meaning that nationals of a MS who have been duly registered belonging to the labour force of that MS as Turkish workers cannot, on the ground that they h retained Turkish nationality, rely on Article 6 of Dec. 3/80 Art. 6 CLEU C-12/86 Demirel 30 Sep. 1 interpr. of Dec. 1/80 Art. 7 + No right to family reunification. CLEU C-12/86 Demirel 30 Sep. 1 interpr. of Dec. 1/80 Art. 7 + No right to family reunification. CLEU C-221/11 Demirkan 24 Sep. 2 interpr. of Protocol Art. 4 The freedom to 'provide services' does not encompass the freedom to 'receive' services in other Member States. 				
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 * Holding a temporary residence permit, which is valid only pending a final decision on the right residence, does not fall within the meaning of 'legally resident'. CJEU C-171/13 Demirci a.o. 14 Jan. 2 * interpr. of Dec. 3/80 Art. 6 * Art. 6(1) must be interpreted as meaning that nationals of a MS who have been duly registered belonging to the labour force of that MS as Turkish workers cannot, on the ground that they h retained Turkish nationality, rely on Article 6 of Dec. 3/80 to object to a residence requirem provided for by the legislation of that MS in order to receive a special non-contributory berwithin the meaning of Article 4(2) of Reg. 1408/71 on social security. CJEU C-12/86 Demirel 30 Sep. 1 * interpr. of Dec. 1/80 Art. 7 + No right to family reunification. CJEU C-221/11 Demirkan 24 Sep. 2 * interpr. of Protocol Art. 4 * The freedom to 'provide services' does not encompass the freedom to 'receive' services in other Member States. CJEU C-256/11 Dereci et al. 15 Nov. 2 				
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Member States. Dereci et al. 15 Nov. 2				
• interpr. of Dec. 1/80 Art				
Right of residence of nationals of third countries who are family members of Union citizens - Refusal based on the citizen's failure to exercise the right to freedom of movement - Possible difference in treatment compared with EU citizens who have exercised their right to freedom of movement - EEC-Turkey Association Agreement - Article 13 of Decision No 1/80 of the Association				
movement - EEC-Turkey Association Agreement - Article 13 of Decision No 1/80 of the Associat Council - Article 41 of the Additional Protocol - 'Standstill' clauses.				

* There are two different reasons for loss of rights: (a) a serious threat (Art 14(1) of Dec 1/80), or (b)

4.4: External Treaties: Jurisprudence: CJEU Judgments on EEC-Turkey

if he leaves the territory of the MS concerned for a significant length of time without legitimate reason.

	reason.						
æ	<u>CJEU C-383/03</u>	Dogan (Ergül)	7 July 2005				
*	interpr. of	Dec. 1/80	Art. $6(1) + (2)$				
*	Return to labour market: no loss due to	o detention					
œ	CJEU C-138/13	Dogan (Naime)	10 July 2014				
*	interpr. of	Protocol	Art. 41(1)				
*		ot in compliance with the standstill clau					
		also raised whether this requirement	is in compliance with				
	the Family Reunification Dir., the Cou	rt did not answer that question.					
œ	CJEU C-136/03	Dörr & Unal	2 June 2005				
*	interpr. of	Dec. 1/80	Art. 6(1) + 14(1)				
*	The procedural guarantees set out in the	he Dir on Free Movement also apply to	Turkish workers.				
œ	CJEU C-451/11	Dülger	19 July 2012				
*	interpr. of	Dec. 1/80	Art. 7				
*	-	mbers of Turkish nationals who can re	ly on the Regulation,				
	who don't have the Turkish nationality	themselves, but instead a nationality from	om a third country.				
œ	<u>CJEU C-386/95</u>	Eker	29 May 1997				
*	interpr. of	Dec. 1/80	Art. 6(1)				
*	About the meaning of "same employer						
œ			25 Sam 2009				
*	CJEU C-453/07 interpr. of	<i>Er</i> Dec. 1/80	25 Sep. 2008 Art. 7				
*	On the consequences of having no paid		Alt. 7				
@~ ~	<u>CJEU C-329/97</u>	Ergat	16 Mar. 2000				
*	interpr. of	Dec. 1/80	Art. 7				
	No loss of residence right in case of ap	plication for renewal residence permit	ajier expiration date.				
¢°	<u>CJEU C-355/93</u>	Eroglu	5 Oct. 1994				
*	interpr. of	Dec. 1/80	Art. 6(1)				
*	On the meaning of "same employer".						
œ	<u>CJEU C-98/96</u>	Ertanir	30 Sep. 1997				
*	interpr. of	Dec. 1/80	Art. 6(1) + 6(3)				
*	On interpretation of Art 45 TFEU						
œ	CJEU C-91/13	Essent	11 Sep. 2014				
*	interpr. of	Dec. 1/80	Art. 13				
*		of Turkish workers in the Netherla					
	Netherlands is not affected by the standstill-clauses. However, this situation falls within the scope						
	of art. 56 and 57 TFEU precluding s workers have been issued with work pe	uch making available is subject to the	e condition that those				
	-	ir mus.					
@~	<u>CJEU C-65/98</u>	Еуйр	22 June 2000				
*	interpr. of	Dec. 1/80	Art. 7				
*	On the obligation to co-habit as a fami	ly.					
œ	<u>CJEU C-561/14</u>	Genc (Caner)	12 Apr. 2016				
*	interpr. of	Protocol	Art. 41(1)				
*	AG: 20 Jan 2016						
*		inification between a Turkish worker re					
		subject to the condition that the latte ties with Denmark to enable him succ					
		r parent reside in the State of origin or					
		<i>n</i> is made more than two years from t					
	parent residing in the MS concerned of	btained a permanent residence permit	or a residence permit				
		nce constitutes a 'new restriction', with	in the meaning of Art.				
	13 of Decision 1/80. Such a restriction	is not justified.					
@~	CJEU C-14/09	Genc (Hava)	4 Feb. 2010				

* interpr. of	Dec. 1/80	Art. 6(1)

* On the determining criteria of the concept worker and the applicability of these criteria on both EU

New

4.4: External Treaties: Jurisprudence: CJEU Judgments on EEC-Turkey

	-								
	and Turkish workers.								
œ	CJEU C-268/11	Gühlbahce	8 Nov. 2012						
*	interpr. of	Dec. 1/80	Art. 6(1) + 10						
*	A MS cannot withdraw the residence permit of a Turkish employee with retroactive effect.								
œ	<u>CJEU C-36/96</u>	Günaydin	30 Sep. 1997						
*	interpr. of	Dec. 1/80	Art. 6(1)						
*	On interpretation of Art 45 TFEU								
œ	<u>CJEU C-374/03</u>	Gürol	7 July 2005						
*	interpr. of	Dec. 1/80	Art. 9						
*	On the right to an education grant for study in Turkey								
Ŧ	<u>CJEU C-4/05</u>	Güzeli	26 Oct. 2006						
*	interpr. of	Dec. 1/80	Art. 10(1)						
*	The rights of the Ass. Agr. apply only	after one year with same employer.							
@~	<u>CJEU C-351/95</u>	Kadiman	17 Apr. 1997						
*	interpr. of	Dec. 1/80	Art. 7						
	On the calculation of the period of con								
@=-	<u>CJEU C-7/10 & C-9/10</u>	Kahveci & Inan	29 Mar. 2012						
*	interpr. of <i>The members of the family of a Turkis</i>	Dec. 1/80 <i>In worker duly registered as belonging</i>	Art. 7						
		rovision once that worker has acquire							
œ	<u>CJEU C-285/95</u>	Kol	5 June 1997						
*	interpr. of	Dec. 1/80	Art. 6(1)						
*	On the consequences of conviction for	r fraud							
œ	<u>CJEU C-188/00</u>	Kurz (Yuze)	19 Nov. 2002						
*	interpr. of	Dec. 1/80	Art. 6(1) + 7						
*	On the rights following an unjustified	expulsion measure							
Ŧ	<u>CJEU C-237/91</u>	Kus	16 Dec. 1992						
*	interpr. of	Dec. 1/80	Art. 6(1) + 6(3)						
*	On stable position on the labour mark	zet							
Ŧ	<u>CJEU C-303/08</u>	Metin Bozkurt	22 Dec. 2010						
*									
*	Art. 7 means that a Turkish national who enjoys certain rights, does not lose those rights on account of his divorce, which took place after those rights were acquired.								
	By contrast, Art. 14(1) does not preclude a measure ordering the expulsion of a Turkish national who has been convicted of criminal offences, provided that his personal conduct constitutes a present, genuine and sufficiently serious threat to a fundamental interest of society. It is for the competent national court to assess whether that is the case in the main proceedings.								
œ	<u>CJEU C-340/97</u>	Nazli	10 Feb. 2000						
*	interpr. of	Dec. 1/80	Art. 6(1) + 14(1)						
*	On the effects of detention on residence	ce rights							
°	<u>CJEU C-294/06</u>	Payir	24 Jan. 2008						
*	interpr. of	Dec. 1/80	Art. 6(1)						
~	Residence rights do not depend on the	e reason for aamission							
@~	<u>CJEU C-484/07</u>	Pehlivan	16 June 2011						
*	interpr. of	Dec. 1/80	Art. 7						
	Family member marries in first 3 years but continues to live with Turkish worker. Art. 7 precludes legislation under which a family member properly authorised to join a Turkish migrant worker who is already duly registered as belonging to the labour force of that State loses the enjoyment of the rights based on family reunification under that provision for the reason only that, having attained majority, he or she gets married, even where he or she continues to live with that worker during the first three years of his or her residence in the host Member State.								
œ	<u>CJEU C-349/06</u>	Polat	4 Oct. 2007						
*	interpr. of	Dec. 1/80	Art. 7 + 14						
*	Multiple convictions for small crimes	do not lead to expulsion							

* Multiple convictions for small crimes do not lead to expulsion

œ	CJEU C-242/06	Sahin	17 Sep. 2009					
*	interpr. of	Dec. 1/80	Art. 13					
*	On the fees for a residence permit							
æ	<u>CJEU C-37/98</u>	Savas	11 May 2000					
*	interpr. of	Protocol	Art. 41(1)					
*	•							
œ	CJEU C-230/03	Sedef	10 Jan. 2006					
*	interpr. of	Dec. 1/80	Art. 6					
*	On the meaning of "same employer"							
œ	CJEU C-192/89	Sevince	20 Sep. 1990					
*	interpr. of	Dec. 1/80	Art. $6(1) + 13$					
*	On the meaning of stable position and							
œ			10 Est. 2000					
*	CJEU C-228/06 interpr. of	<i>Soysal</i> Protocol	19 Feb. 2009 Art. 41(1)					
*	On the standstill obligation and secon		A11.41(1)					
~	_	-	22 I 1007					
@= *	CJEU C-171/95 interpr. of	Tetik	23 Jan. 1997					
*	On the meaning of voluntary unemplo	Dec. 1/80	Art. 6(1)					
@~	CJEU C-300/09 & C-301/09	Toprak/Oguz	9 Dec. 2010					
*	interpr. of	Dec. 1/80	Art. 13					
~	On the reference date regarding the pand their family members.	pronibition to introduce new restri	ctions for Turkish workers					
æ	CJEU C-502/04	Torun	16 Feb. 2006					
*	interpr. of	Dec. 1/80	Art. 7					
*	On possible reasons for loss of resider	nce right						
æ	<u>CJEU C-16/05</u>	Tum & Dari	20 Sep. 2007					
*	interpr. of	Protocol	Art. 41(1)					
*	On the scope of the standstill obligation	on						
œ	CJEU C-186/10	Tural Oguz	21 July 2011					
*	interpr. of	Protocol	Art. 41(1)					
*	* Article 41(1) must be interpreted as meaning that it may be relied on by a Turkish national who, having leave to remain in a Member State on condition that he does not engage in any business or profession, nevertheless enters into self-employment in breach of that condition and later applies to the national authorities for further leave to remain on the basis of the business which he has meanwhile established.							
Ŧ	<u>CJEU C-187/10</u>	Unal	29 Sep. 2011					
*	interpr. of	Dec. 1/80	Art. 6(1)					
*	Art. 6(1) must be interpreted as prec the residence permit of a Turkish we there was no longer compliance with been issued under national law if th worker and that withdrawal occurs af	orker with retroactive effect from a the ground on the basis of which ere is no question of fraudulent c	the point in time at which h his residence permit had onduct on the part of that					
Ŧ	<u>CJEU C-176/14</u>	Van Hauthem	16 Mar. 2015					
*	interpr. of	Dec. 1/80	Art. $6 + 7$ - deleted					
*	Case (on the access to jobs in public s	ervice) was withdrawn by the Belg	ian court.					
Ŧ	<u>CJEU C-371/08</u>	Ziebell or Örnek	8 Dec. 2011					
*	interpr. of	Dec. 1/80	Art. 14(1)					
*								

factors relating to the situation of the Turkish national concerned, whether such a measure is

lawfully justified in the main proceedings.

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4.4: External Treaties: Jurisprudence: CJEU pending cases on EEC-Turkey

4.4.2 CJEU pending cases on EEC-Turkey Association Agreement

- CJEU C-1/15 EC v. Austria
- non-transp. of Protocol Art. 41(1) Incorrect way of implementation by means of adjusting policy guidelines instead of adjusting legislation.
- æ CJEU C-652/15 Tekdemir
- * interpr. of Dec. 1/80

Art. 6, 13, 14, 16

- ref. from 'Verwaltungsgericht Darmstadt' (Germany)
- On the meaning of standstill in the context of family reunification policy. The CJEU decided in the Dogan case (C-138/13) that "a restriction, whose purpose or effect is to make the exercise by a Turkish national of the freedom of stablishment in national territory subject to conditions more restrictive than those applicable at the date of entry into force of the Additional Protocol, is prohibited, unless it is justified by an overriding reason in the public interest, is suitable to achieve the legitimate objective pursued and does not go beyond what is necessary in order to attain it (see, by analogy, judgment in Demir, C- 225/12)".

The Court is asked in Tekdemir (C-652/15) whether this type of justification (compelling reason in the public interest) can be found in national reunification policies and whether the objective of ensuring effective preventive oversight of immigration is such a compelling reason.

4.4.3 CJEU pending cases on Readmission Treaties

New CJEU T-192/16 NF validity of **EU-Turkey Statement**

Applicant claims that the EU-Turkey Statement constitutes an agreement that produces legal effects adversely affecting applicants rights and interests as they risk refoulement to Turkey and subsequently to Pakistan.

NG

New

æ CJEU T-193/16 validity of

EU-Turkev Statement

Applicant claims that the EU-Turkey Statement constitutes an agreement that produces legal effects adversely affecting applicants rights and interests as they risk refoulement to Turkey and subsequently to Afghanistan.

New CJEU T-257/16

validity of

NM

- **EU-Turkev Statement** Applicant claims that the EU-Turkey Statement constitutes an agreement that produces legal effects
- adversely affecting applicants rights and interests as they risk refoulement to Turkey and subsequently to Pakistan.

5 Miscellaneous

Newsletter (French)

* The Université catholique de Louvain (UCL) publishes a Newsletter: EDEM, Equipe Droits Européens et migrations, French. To be found at: <www.uclouvain.be/edem.html>.

Website on Migration

* The site <europeanmigrationlaw.eu> provides legislation and case law on asylum and immigration in Europe.

Information Note on references from national courts for a preliminary ruling

* OJ 2011 C 160/01

COE Report on Rule 39

* On 9 Nov. 2010, the Committee on Migration, Refugees and Population of the Parliamentary Assembly of the Council of Europe, published a report on Rule 39. Preventing Harm to refugees and migrants in extradition and expulsion cases: Rule 39 indications by the European Court of Human Rights.

Amendments to Court of Justice Statute and rules of procedure

- * OJ 2008 L 24
- * in effect 1 March 2008
- * Fast-track system for urgent JHA cases